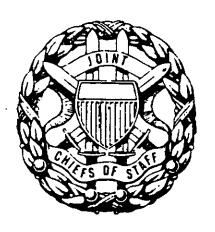


REPORT OF THE JCS FACT FINDING TEAM

USS LIBERTY INCIDENT 8 June 1967



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RE: JCs 230 4/378

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I. INTRODUCTION

- 1. At approximately 1210Z, 8 June 1967, USS LIBERTY (AGTR-5) was attacked by Israeli aircraft in the vicinity of 31°-23'N, 33°-25'E. This position was about thirteen (13) miles from the Minaret at El Arish, which was bearing 142°T. LIBERTY was attacked subsequently by Israeli motor torpedo boats at or about 1253Z, 8 June 1967, and was severely damaged. LIBERTY's mission was governed by directives emanating from the Joint Chiefs of Staff.
- 2. Pursuant to orders approved by the Joint Chiefs of Staff, a Fact Finding Team of five members was constituted from the Organization of the Joint Chiefs of Staff to "... examine the circumstances relating to the issuance and transmission of operations directives to the LIBERTY associated with events during the period 1 June to 8 June 1967 which terminated in the attack on USS LIBERTY (AGTR-5) on O81210Z June 1967."
- 3. (U) Major General Joseph R. RUSS, USA, was designated senior member. Terms of Reference were also provided. (See Annex A., Part IV)
 - 4. (U) The Fact Finding Team began its examination before the formal approval of the Terms of Reference on the oral authority of the Director, Joint Staff. The activities visited and the person interviewed are listed in Annex B, Part IV, conforming to the following schedule:

Place/Activit	<u> </u>
Washington, D. C.	Preliminary preparations
Washington, D. C.	Director, J-3 Deputy Director for Reconnaissance J-3
	ACNO. (COMM) and Representatives
Washington, D. C.	Study and con- tinued prepara- tions
Washington, D. C.	Service Action Officers
	Mr. Pat COIN, White House Staff
London; enroute Stuttgart, Germany	USNAVEURCOM USEUCOM
Stuttgart; enroute COMSIXTHFLT	USEUCOM
On board USS LITTLE ROCK	COMSIXTHFLT
Enroute and at Malta	USS LIBERTY; Senior member, Naval Court of Inquiry; and COMSERVLANT
Enroute and in London	USNAVEURCOM
	(Senior member, Naval Court of Inquiry
Enroute	•
Washington, D. C.	(Senior Aide, (Office of CNO; (Dep Dir for (Reconnaissance; (DDO(NMCC)
	Washington, D. C. Washington, D. C. Washington, D. C. Washington, D. C. London; enroute Stuttgart, Germany Stuttgart; enroute COMSIXTHFLT On board USS LITTLE ROCK Enroute and at Malta Enroute and in London Enroute

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 - 5. (U) Inasmuch as the Fact Finding Team was not a legal investigative body, in conducting its examination the Fact Finding Team observed the following constraints:
 - a. Interviews were not conducted under oath.
 - b. Individuals were not warned of their rights nor designated as interested parties.
 - c. Interference with the Naval Court of Inquiry was avoided.
 - d. Impact upon LIBERTY's personnel was held to a minimum.
 - e. Representatives of the military services were invited to accompany the team; Captain W. CRAVEN, Office of Chief Naval Operations (OP-O3R) and Captain C. A. TURNER, Staff, CINCUSNAVEUR, did accompany the team throughout the European itinerary.
 - 6. No insurmountable difficulties were encountered. However, note is made of the following:
 - a. Travel to Asmara is extremely difficult. As a consequence, determination of pertinent facts originating at that location were obtained by telephone and/or by message.
 - b. The focus of damage and destruction in LIBERTY was on the bridge and in the communications facilities. Consequently, there were no records or communications files surviving which could be examined, nor were there any surviving key communications personnel available who had direct knowledge and reliable power of recall. For this reason the Fact Finding Team accepted such information as the Navy Court of Inquiry had been able to deduce and which was provided by the Senior member, Navy Court of Inquiry.



- c. The Fact Finding Team received JCS message 7964,
 DTG 142258Z June on 15 June on board Flagship, COMSIXTHFLT.
 This message advised that the Joint Chiefs of Staff had approved the precept to the Fact Finding Team, and that it had added to the Terms of Reference a requirement to "...incorporate in your report any official US public statements which bear on your findings." Actions to comply with this necessitated obtaining pertinent information and material by other than direct interview in some instances.
- 7. (U) Compilation of all known official US public statements has been completed. Careful review of these statements reveal that none have a bearing on the findings presented herein. In view of this fact, they are not included as a part of this report but are retained on file in the Joint Command and Control Requirements Group.
- 8. (U) In Part II, Section I, the Findings of Fact are amplified by discussion. The discussion is provided as a device for making available various opinions which cannot be categorically stated as facts but which contribute to a fuller understanding of the situation relating to the incident under study.

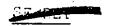
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PART II

FINDINGS OF FACT

SECTION 1

PERTAINING TO COMMAND
AND CONTROL ACTIONS



FINDINGS OF FACT

PERTAINING TO COMMAND AND CONTROL ACTIONS

1. (S) During May 1967, USS LIBERTY (AGTR-5) had been operating off the West African coast under the operational control of COMSERVRON 8,* a subordinate command of CINCLANTFLT.

DISCUSSION:

This is the normal command control arrangement for technical research ships (TRS) under the administrative command chain in the Atlantic.**



DISCUSSION:

- a. USNS VALDEZ, as a USNS ship manned by a civilian crew, was not placed under operational control of a USEUCOM subordinate commander.
- b. Deployment of USS LIBERTY is the first instance of the operation in the Mediterranean under the operational control of the area commander since the Cyprus incident.

** JCS MSG 5838, DTG 052235Z November 65. (See Tab 1)

NOTE: ANNEX C, PART IV, CONTAINS ALL MESSAGES REFERRED TO HEREIN.

FECTION

3. () Subsequent to approval by the JCS/JRC, the Deputy Secretary of Defense and the 303 Committee, the JCS/JRC, through COMSERVRON 8,* initiated movement of USS LIBERTY to the Eastern Mediterranean by way of Rota, Spain. USS LIBERTY arrived Rota on 31 May where her logistics were completed, SIXTHFLT publications delivered, repairs effected and special technical equipment and personnel boarded.

DISCUSSION:

- a. Approval procedure is designed to insure that military implications and capabilities, as well as diplomatic and international political risks and ramifications, are fully weighed.
- b. The stop at Rota was required to insure USS LIBERTY would have available the necessary operational and logistics support information providing for coordination and support of her operations in the area.
- c. Enroute Rota USS LIBERTY had experienced machinery derangements to the propulsion system and to a significantly important antenna.
- d. It was also necessary to provide augmentation of capability by special technical equipment required by her mission;

 personnel also joined at Rota.

*COMSERVRON 8 MSG, DTG 240020Z May 67. (See Tab 4)

4. (On 29 May submitted* five (5) proposed operating areas in the Eastern Mediterranean and recommended that USS LIBERTY operate in Operation Area 3 (32N-33E to 34E); further, that adjustment in closest points of approach to land and adjustments in the operating areas should be changed as necessary for operational and safety reasons. (See Chart 1, Annex E, Part IV)

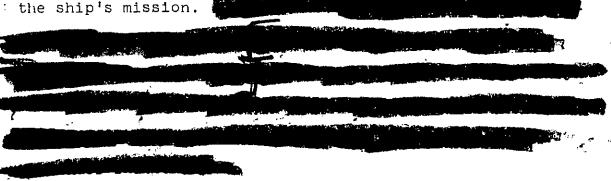
DISCUSSION:

Not applicable.

5. () Commanders were made aware of this deployment as information addressees on sailing orders issued** by COMSERVRON 8 to USS LIBERTY to go to the Eastern Mediterranean.

DISCUSSION:

a. Conversations with the respective commanders indicate that this was the extent of knowledge each had regarding the ship's mission.



b. It would appear that custom and usage may have enabled this sort of intercommand exchange in channels to become compartmented. Close monitorship should be exercised over these staff activities by the commander in view of the unusual degree of confidence reposed in these highly-technical, specialized personnel.

**comservron 8 msg, DTG 240020Z May 67. (See Tab 4)



6. On 1 June 1967, the JCS/JRC directed* USS LIBERTY be passed to operational control of USCINCEUR upon entering Rota and this was accomplished. USCINCEUR, in turn, requested** CINCUS-NAVEUR to assume operational control as USS LIBERTY passed sea buoy inbound to Rota.

DISCUSSION:

- a. This action is consistent with previous policy guidance disseminated*** by the Joint Chiefs of Staff which outlined, among other things, that operational control would be effected by the cognizant unified and specified commander through the Naval component commander to a specific fleet or force commander.
- b. It was further noted that the procedures for developing schedules for the USS LIBERTY while in the USCINCEUR area of responsibility were specifically outlined**** by the Joint Chiefs of Staff on 6 June 1967.
- of the expected ready for sea date (1 June) of USS LIBERTY and requested guidance with respect to schedule, operating areas, and any special requirements. He also instructed CINCUSNAVEUR to establish procedures to insure daily Situation Reports (SITREPS), and Planned Intended Movement (PIM) reports as required by current reconnaissance reporting instructions. CINCUSNAVEUR so instructed USS LIBERTY.

DISCUSSION:

This reflects the unfamiliarity with a TRS capability and its performance (i.e., the imposition of transmitting require-

^{*}JCS MSG 6499, DTG 291602Z May 67. (See Tab 7)

**USCINCEUR MSG, DTG 300932Z May 67. (See Tab 11)

***JCS MSG 5838, DTG 052235Z November 65. (See Tab 1)

****JCS MSG 7206, DTG 062050Z June 67. (See Tab 35)

#USCINCEUR MSG, DTG 010035Z June 67. (See Tab 14)



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ments which were inconsistent with the mission requirements of USS LIBERTY, but completely prudent for other types of Naval ship operations).

8. CINCUSNAVEUR, assuming operational control of USS LIBERTY on 31 May, instructed* the ship to enter Rota for fuel and loading of technical material and personnel and, when ready for sea about 1 June, to depart for the Eastern Mediterranean. General instructions were given pertaining to staying in international waters and to communications matters. Technical operations were directed in accordance with technical specifications to be issued separately.

DISCUSSION:

a. This directive associates with routine operational matters;

The difficult to see how the military dydgment of a commander

It is difficult to see how the military judgment of a commander can be exercised without this knowledge.

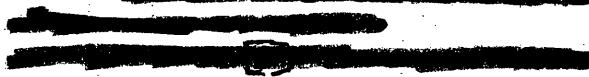
- b. From this message, it is not obvious that "technical direction" would not flow from the commander and that the commander would not be knowledgeable of such direction.
- 9. (6) On 1 June, the JCS/JRC provided** USCINCEUR with USS LIBERTY's schedule. This directed USS LIBERTY depart Rota 2 June when ready for sea and proceed during period 2-8 June via Gibraltar Strait thence via Northern African Coastal route to 32N-33E. Closest points of approach to Spain, Tunsia, Sardinia,

^{*}CINCUSNAVEUR MSG, DTG 311750Z May 67. (See Tab 13)
**JCS MSG 6724, DTG 011545Z June 67. (See Tab 18)

Sicily, Crete, Algeria, and Libya were stipulated. Thereafter, to operate in Operation Area 3 subject to 12.5 NM closest point of approach United Arab Republic and 6.5 NM closest point of approach Israel.

DISCUSSION:

a. This schedule is complete in itself and does not explain the rationale supporting the route or operating position selected.



LIBERTY was being sent in direct support of the COMSIXTHFLT requirements, as well as those of CINCUSNAVEUR and USCINCEUR. In discussion with these commanders, all disclaimed knowledge of this aspect other than to speculate that, in the course of events,

None felt that USS LIBERTY was available to be responsive to tasks directly imposed by himself.

USS LIBERTY to proceed as instructed in the schedule previously provided by the Joint Chiefs of Staff. This was issued by CINCUS-NAVEUR who had delayed action pending receipt of a report from .

USS LIBERTY that repairs to an antenna had been completed. When so reporting, USS LIBERTY also advised*** that she would depart 1230Z, 2 June, and proceed at best speed.

DISCUSSION:

In the light of future events, the words in USS LIBERTY's report "...proceed at best speed," in accordance with previous

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^{*}USCINCEUR MSG, DTG 012030Z June 67. (See Tab 19)
**CINCUSNAVEUR MSG, DTG 020717Z June 67. (See Tab 21)
***USS LIBERTY MSG, DTG 021132Z June 67. (See Tab 22)

instructions, are significant. However, this is a significance not readily apparent to readers on 2 June in view of USS
LIBERTY's subsequent movements to comply with her understanding of the urgency of her employment reflected in COMSERVRON
8 Movement Directive "...best possible speed." The team was informed that the Commanding Officer of USS LIBERTY stated that this was the first instance in which he had ever been ordered to use best speed.

11. (TO USS LIBERTY departed* Rota at 1330Z, 2 June. Her movement report conformed to her ordered track and indicated a speed of advance at 15 kts with an estimated time of arrival at Operation Area 3 (32N-33E) of 0300Z on 8 June; thereafter, to operate within a circle of 50 miles radius. This report also advised that USS LIBERTY would guard NAVCOMSTA Morocco teletype broadcast until 0001Z on 7 June when a shift to the NAVCOMSTA Asmara teletype broadcast would be made.

DISCUSSION:

Commands received this movement report and compared the intention with the track USS LIBERTY had been directed to follow - no significant disagreement was apparent. Thereafter, despite unavailability of daily Position Reports (POSIT reports), assumption persisted that USS LIBERTY would be and was where such projections indicated. (This becomes significant on 7 June when USS LIBERTY's 070800Z POSIT report** is received and indicates USS LIBERTY is about one day ahead of assuming commencement of her 9 June assignment.)

^{*}USS LIBERTY MSG, DTG 022108Z June 67. (See Tab 24)
**USS LIBERTY MSG, DTG 070908Z June 67. (See Tab 39)

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also reported passing three Soviet ships steaming in column. In this report to CINCUSNAVEUR, and various information addressees, USS LIBERTY cautioned that daily situation and position reports might be delayed to avoid transmitting at times which would have a deleterious effect on the execution of the primary mission. This was received by CINCUSNAVEUR O31133Z.

DISCUSSION:

- a. The caveat that mission performance could preclude transmitting routine general service communications seems to have lulled all echelons into accepting non-receipt of position reports.
- b. Such surveillance platforms must suspend technical operations when transmitting; therefore it is customary practice to select suitable operational opportunities to effect the transmission of outgoing traffic in least time. This, normally, does not affect the operations of the ship, especially in a peacetime environment.
- vice Force Commander on 3 June that USS LIBERTY would conduct extended, independent operations in the Eastern Mediterranean pursuant to the schedule of the Joint Chiefs of Staff, inter alia, and indicated the requirement that logistic support be provided by those commanders. Pertinent instructions were to be provided USS LIBERTY by COMSIXTHFLT.

DISCUSSION:

This message is consistent with their correct understanding that the affected commands had a support role only and not one extending to active control of USS LIBERTY's movements.

^{*}USS LIBERTY MSG, DTG 022108Z June 67. (See Tab 24)
**CINCUSNAVEUR MSG, DTG 031016Z June 67. (See Tab 25)

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14. () COMSIXTHELT indicated his desire to visit the USS LIBERTY. However, previous instruction had been issued stating that association of the SIXTHELT with the USS INTREPID should be avoided. Based on this precedent, the visit to the USS LIBERTY was not accomplished.

DISCUSSION:

When USS LIBERTY chopped to COMSIXTHFLT, the latter wanted to board her to see what he could do for her and what she could do for him in other than

15. (U) On 5 June, hostilities between Israel and the United Arab Republic broke out.

DISCUSSION:

Not applicable.

guidance for employment of the Fast Carrier Task Force (TF 60) and instructed* that the Task Force ships and aircraft be operated no closer than 100 NM from the coasts of Lebanon, ...

Syria, and United Arab Republic, and no closer than 25 NM from the coast of Cyprus. Other Task Forces to be addressed separately. It was explained that this was dictated by consideration which made it desirable to complicate the situation for the Russian warships moving into or in the Eastern Mediterranean, as well as to improve the fleet's posture for tasks relating to the Israeli-United Arab Republic hostilities which might be imposed by higher authority, COMSIXTHFLT promulgated** orders to carry out the above to SIXTHFLT units that day (5 June).

^{*} CINCUSNAVEUR MSG, DTG 051352Z June 67 (See Tab 26)
** COMSIXTHFLT MSG, DTG 052015Z June 67 (See Tab 29)



DISCUSSION:

- a. This directive accommodated COMSIXTHFLT desires to gain sea room to pursue necessary and routine training without, in any way, making it possible for such normal routine activity to be misinterpreted by the Middle East belligerents or by the Russians. The "bonus benefit" was as stated.
- b. COMSIXTHFLT stated that this was the day he expected
 higher authority would have modified USS LIBERTY's orders in the
 interest of her safety; that had he had unequivocal operations control and concomittant understanding of USS LIBERTY's
 mission, he would have rendered such a judgment on 5 June.
 It was accepted that the mission was overriding. The logic
 was reinforced by:
 - (1) USS LIBERTY's ordered positioning was consistent with the requirements of mission as speculated.
 - (2) The fact of US neutrality and the operation of this unarmed naval vessel in international waters under such circumstances did not contribute to a feeling of apprehension.
 - (3) In the event evacuation or related other tasks were required of the SIXTHFLT, utilization of the
 - (4) COMSIXTHFLT stated that had the USS LIBERTY been under his complete operations control, he too would have placed her where she was directed to operate in order to utilize her as envisioned in paragraph (3) above.

SECURITY.

17. (2) On 6 June, CINCUSNAVEUR advised* COMSIXTHFLT that USS LIBERTY would be changed to his operational control at 0001Z, 7 June, "in order to facilitate area command and control" and satisfy any "requirement for protection." COMSIXTHFLT was instructed to operate USS LIBERTY in accordance with the schedule issued** by the Joint Chiefs of Staff in order to derive maximum benefit from USS LIBERTY's l capabilitie:. Authorization was also granted to modify the above mentioned schedule for safety reasons as dictated by the local situation. In this multiple-addressee message, USS LIBERTY was directed to change to COMSIXTHFLT operational control at 0001Z, 7 June. USS LIBERTY was also informed that no position reports had been received since the O22400Z June report. USS LIBERTY was directed to submit future reports of position as of 1800Z and to raise precedence of the reports to IMMEDIATE, modifying the USCINCEUR address to internal indicator "for JRC."

DISCUSSION:

The above position report instruction changes were prompted by a request by USCINCEUR JRC, who notified CINCUSNAVEUR that USS LIBERTY situation and position reports were being considerably delayed due to competition with a large volume of other PRIORITY traffic. This change was designed to get these reports into the "quiet part of the radio day" and to make them less competitive with the large volume of high precedence traffic that all NAVCOMSTAS in the area were being deluged with.

^{*}CINCUSNAVEUR MSG, DTG 061357Z June 67. (See Tab 30)
**JCS MSG 6724, DTG 011545Z June 67. (See Tab 18)

Report Office, London, among others, that she would shift to the operational control of COMSIXTHFLT at OOOlZ, 7 June. At 2036Z, 6 June, USS LIBERTY reported** for operational control to COMSIXTHFLT, effective at OOOlZ, 7 June. Among other things, she also reported fuel state and endurance, USS LIBERTY also appraised COMSIXTHFLT that Condition of Readiness THREE modified had been assumed and that self-defense capability was "limited to four .50 caliber machine guns and small arms."

DISCUSSION:

The significant content of this routine administrative action by USS LIBERTY is the overt inclusion of the description of her self-defense capability. The Commanding Officer stated that this was premeditated response intended as a tactful, although obtuse, reminder of USS LIBERTY's movement into the Eastern Mediterranean and into the focus of hostilities which the new geographical restrictions on SIXTHFLT in the CINCUSNAVEUR message had high-lighted.

nated her reporting message and 29 hours prior to its receipt by COMSIXTHFLT COMSIXTHFLT sent*** USS LIBERTY a message of instructions. This message referred to the Arab/Israeli situation and cited the unpredictability of United Arab Republic actions. It directed USS LIBERTY to conduct operations in accordance with the schedule provided by the Joint Chiefs of Staff, CINCUSNAVEUR movement order and CINCUSNAVEUR sailing order. USS LIBERTY was directed to maintain a high state of

^{*}USS LIBERTY MSG, DTG 062000Z June 67. (See Tab 33)

**USS LIBERTY MSG, DTG 062036Z June 67. (See Tab 34)

***COMSIXTHFLT MSG, DTG 062349Z June 67. (See Tab 36)

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threatening or suspicious actions directed against her or any diversion from schedule necessitated by external threat. Advise if local situation dictates change in area of operation assigned by reference JCS schedule." Contact report requirements were defined. USS LIBERTY was also instructed to copy Morocco teletype broadcast and to utilize TF 60 tactical circuits as required "...although not assigned to TF 60." USS LIBERTY was required to ACKNOWLEDGE. This message was never brought to the knowledge of the Commanding Officer, USS LIBERTY.

DISCUSSION:

- a. This message reflects a contradiction. Attention is invited to:
 - (1) The fact that it directs USS LIBERTY to copy the Morocco Fleet teletype broadcast;
 - (2) The fact that USS LIBERTY's original movement report advised* that she would shift to Asmara Fleet teletype broadcast at CHOP time (070001Z June).
- b. USS LIBERTY did not receive the COMSIXTHFLT message. Consequently, USS LIBERTY did, in fact, shift to Asmara. However, there is no indication that this was a factor in the mis-handling errors in the communications of operational directives addressed to USS LIBERTY.
- c. When USS LIBERTY failed to acknowledge this message, COMSIXTHFLT initiated tracer action through the ship-shore terminal to ascertain if it had been delivered. This was not completed prior to attack on USS LIBERTY, but did ascertain non-delivery for reasons cited in the section following, dealing with the flow of directives and analyses of the transmission modes.

*USS LIBERTY MSG, DTG 021330Z June 67. (See Tab 23)



20. (7) About 0908Z, 7 June, USS LIBERTY situation/position report* as of 0800Z, 7 June, was sent by IMMEDIATE precedence. This was at 33-06N, 28-54E and indicated a PIM of 16.5 kts until 072300Z. Thence stationary within 30 NM of 31-45N, 33-30E. It was received by COMSIXTHFLT at 080036Z (an interval of 15 hours and 28 minutes after being transmitted by USS LIBERTY).

DISCUSSION:

- a. The various recipients received this as their first positive knowledge of USS LIBERTY's actual position. Subsequently, in this report it is shown that because of PRIORITY precedence previously used for these reports, those reports for 3, 4, 5, and 6 June had been backlogged and delayed in delivery and in two instances, erroneously filed without delivery.
- b. This indicated that USS LIBERTY had speeded up over the Movement Report Speed of Advance indicated on departure Rota; rather, USS LIBERTY had proceeded "at best speed" to arrive Operations Area 3 "as soon as practicable." The missing position reports contained the movement report adjustments indicating this.
- c. By the time various JRCs received this information, the USS LIBERTY was almost one day ahead of the schedule promulgated by the Joint Chiefs of Staff and by mid-afternoon on 7 June, Washington time, was nearing a closest point of approach 100 NM from the United Arab Republic and Israeli coasts. (See chart 2, Annex E. Part IV)

*USS LIBERTY MSG, DTG 070908Z June 67. (See Tab 39)

Chiefs of Staff to change USS LIBERTY's operations area from area 3 (32N, 33 to 34E) to Operations Area 2 (32N, 31 to 33E) to satisfy technical requirements. No action resulted prior to ottack on USS LIBERTY. (See chart 1, Annex E, Part IV) DISCUSSION:

Not applicable other than to observe that this was overtaken by the attack on USS LIBERTY.

22. (About 2230Z, 7 June, the JCS/JRC notified** USCINCEUR (information to various addressees including Chief Naval Operations, CINCUSNAVEUR, COMSIXTHFLT and USS LIBERTY) that USS LIBERTY's closest point of approach to United Arab Republic was changed to 20 NM and closest point of approach to Israel was changed to 15 NM. It also advised that "...in view present situation Eastern Mediterranean, operation area specified in JCS schedule for guidance only and may be varied as local conditions dictate."

DISCUSSION:

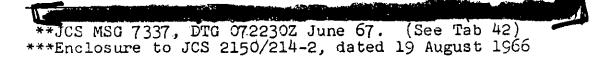
- a. This action was taken by message and it should be observed that it occurred only a short interval prior to a more significant JCS/JRC action sequence. It was consistent with established, approved routine and normal procedures set forth in SM 676-66*** and the JCS/JRC charter.
- b. This change in USS LIBERTY's Schedule Track

 was prompted by a

 question raised by Chief Naval Operations concerning the

 prudence of sending USS LIBERTY to a position so close to

 the area of hostilities.



- message represent a relaxation in the latitude for moving and positioning USS LIBERTY, but are so generally stated as to be the possible source of confusion. This latitude was not accompanied by a clarification of USS LIBERTY's mission, without which no commander could have exercised military judgment.
- petween representatives of JCS/JRC and Office of Chief Naval Operations, the Director, J-3, (OJCS) authorized Chief, JRC, to request USCINCEUR to apply the geographical restrictions of 100 NM closest point of approach to United Arab Republic and Israel, 25 NM closest point of approach to Cyprus, which were in effect on SIXTHFLT units, to USS LIBERTY. In view of the haste necessitated by USS LIBERTY's nearness to this geographical restriction, the JRC initiated a phone call to Headquarters, CINCUSNAVEUR.

DISCUSSION:

a. Early in the day Chief Naval Operations had raised a question concerning the ordered movement of USS LIBERTY. As a result of a query to JCS/JRC, he had been advised that technical reasons were overriding. However, this did result in initiation of action to adjust the closest point of approach to 20 NM as indicated in the preceding fact. In view of the modified geographical restrictions of 100 NM on SIXTHFLT units and the inadequacy of the justification advanced by JCS/JRC, Chief Naval Operations again required his staff to press for modification of USS LIBERTY's movements, at least to conform to SIXTHFLT geographical restrictions.

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b. Of significance is the fact that at the time of the discussion referred to in the Fact Bearing, JCS/JRC representatives were not ware of the modified geographical restrictions which permitted STXTHFLT units to operate to a 100 NM closest point of approach. The same message to the Joint Chiefs of Staff and to Chief Naval Operations had been received as follows:

CNO JCS (JCS Msg Center) Time Difference

O71548Z O71630Z 42 minutes

The analysis of communications in Annex D, Tab 2, treats
this incident in more detail. However, it is a fact that
this is one of several instances. All indicate that Navy
message processing procedures generally result in earlier
delivery of the same message to Navy addressees than do the
procedures in effect to and through the NMCC message center
for serving the Organization of the Joint Chiefs of Staff.

- c. Note that this change of closest point of approach of USS LIBERTY to 100 NM occurred only about one hour after. the 20 NM modification to USS LIBERTY's schedule.
- voice and contacted CINCUSNAVEUR Operation Duty Officer, who was requested to have USS LIBERTY comply with COMSIXTHFLT message, DTG 071530Z, which restricted SIXTHFLT units to remain beyond 100 NM of Israel and United Arab Republic coast and 25 NM from Cyprus. Brevity of time was explained as the reason for the call. The CINCUSNAVEUR Operations Duty Officer advised that they would get the message right out to SIXTHFLT.

DISCUSSION:

a. In CINCUSNAVEUR headquarters there are three co-located duty officers:

- (1) CINCUSNAVEUR Duty Captain (0-6)
- (2) CINCUSNAVEUR Command Center Duty Officer (0-5)
- (3) CINCUSNAVEUR Operations Duty Officer (0-3)
 These watch personnel come under the supervision of the Deputy Chief of Staff (0-6).
- b. The CINCUSNAVEUR Operations Duty Officer was the watch officer exercising cognizance over
- c. Unlike the previous procedure, this action was contrary to customary usage in that it:
 - (1) By-passed the USCINCEUR's JRC in going directly to the component headquarters.
 - (2) Employed voice communications, vice record communications, to initiate an action.
 - (3) Was initiating an action orally on a watch-towatch basis rather than passing information of intent to do so at a future time, which seems to have been usual practice.
- The CINCUSNAVEUR Operations Duty Officer informed the CINCUSNAVEUR Duty Captain and drafted an appropriate message for dispatch to COMSIXTHFLT as follow-up action in accordance with verbal assurance given to the JCS/JRC Duty Officer. The CINCUSNAVEUR Duty Captain and the CINCUSNAVEUR Command Center Duty Officer contacted the CINCUSNAVEUR Deputy Chief of Staff, advising him of the JCS/JRC phone call and the proposed course of action. The Deputy Chief of Staff directed that release be deferred pending receipt of an authoritative indication that the JCS/JRC action had been officially approved (i.e., in this case, a Date-Time-Group reference).



DISCUSSION:

- a. The Headquarters, USNAVEUR, policy had been established that movement of ships and aircraft would be effected in response to oral communications from higher authority only if evidence of its official status were available. This was defined to mean:
 - (1) If transmitted by a flag/general officer;
 - (2) If evidence were provided that a record directive had, in fact, been approved AND released (such as an assigned message Date-Time-Group, cite number, etc.) and was beyond recall other than by official cancellation.
- b. Staff personnel stated that use of a secure circuit nor use of an authenticator would have been an accepted substitute for this evidence of verification that the oral communications, from other than a flag/general officer, had been approved by an authority in the other headquarters.
- 26. (2) In response to the order of the Deputy Chief of Staff, CINCUSNAVEUR, the CINCUSNAVEUR Command Center Duty Officer placed a call to USEUCOM headquarters and was put in contact with the USEUCOM Command Duty Officer who was advised that the JCS/JRC had verbally requested USS LIBERTY be moved (as indicated above) and advised that the Date-Time-Group of the message from the Joint Chiefs of Staff was required before he could take action on the request. The USEUCOM Command Duty Officer said he would call back.

USEUCOM headquarters and was put in contact with the JRC watch officer, who was advised of the verbal request made to the CINCUSNAVEUR Operations Duty Officer. He explained that USCINCEUR had been by-passed in the interest of saving time; that CINCUSNAVEUR Operations Duty Officer "HAD promised to take action."

Almost immediately the USEUCOM Duty Officer called USEUCOM JRC Duty Officer to advise of the CINCUSNAVEUR Command Center Duty Officer's request. On the basis of the JCS/JRC Duty Officer's call and his use of the word "had" in his message, both USEUCOM duty personnel assumed no further action was required.

DISCUSSION:

- a. At USEUCOM headquarters the JRC is physically separated from the USEUCOM Command Center. These two facilities are in the same building but are on separate levels. There are the following key watch personnel:
 - (1) USEUCOM Command Duty Officer
 - (2) USEUCOM JRC Duty Officer
- b. JCS/JRC Duty Officer employment of the word "had" in his conversation to USEUCOM JRC Duty Officer which informed him of action JCS/JRC assumed was in progress at CINCUSNAVEUR, based on the phone call contact with CINCUSNAVEUR's Operations Duty Officer, misled the USEUCOM Duty Officer into believing CINCUSNAVEUR had acted or would act. He took no further action.
- additional communications between CINCUSNAVEUR headquarters and USEUCOM headquarters on this matter. Subsequently, CINCUSNAVEUR Command Center Duty Officer (CCDO) called USEUCOM headquarters and this time was put in contact with USEUCOM JRC Duty Officer. NAVEUR CCDO asked what action was being taken by USEUCOM headquarters. USEUCOM JRC Duty Officer answered by asking the same question of the CINCUSNAVEUR CCDO, i.e., what action was being taken by CINCUSNAVEUR headquarters. He was advised CINCUSNAVEUR action was being withheld pending

GEADER

a call back from USEUCOM in response to the earlier call (i.e., requesting Date-Time-Group of JCS/JRC message). It was suggested that the USEUCOM JRC Duty Officer initiate a call to JCS/JRC requesting the Date-Time-Group of the JCS message or to provide an USEUCOM Date-Time-Group. The call terminated.

DISCUSSION:

Note carefully that unlike the initial call to USEUCOM, when the USEUCOM Command Duty Officer was reached, this call put CINCUSNAVEUR Command Center Duty Officer into contact with the USEUCOM JRC Duty Officer,

28. (Prompt action was then taken by the USEUCOM JRC Duty Officer in contacting the JCS/JRC Duty Officer to obtain the Date-Time-Group of the JCS message. The requested information was promptly relayed to the CINCUSNAVEUR Command Center Duty Officer. Coincident with this event (080325Z) the JCS/JRC message was placed in the hands of the CINCUSNAVEUR Command Center Duty Officer.

DISCUSSION:

a. The expedition with which this required action was accomplished by USEUCOM JRC Duty Officer was, of course, coincident with the eventual availability of the Date-Time-Group at the NMCC message center. It is possible that the USEUCOM JRC Duty Officer might have obtained the JCS/JRC message Date-Time-Group had he been contacted initially instead of the USEUCOM Command Duty Officer. In assessing the NMCC message center procedure, some skepticism exists.

b. The fact is evident, however, that USEUCOM JRC Duty Officer, being more experienced in such matters, had a better appreciation of the urgency connected with this, as well as more intimate knowledge of the standard procedure for quick reaction adjustments to operations.

c. It is probable that had JCS/JRC Duty Officer called USEUCOM JRC Duty Officer, necessary action would have been

set in motion precluding this delay of about three hours.

29. (**) CINCUSNAVEUR Command Center Duty Officer directed a teletype conference with COMSIXTHFLT Staff Duty Officer be set up on secure teletype circuit. This was done by O410Z and for the next thirty (30) minutes effort was made to pass the JCS/JRC message. Transmission difficulties resulting from atmospherics made this difficult and COMSIXTHFLT acknowledgement was not obtained until about O80455Z. CINCUSNAVEUR also sent a confirmation message* which COMSIXTHFLT received at O80518Z.

DISCUSSION:

Not applicable.

30. (2) COMSIXTHFLT Staff Duty Officer prepared a message**
to USS LIBERTY to carry out the JCS/JRC message directive. This
was processed and ultimately ready for presentation to Assistant
Chief of Staff (OPS) for release by 0630Z on 8 June. However,
because of his preoccupation in activities with COMSIXTHFLT and
his Chief of Staff in preparation for a Secretary of Defense
directed press conference, the message was not released until
0913Z. The message, although assigned an IMMEDIATE precedence,
was not transmitted to NAVCOMSTA Morocco for relay to USS
LIBERTY until 1035Z 8 June because of delays incident to transmission of other equal or higher precedence messages. USS
LIBERTY did not receive this message.

^{*}CINCUSNAVEUR Wirenote, DTG 080455Z June 67. (See Tab 49)
**COMSIXTHFLT MSG, DTG 080917Z June 67. (See Tab 53)

1

DISCUSSION:

The Secretary of Defense had directed, in a message directly to COMSIXTHFLT, that press and media representatives be thoroughly briefed on SIXTHFLT operations as part of the effort in progress to refute United Arab Republic allegations that the SIXTHFLT was actively supporting Israel. The briefing was to be conducted forenoon, 8 June, on the USS AMERICA and COMSIXTHFLT and his key staff officer had been engaged in preparations since 0600 local time.

31. (*) The COMSIXTHFLT message to USS LIBERTY was received by NAVCOMSTA Morocco at O81050Z and delivered onward over Defense Communications System (DCS) to DCS Station Asmara (Army Communications Center, Asmara). DCS Station Asmara, through operator error, delivered the message onward to NAVCOMSTA Greece.

NAVCOMSTA Greece sent it back, whereupon, it was delivered to NAVCOMSTA Asmara at O81510Z and placed on the teletype broadcast at O81525Z. USS LIBERTY's communications equipment had been destroyed in the meantime, during the attack.

DISCUSSION:

This is an over-simplified statement of the facts. The communications flow analysis (Annex D , Tab 6) highlights the situation existing at NAVCOMSTA Greece as a consequence Information Service (editoral clause of having to handle Foreign Broadcast Intercept System (FBIS) traffic. This is a non-military activity and it was dumping a high volume of high precedence traffic on NAVCOMSTA Greece, with an adverse impact on military communications.

32. USS LIBERTY'S 080800Z POSIT/SITREP report was the movement arrival report indicating 31-34N, 33-30E and that USS LIBERTY would remain within 30 NM of that point. It was received by COMSIXTHFLT at 081120Z.

DISCUSSION:

Not applicable.

33. (*) USS LIBERTY reported*, by iMMEDIATE message, having been orbited by three DELTA Wing single-engine jet aircraft three times at 31-27N, 34-00E at 080650Z. These were not identified. Their altitude estimated to be 5,000 feet at two miles. USS LIBERTY stated that no amplifying report would be submitted. COMSIXTHFLT received this at 080920Z.

DISCUSSION:

COMSIXTHFLT was not alarmed by this because USS LIBERTY's indication of no further reports was taken to mean that the overflight was routine and was not indication of any apprehension by USS LIBERTY. It is to be noted that at least one other report of overflight of USS LIBERTY by an aircraft earlier in the Mediterranean transit had been made by USS LIBERTY.

34. (2) USS SARATOGA reported** at 081235Z that a FLASH message on the Navy High Command tactical voice circuit had been received from USS LIBERTY reporting, "I AM UNDER ATTACK. MY POSIT 33-25E, 31-23N. I HAVE BEEN HIT. REQUEST IMMEDIATE ASSISTANCE." It was determined that USS LIBERTY lost all antennas in this strafing attack.

DISCUSSION:

Not applicable.

^{*}USS LIBERTY MSG, DTG 080742Z June 67. (See Tab 51)
**USS SARATOGA MSG, DTG 081235Z June 67. (See Tab 54)

COMBIDEMOLAL

35. At 081237Z, USS SARATOGA relayed a message* received from USS LIBERTY on CINCUSNAVEUR's Single Side Band circuit, reporting, "Unidentified gunboats approaching vessel now."

DISCUSSION:

Not applicable; to fix time of event only.

36. (a) NAVCOMSTA Greece relayed a USS LIRERTY message** to COMSIXTHFLT reporting, "At O81253Z we have been hit by a torpedo starboard side, listing badly, request assistance immediately."

DISCUSSION:

Not applicable.

^{*}See Tab 55 **See Tab 58

ADDITIONAL RELATED FACTS

ORGANIZATIONAL RESPONSIBILITIES

Organizationally, as provided for in JCS Pub 4, the Deputy Director for Reconnaissance assists the Director for Operations (J-3) in supervising worldwide reconnaissance activities. He is the principal agent assisting the Joint Chiefs of Staff in exercising reconnaissance operational direction over the unified and specified commands. The Joint the Commaissance Center (JRC), according to its charter, supports the Deputy Director for Reconnaissance, and is operated continuously under a JCS/JRC Duty Officer. The JRC is not organizationally under the National Military Command Center (NMCC).

The NMCC is operated under a Deputy Director for Operations (DDO) who is continuously on duty. For this reason there are five DDOs and flag/general officer rank personnel who rotate on duty.

Neither the JRC nor the NMCC is subordinate to the other. Their interrelationship is not formally spelled out.

DISCUSSION:

- a. The JRC charter provides that it function under the authority and direction of the Chairman, Joint Chiefs of Staff, the Joint Chiefs of Staff, and subject to the supervision and guidance of the Director, Joint Staff.
- b. Because of the sensitivity and classification associated with the reconnaissance operations which it is required to "supervise," "coordinate," "monitor," and in some instances "control" in actual practice, the JRC is autonomous in relation to the NMCC. The same applies to the JRC at Headquarters, USEUCOM.
- c. In both locations the JRCs are physically separate from the command centers.
- d. It is important to note that all queries by higher authority regarding military operations, including incidents,

are directed to the DDO on duty within the NMCC, who in this case, had no knowledge of the operation of USS LIBERTY prior to the attack.

e. At Headquarters, USNAVEUR, the Operations Duty Officer is the Duty Officer having cognizance over reconnaissance operations. He is subordinate to the Command Center Duty Officer and the Duty Captain and is physically co-located within the Command Center.

OPERATIONAL CONTROL

(U) Dictionary of Military Terms for Joint Usage defines the term OPERATIONAL CONTROL: "(See Operational Command) -(JCS): Those functions of command involving the composition of subordinate forces, the assignment of tasks, the designation of objectives and the authoritative direction necessary to accomplish the mission. Operational command should be exercised by the use of the assigned normal organizational units through their responsible commanders or through the commanders of subordinate forces established by the commander exercising operational command. It does not include such matters asadministration, discipline, internal organization, and unit training, except when a subordinate commander requests assistance. (The term is synonymous with operational control and is uniquely applied to the operational control exercised by the commanders of unified and specified commands over assigned forces in accordance with the National Security Act of 1947, as amended and revised (10 U.S.C. 124). See also ADMINISTRATIVE CONTROL; CONTROL."*

DISCUSSION:

while this term is used in assigning responsibility to a commander, in actual practice the direction of the platform's movements is controlled by another higher authority (i.e., the Joint Chiefs of Staff). The commander's function, consequently, is not consistent with this definition and use of this term is a potential source of confusion and misunderstanding. It would seem that an early determination should be made either:

(1) To amend the procedure to make the commander's responsibility complete with respect to what operational command is customarily accepted to mean; or

^{*} JCS Pub 1, page 139.

(2) Prescribe a new term to clearly and unequivocally stipulate the lesser degree of responsibility, as apparently intended by current practices with respect to TRS and special operation ships only.

SECTION 2

SUPPORTING COMMUNICATIONS

CURSECTION I

DETAILED ANALYSIS OF COMMUNICATIONS

WITH THE USS LIBERTY

- 1. (7) The means of communications available for the issuance and transmission of operations directives from the Joint Chiefs of Staff to the USS LIBERTY from 1 through 8 June 1967 were a combination of Defense Communications System (DCS) and Navy voice and teletype dedicated networks. Of particular note was the interrelationships of transferring messages from the DCS relay stations to the appropriate NAVCOMMSTA dedicated networks.
 - 2. (*) The USS LIBERTY departed Rota, Spain, on 2 June 1967, with the following communications arrangements:
 - a. Copy Morocco fleet teletype broadcast to receive general service communications until 7 June 1967, at which time, shift to Asmara Navy teletype broadcast.
 - b. Transmit to any shore Naval Communications Station to deliver any outgoing general service messages.
 - e. Copy Morocco broadcast to obtain traffic.
 - d. Transmit to Morocco to deliver outgoing
 - e. Set up direct teletype communications

when position

is favorable.

3. (2) There were eight key messages pertinent to the USS LIBERTY incident of which four message directives were originated by the Joint Chiefs of Staff and four messages by subordinate commanders, carrying out the JCS directives. These messages contained instructions regarding the assigned operating

location of the USS LIBERTY. The USS LIBERTY was an action or info addressee on all of these messages. The record of receipt of these messages is indicated in the following paragraphs. Detailed analysis outlined in the tabs deals only with key addressees. There were many other miscellaneous addressees on these messages.

- 4. (1) on 29 May 1967,* the Joint Chiefs of Staff directed USCINCEUR to assume operational control of the USS LIBERTY upon arrival at Rota, Spain. Subsequent messages between USCINCEUR, CINCUSNAVEUR, and USS LIBERTY indicate this message was received and operational control was assumed by USCINCEUR, CINCUSNAVEUR, and ultimately by COMSIXTHFLT on 7 June 1967.
- 5. (2) On 1 June 1967,** the Joint Chiefs of Staff directed USCINCEUR to sail the USS LIBERTY on 2 June 1967 and established schedule and area of operation with a final position at 320N, 33°E. This JCS directive also established closest points of approach to the United Arab Republic (UAR) of 13NM. The USS LIBERTY, in her 2 June 1967 position report*** indicated receipt of the JCS directive by stating her estimated arrival at the final destination (080300Z Jun 67).
- 6. (6) Due to hostilities between the UAR and Israel, the Joint Chiefs of Staff, on 7 June 1967, **** directed USCINCEUR by priority message to change the USS LIBERTY's closest point of approach to 20NM for the UAR and 15NM for Israel. Because it was missent to the Pacific by the Department of the Army Communications Center, this message was not received by the USS LIBERTY prior to attack.

REASON: Since a majority of US Navy Mobile Fleet
messages are destined for the Pacific, local procedures in
the Department of the Army Communications Center allow direct
transmission to the communications center serving the task

^{*} JCS msg 6499/291602Z May 67 (Tab 7, Annex C)

** JCS msg 6724/011545Z June 67 (Tab 18, Annex C)

*** USS LIBERTY msg 022108Z June 67 (Tab 24, Annex C)

**** JCS msg 7337/072230Z June 67 (Tab 42, Annex C)

force, by-passing the normal path through the relay at Cheltenham, Maryland. After preliminary review of the message and noting a task force addressee, the routing clerk in the Department of the Army Communications Center assigned the San Miguel, Philippines routing indicator on the assumption that the addressee was in the Pacific. Detailed explanation of routing and delay times is contained in Tab 1, Annex D.

7. (75) By immediate message, the Joint Chiefs of Staff, on 8 June 1967,* directed USCINCEUR to cancel previous JCS directive establishing 20 nautical mile limit and established 100 nautical mile limit. This message was not received by the USS LIBERTY.

REASON: A series of personnel errors resulting in misrouting the message to the Pacific area for the same reason
as stated for previous message in paragraph 6. Subsequent
retransmissions were required which delayed the ultimate
broadcast (after the attack) to the USS LIBERTY. Tab 2, Annex D,
provides complete details of delay times and misrouting data.

- 8. While the previous paragraphs have dealt with the delivery of JCS message directives to the USS LIBERTY, the following paragraphs will outline subordinate command directives concerning USS LIBERTY operation.
- 9. On 6 June 1967, ** CINCUSNAVEUR directed COMSIXTHFLT to assume operational control of USS LIBERTY at 070001Z June 1967 and further stated that operational area might be modified, for safety reasons, as dictated by the local conditions. This directive also requested that position reports be changed to "as of 1800Z" and upgraded to immediate precedence. The USS LIBERTY was instructed to "Chop" to COMSIXTHFLT at 070001Z.

^{*} JCS msg 7347/080110Z June 67 (Tab 45, Annex C)
** CINCUSNAVEUR msg 061357Z June 67 (Tab 30, Annex C)

23.00.00

There is evidence that substantiates the receipt of this message by the USS LIBERTY in her message, also on 6 June 1967,* as she reported to COMSIXTHFLT acknowledging the change of operational control as of 070001Z.

- USS LIBERTY to change operational control to COMSIXTHFLT and provided instructions regarding threats of attack, logistical requirements, contact reports with unidentified or hostile ships/aircraft, and emergency action procedures. Specific instructions regarding communications procedures were also given. This message was probably undelivered to the USS LIBERTY since she shifted to the Asmara broadcast on 7 June 1967 as originally scheduled by her 2 June 1967 movement report (see Tab 24, Annex C).
- 11. (8) USCINCEUR message on 8 June 1967,*** directed CINCUSNAVEUR to take for action the JCS directive changing the closest points of approach to UAR and Israel to 100 nautical miles. Prior to dispatch of this message, various effcrts had been made by telecon, voice and teletype, to pass the action and a copy of the JCS message directive to COMSIXTHFLT. action was completed approximately 1 hour and 15 minutes prior to dispatch of USCINCEUR message. See Tabs 3 and 4, Annex D for analysis. Since direct circuits were used, the USS LIBERTY was not included in any of the telecon transmissions between The USS LIBERTY was an addressee CINCUSNAVEUR and COMSIXTHFLT. on the USCINCEUR directive which was placed on the Asmara fleet broadcast at 081059Z. Since records were not available from the USS LIBERTY, receipt of the USCINCEUR message could not be confirmed. It should be noted, however, that this directive

^{*} USS LIBERTY msg 062036Z June 67 (Tab 34, Armex C)

** COMSIXTHFLT msg 062349Z June 67 (Tab 36, Anmex C)

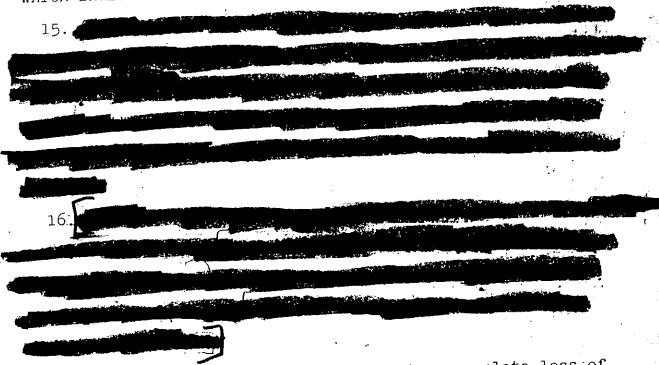
*** USCINCEUR msg 080625Z June 67 (Tab 49, Annex C)

made no mention of new geographical constraints, but only stated "This confirms reference a (telecon between USCINCEUR) to take reference b (JCS directive which was missent to the Pacific and not received by the USS LIBERTY) for action."

- 12. (The final directive to be discussed is the COMSIXTHFLT instructions* establishing a new closest point of approach of 100 nautical miles to the UAR and Israel. The directive was in response to CINCUSNAVEUR action outlined in a message** relayed via telecon. After internal staffing and delay in preparation and transmission due to equal or higher precedence traffic, the COMSIXTHFLT message was broadcast to and received by NAVCOMMSTA, Morocco, approximately one and one-half hours prior to the attack on the USS LIBERTY. The NAVCOMMSTA, Morocco relayed via the DCS Major Relay at San Pablo, Spain, to DCS Major Relay (Army Communications Center) Asmara. Due to a personnel error, resulting in sending the message to NAVCOMMSTA, Greece, which sent it back for delivery to NAVCOMMSTA, Asmara, the message was not placed on the fleet broadcast until 081525Z, some three hours after the attack. It is apparent that the USS LIBERTY did not receive the message. (See Tab 5, Annex D)
- 13. The following paragraphs are designed to provide a basis for assessing the USS LIBERTY communications capability.
- 14. During the transit of the USS LIBERTY to its designated position, a quality communications product was being obtained, and criticomm special circuits to the communication shore station (Morocco) were good. The USS LIBERTY shifted from the Morocco broadcast to the Asmara broadcast at 070001Z in accordance with information given in USS LIBERTY movement report, DTG 021330Z.

^{*} COMSIXTHELT 080917Z June 67 (Tab 53, Annex C)
** CINCUSNAVEUR msg 080455Z June 67 (Tab 48, Annex C)

In the Eastern Mediterranean some ships desire to use Asmara broadcast which has fewer customers, may provide better service, and may be more responsive to rerun requests. This is a doubtful procedure because Naval Communication Stations Morocco and Greece offer a larger choice of frequencies, are simultaneously keyed, and cover a larger area of the Mediterranean, thus requiring fewer shifts of broadcasts. The crew aboard the USS LIBERTY verified the excellent quality of communications prior to the attack. Further attesting to this is the fact that only 14 out of approximately 1000 messages required a rerun on 6 June 1967. Of these 14, only six were applicable to the USS LIBERTY. Of the six, three had previously been obtained, which indicates some lack of good record keeping.



17. (2) Although the attack resulted in a complete loss of communications, emergency restoration of HICOM voice capability was completed within minutes of the attack. All USS LIBERTY communications immediately after the attack were via HICOM voice network.



SUBSECTION II STATUS OF COMMUNICATIONS

- the United Arab Republic (UAR) and Israel, traffic volume in the Mediterranean area communications stations almost doubled during the week prior to the USS LIBERTY incident. Naval Communication Station (NAVCOMMSTA) Greece particularly was loaded with large amounts of Flash and Immediate traffic. A special channel for Flash and Immediate message traffic to State Department Athens was set up from NAVCOMMSTA, Greece and soon became backlogged. During the period 5 10 June 1967 inclusive, records of the CINCUSNAVEUR Command Center indicated that 610 Foreign Broadcast Information Service (FBIS) messages were received. Of these, 317 were Operational Immediate and 15 were Flash, or 54% of the total 610. (See Tab 5, Annex D, for comparative analysis of message volume for 1 12 February and 1 12 June.)
 - message traffic, Operational Immediate and Flash, had a direct bearing on the ability to transmit instructions to the USS LIBERTY. Specifically, the COMSIXTHFLT Communications Center had seven Operational Immediate and one Flash message which were in station at the time of release of COMSIXTHFLT message 080917Z to the USS LIBERTY regarding new constraints on geographical limits of operation. Other communications centers at other locations had the same situation existing. Directly related to the USS LIBERTY incident, the delay in delivery of the 7 June USS LIBERTY position report was due to high precedence communications. For this same reason

position reports for 3, 4 and 5 June were also delayed. Due to long delays or non-receipt of position reports, it was assumed by all echelons that the USS LIBERTY was on schedule and proceeding to on-station location, while in actuality, the ship was on station nearly one day in advance of initially established arrival time.

- 3. (2) Originators of messages destined for the European area raised the precedence of their traffic to improve delivery time. Many high precedence messages contained large numbers of addressees, thereby delaying rapid delivery. Some operation orders sent by electrical means were very lengthy (i.e., 19AF Seymour Johnson AF Base 00349/301730Z May, 28 pages, 83 addressees; and CINCAFSTRIKE 88847/280051Z May, 46 pages, 81 addressees). Very lengthy messages tend to clog communication circuits causing backlogs of equal and lower precedence traffic. The principles of communication economy demand that originators use the lowest precedence permissible, have as few addressees as are necessary, and be brief and concise. Application of these principles help preserve the integrity of communication networks, permits more rapid delivery of all traffic and reduces possible backlog delays; however, in this Middle East situation, these principles were widely violated.
 - 4. (1) At 051200Z June USCINCEUR imposed "Minimize" on originators of teletypewriter messages within European Theater, but did not request the Joint Chiefs of Staff to further impose "Minimize" on messages into the theater. This message was transmitted about the same time CINCUSNAVEUR requested "Minimize" be imposed. In an attempt to overcome backlogs, communication personnel stood extra watches (watch off and watch on in some cases) and ordered additional communication channels where possible.

- action message exercise was conducted in the midst of the period subsequent to the attack on the USS LIBERTY when there was extensive high precedence message traffic and when "Minimize" and already been imposed to reduce abnormal amount of traffic. These high precedence exercise messages interferred with actual high precedence traffic associated with the attack on the USS LIBERTY. Additionally, this incident is illustrative of the potential for degrading US military communications by shared use of communications facilities and satellite programs with NATO and other national entities over whom the US military commander cannot exercise control. (See Tab 6, Annex D, for NATO Wide Awake 9-67 Information.)
 - 6. (As a consequence of this JCS Fact Finding Team, procedural disparities between commands and communications center activities became apparent.
 - a. The application of date time groups is accomplished in several different methods, with no direct meaningful correlation. For example, one command assigns the DTG as it is received at the message center. Another command assigns the DTG at the time it is released, while still another assigns the DTG just prior to preparation for transmission.
 - b. The procedures for processing outgoing messages by
 the NMCC message center, Pentagon, are unnecessarily delaying
 JCS traffic. The requirement to administratively process
 outgoing messages prior to receipt and transmission by the
 Department of the Army Communications Center is questioned.
 - c. The present methods of assignment of routing indicators for the addressees does not minimize personnel errors. In the case of communications to the USS LIBERTY, personnel

error in routing indicator assignment was a major factor causing untimely delivery of critical messages. Further discussion and specific cases are provided in Subsection I of this Annex.

- d. The difference in procedures for transmission and delivery of messages from the originator to the primary action agency has been highlighted during this study. In one instance, two command centers located in the same building but served by different communications centers, were addressees on a specific Flash message. However, one command center received the message approximately one hour before the other command center was aware of its existence. (See Tabs 7 and 8, Annex D, for specific examples.)
- e. Personnel manning of the communications centers contacted by the team is below established authorized strength. Verification of need for additional personnel was evidenced by the necessity for augmenting shifts and compressing schedules which have been in existence, in one instance, for the past fourteen months. In addition, individuals performing such functions as routing indicator assignments, tape preparation and torn tape relay are, for the most, inexperienced individuals with minimum time in service (one to two years). This factor contributes to personnel errors introduced into the preparation and transmission of messages. Supervisory officer personnel are very junior and rarely have in excess of one or two years length of service; yet they are in positions where exercise of judgment could be a key factor in selecting the order in which important messages of the same precedence should be sent.
- 7. (9) The practice aboard technical research ships (TRS)

 (USS LIBERTY) of combining general service and

 in a single package causes delay

in processing of general service traffic. In each of these cases, the general service traffic has to be segregated and separate messages created for the general service portion. While the mission and employment of the TRS probably justifies this practice, the procedure should be defined as a standard so that operational control authorities can treat it on the basis of exception to the ordinary route.

- 8. (It was the expressed opinion at USCINCEUR and CINCUSNAVEUR that the Defense Communications Systems (DCS) performs satisfactorily during normal peacetime periods but was not responsive in crisis periods. The lack of flexibility in routing of communications traffic and ability to augment, on a contingency basis, was cited as particular deficiencies.
 - 9. (The CINCUSNAVEUR and COMSIXTHFLT expressed the inability of the DCS to react to all needs and emphasized that dedicated circuitry would always be a requirement if effective command and control is to be ascomplished. COMSIXTHFLT complified this desire by stating "he would trade one ship for effective communications," emphasizing his dissatisfaction with current capabilities of equipment and facilities.
 - 10. The Deputy, USCINCEUR, stated that communications at Stuttgart, Germany, despite the mobile configuration currently being employed, are far superior to those previously provided at Camp Des Loges, France.

SUBSECTION III

SUMMARY OF SIGNIFICANT COMMUNICATIONS ITEMS

- 1. (2) The increased volume of traffic during the Middle
 East crisis highlighted the need to augment the Defense
 Communications System (DCS) on a contingency basis, to support
 unforeseen trouble areas. This augmentation should not
 necessarily be in terms of hardware but also in terms of:
 - a. Calling up additional leased circuits.
 - b. Circuit rearrangements.
 - c. Manpower pools.
 - d. Elimination of relays by establishing direct circuits between points of high traffic volume.
- 2. (6) The impact of introducing into the DCS a volume of high precedence traffic, from a National Communications System (NCS) Operating Agency (i.e. State Department) during a crisis period, degrades the already overloaded DCS. This saturation emphasized the lack of prior consideration to handle the NCS and other (NATO) agency traffic over DCS facilities.
- 3. (2) The introduction of NATO exercise traffic into the DCS during crisis periods, such as occurred on 8 June 1967 is illustrative of the potential for degrading US military communications by shared use of facilities and satellite programs with NATO and other national entities over whom the US military commander cannot exercise control.
- 4. (From an analysis of communications, the need for traffic management of communications was apparent. Institution of re-routing around trouble areas or making maximum use of direct circuits are means to alleviate pressure points which result in times of crisis.
- 5. (As a result of the JCS Fact Finding Team examination regarding the USS LIBERTY, numerous procedural deficiencies were revealed:
 - a. Assignment of improper precedence and excessive number of addressees was observed.





REPORT OF THE JCS FACT FINDING TEAM

USS LIBERTY INCIDENT 8 June 1967





Downgraded at 12 year intervals.

Not automatically declassified.

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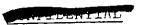
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PART I

INTRODUCTION



- b. Procedure for assignment of date time group is not consistent within or between command/services.
- c. The methods of and procedures for assignment of routing indicators exposes a means for personnel error. The use of such advancements as automatic scanners and application of Automatic Data Processing would eliminate personnel error, reduce manpower requirements, improve quality of transmission and reduce message handling times.
- d. As evidenced by a specific message directly related to the USS LIBERTY incident, the methods of transmitting a message from an originator to two addressees in the same location (Pentagon) are different, resulting in one addressee receiving the message in advance of other addressees which require an additional relay point. For efficiency and operational expediency, messages should flow to the addressees in the most direct route.

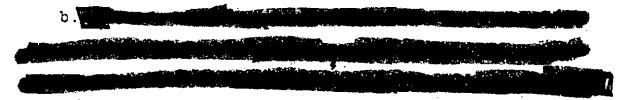
PART III

RECOMMENDATIONS

RECOMMENDATIONS

IT IS RECOMMENDED THAT:

- 1. (2) The interrelationship between the Deputy Director for Operations, as senior watch officer within the National Military Command Center, and the Joint Chiefs of Staff/Joint Reconnaissance Center (JCS/JRC) be formalized.
- 2. (2) The term "Operational Control" not be used in assigning responsibility to a commander of a unified and specified command or subordinate command for hip operations when, in fact, his responsibility is not intended to be fully consonant with that term as defined in JCS Publication No. 1. If a new descriptive term is required, it should be promulgated.
 - 3. (*) The current policy guidance whereby requirements are validated and approved be continued.
 - 4. (3) The procedures governing the control of platforms be made more definitive with respect to platforms, and be disseminated to insure:
 - a. Commanders of unified and specified commands, as well as major component commanders, have a clearer and mutual understanding of the relative importance of activities within their respective areas of responsibilities.





c. Artificial "barriers" between operational elements of staffs and the staff elements which apparently have emerged be specifically reviewed and eliminated in order to improve the value and timely utilization of the staff at all major command echelons.

- 5. (1) The present JCS/JRC charter and policy guidance defined in SM 676-66, dated 19 August 1966, be continued as an effective modus operandi for the rapid reaction control of the but that JCS/JRC adhere to the established procedures whereby JRC must deal with JRCs in the established chain.
- 6. The necessary clarification of the authority delegated JRC duty personnel to issue oral directives in the name of the commander concerned be issued within and to all affected commands as soon as possible, establishing a system of authentications, if necessary, to achieve quick reaction capability.
- 7. (2) There should be no independent operations in a commander's area without his being informed and his responsibility clearly defined.
- 8. (A) All echelons appreciate that ships of LIBERTY class are defenseless, and that it is impossible for an operational commander to protect it adequately without negating its usefulness; i.e., without providing escort and combat air patrol (CAP) he can only react to attack once initiated or threatened, which in this case was too late.
- 9. (A) A specific exception and procedure be spelled out for platforms, the nature of whose missions preclude adhering to standard movement reporting.



- 10. (U) The exploitation of available technology be accelerated to modernize message handling and routing procedures to minimize impact of relative scarcity of qualified career personnel in the current and expanding environment of extremely rapid and high volume communications.
- 11. (U) The need for dedicated command and control circuitry, as opposed to use of common user circuitry, be carefully reevaluated in view of this incident.
- 12. (U) As a matter of urgency, the Department of Defense Communications Satellite program be accelerated to achieve shipboard terminals as soon as practicable in order to improve the capability of fleet control communications.
- 13. (Possible undesirability of amalgamating NATO-US military communications and communications satellite programs be carefully reviewed.
- 14. () The impact on the Defense Communications System (DCS) by National Communications System (NCS) communications should be carefully surveyed in light of the impact of Foreign Broadcast Information Service (FBIS) and Department of State traffic on the military DCS communications stations in this crisis situation.
- 15. (U) The Military Communications Electronics Board (MCEB) study the procedures used to find and apply the correct routing indicators for addressees of messages with the object of finding a modern method which will minimize personnel errors.
- 16. (U) The impact of the DCS function on a communications station should be reviewed, with respect to the manning and experience levels of the communications station; that the personnel allowances and requirements of communications stations be reexamined.

17. (U) The Defense Communications Agency establish a traffic management capability, as opposed to circuit management, in order to provide for dispatching the flow of traffic through unburdened DCS paths to effect prompt relief of congestion during contingencies.

PART IV

SUPPORTING INFORMATION

ANNEX A

TERMS OF REFERENCE

MJOS-271-67 15 June 1967

METICRAMBUM FOR MAJOR GEMERAL JOSEPH R. RUSS, USA, 019860, CHIEF, JOINT COMMAND AND CONTROL REQUIREMENTS GROUP, OJCS

bubject: Fact-Finding Team (U)

- 1. (1) You are herewith designated senior member of an ad hoc Sult-finding team to examine the circumstances relating to the liquance and transmission of operational directives to the USC LEBERTY associated with events during the period 1 June to 3 June 1967 which culminated in the attack on USS LIBERTY (GTR 5) on 081210Z June 1967.
- 2. (U) The team shall comprise the following members whose security clearances are as indicated:

Lujor General Joseph R. Russ, USA, 019660, TS/SI Lear Admiral Francis J. Fitzpatrick, USN, 082418, TS/SI Colonel William A. Garrett, USAF, FR 10858, TS/SI Captain William D. Owen, USN, 107068, TS/SI Major Harlan E. Priddle, USAF, FR 47157, TS/SI

You are also to request the Military Services to designate a point of contact to facilitate your obtaining such assistance from the Services as you may require.

- 3. (2) Your fact-finding study shall include:
- a. The means utilized to issue and transmit operational directives of the Joint Chiefs of Staff to the USS LIBERTY.
 - b. The specific orders:
 - (1) Issued to the USS LIBERTY between 1 June and 3 June 1967.

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Downgraded at 3 years intervels; declassified after 12 years

- (2) To which USS LIBERTY responded during those same periods.
- c. Circumstances attending any conflicting directives, inordinate delays in the receipt of messages or other proper orders, or their nonreceipt.
- 4. (U) You will incorporate in your report any official US public statements which bear on your findings.
- 5. (U) You are directed to report your in this together with recommendations, as appropriate, to the Chiefs of Staff.
- 6. (2) The court of inquiry convened by CINCUSMAVEUR to inquire into the circumstances leading to and connected with the armed attack on the ULS LIBERTY will inquire into administrative, disciplinary, and internal matters within that command which are not within the scope of the examination by the fact-finding team. This fact-finding team will not infringe upon the prerogatives of the court of inquiry.

For the Joint Chiefs of Staff:

B. E. SPIVY

Lt. General, USA Director, Joint Staff

Copy to:
USCINCEUR
CINCUSNAVEUR
COMDR 6TH FLEET
CSA
CMO
CSAF

CMC

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ANNEX B

ITINERARY

ITINERARY

DEPARTED	Washington, D. C.	2020	12 June 1967
ARRIVED	London, England	0815	13 June 1967
DEPARTED	London, England	1655	13 June 1967
ARRIVED	Stuttgart, Germany	1910	13 June 1967
DEPARTED	Stuttgart, Germany	1400	14 June 1967
ARRIVED	Athens, Greece	1935	14 June 1967
DEPARTED	Athens, Greece	0805	15 June 1967
ARRIVED	USS AMERICA	1000	15 June 1967
DEPARTED	USS AMERICA	1015	15 June 1967
ARRIVED	USS LITTLE ROCK	1025	15 June 1967
DEPARTED	USS LITTLE ROCK	1235	15 June 1967
ARRIVED	USS AMERICA	1240	15 June 1967
DEPARTED	USS AMERICA	1243	15 June 1967
ARRIVED	Athens, Greece	1440	15 June 1967
DEPARTED	Athens, Greece	1445	15 June 1967
ARRIVED	Malta	1815	15 June 1967
DEPARTED	Malta	0700	16 June 1967
ARRIVED	London, England	1330	16 June 1967
DEPARTED	London, England	1330	18 June 1967
ARRIVED	Washington, D. C.	1645	18 June 1967

ROSTER OF PERSONS VISITED (gont'd)

CINCUSNAVEUR

NAME	POSITION	DATE VISITED
John S. McCAIN, Jr. ADM, USN	CINCUSNAVEUR	13 June 1967
J. C. WYLIE, Jr. RADM, USN	Deputy, CINCUSNAVEUR	13 June 1967
M. J. HANLEY, Jr. CAPT, USN	Deputy Chief of Staff	13 June 1967
W. N. HATCH CAPT, USN	Asst Chief of Staff, Intelligence	13 June 1967
E. E. LEE CDR, USN	Admin Officer/Head, Plans Policy	13 June 19 6 7
R. D. SMITH CAPT, USN	Head, ISIC	13 June 1967
E. L. GOLAVOTTI LT, USN	Asst Ship Operations	13 June 1967
R. F. ROEMER CDE, USN	Asst for Carrier & Special Wpns Ops	13 June 1967
C. A. TURNER CAPT, USN	Asst Chief of Staff, Logistics	13 June 1967
L. R. RAISH CAPT, USN	Asst Chief of Staff, Communications	13 June 1967
G. D. JORGENSEN CDR, USN	Command Center Duty Officer	13 June 1967
	COMSIXTHFLT	
W. I. MARTIN VADM, USN	COMSIXTHFLT	15 June 1967
C. H. SMITH CAPT, USN	Chief of Staff	15 June 1967
R. I. KASTEN CAPT, USN	Deputy Chief of Staff, Operations	15 June 1967
	CINCUSNAVEUR (Board of Inquiry)	
I. C. KIDD RADM, USN	Chairman	15 June 1967
B. M. ATKINSON CAPT, USN	Member	15 June 1967

ANNEX C

SUMMARY OF MESSAGES

SUMMARY OF MESSAGES

EFFECTING

LIBERTY MOVEMENTS AND ACTIONS

	DTG	ORIGIN	ADDEE/TEXT
1.	052235Z NOV	JCS (5838)	TO CINCPAC, CINCLANT, INFO USCINCEUR AND OTHERS, OPS CONTROL OF TRS W/B EFFECTED THRU COMPONENT COMMANDS.
2.	241212Z FEB	USCINCEUR	DIRECTED COMPONENTS TO CLEAR ALL ITEMS REQUIRING DECISION WITH USEUCOM.
4.	240020Z MAY	comservron 8	DIRECTED LIBERTY TO DEPART ABIDJAN ASAP FOR ROTA.
5.	241732Z MAY	LIBERTY	TO ALCON GIVING ETA ROTA AT 312000Z MAY AND ETA OP AREA OFF PORT SAID 061400Z (FIRST INDICATION COMSIXTHFLT HAD THAT LIBERTY TO BE STATIONED OFF EGYPT).
6.	271052Z MAY	CINCUSNAVEUR	OUTLINE GEOGRAPHICAL AREA OF QPS AND DEFINED 100 NM CPA UAR LIMITATION.
7.	291602Z MAY	JCS (6499)	TO CINCLANT AND USCINCEUR APPROVING DIVERSION OF LIBERTY TO EAST MED. INFO LIBERTY.
9.	300040Z MAY	CINCLANTFLT	SERVLANT AND OTHERS - DIRECT LIBERTY CHOP TO USCINCEUR UPON ARRIVAL ROTA. INFO LIBERTY.
10.	300202Z MAY	comservron 8	DIRECTS LIBERTY TO CHOP TO USCINCEUR.
11.	300932Z MAY	USCINCEUR	TO USNAVEUR INFORMING OF RESPONSE FOR ASSUMING OP CONTROL OF LIBERTY UPON ARRIVAL AT ROTA.
12.	310828Z MAY	TIBERTY	PIM REPORT

	DTG		ORIGIN	ADDEE/TEXT
13.	311750Z M	ИАУ	CINCUSNAVEUR	DIRECTS LIBERTY, UPON CHOP TO USNAVEUR DEPART ROTA FOR EAST MED.
14.	010035Z J	אטנ	USCINCEUR	REQUESTS JCS GUIDANCE WITH RESPECT TO SKED, OP AREA, AND SPECIAL REQUIREMENTS. INFORMS USNAVEUR THAT SKED AND OP AREAS WILL BE PROVIDED. DIRECTS SITREPS AND PIM REPTS.
15.	010309Z 3	JUN	JCS (6714)	TO USCINCEUR - HOLD LIBERTY AT ROTA UNTIL OTHERWISE DIRECTED. PUBS AND TO BOARD AT ROTA. INFO LIBERTY.
16.	010419Z	NUL	USCINCEUR	TELLS USNAVEUR TO TAKE JCS MSG 010309Z JUNE FORAC.
17.	011305Z 3	JUN	CINCUSNAVEUR	TO LIBERTY - DIRECTED LIBERTY TO DELAY SAILING UNTIL AFTER PUBS AND ABOARD.
18.	011545Z .	JUN	JCS (6724)	TO USCINCEUR AND OTHERS, INCLUD- ING LIBERTY, DIRECTED LIBERTY BE SAILED TO EAST MED ARRIVING OFF PORT SAID ON 8 JUN.
19.	012030Z .	JUN	USCINCEUR	DIRECTS USNAVEUR TO TAKE FORAC JCS MSG 011545Z JUN. INFO LIBERTY.
20.	012120Z	JUN	CINCUSNAVEUR	HOLDS LIBERTY UNTIL REPAIRS COMPLETED.
21.	020 7 17 J	UN	CINCUSNAVEUR	LIBERTY - DIRECTED TO PROCEED ON 2 JUN IAW JCS MSG 011545Z JUN.
22.	021132Z	JUN	LIBERTY	REPAIRED AT 021230Z DEPARTED AT THAT TIME AT BEST SPEED.
23.	021330Z	JUN	LIBERTY	USNAVEUR AND OTHERS - MOVEMENT REPORT SHOWING ETA 080300Z AT 32N and 33-30E.
24.	022108Z	JUN	LIBERTY	ALCON - DEPARTED ROTA.
25.	0310 1 6Z	JUN	CINCUSNAVEUR	ADVISED COMSIXTHFLT THAT LIBERTY WOULD BE CONDUCTING SURVEILLANCE OPS IN EAST MED AND REQUESTED LOG SUPPORT. INFO LIBERTY.
26.	051352Z	JUN	CINCUSNAVEUR	TO COMSIXTHFLT - CPA OF 100 NM TO UAR AND OTHERS.

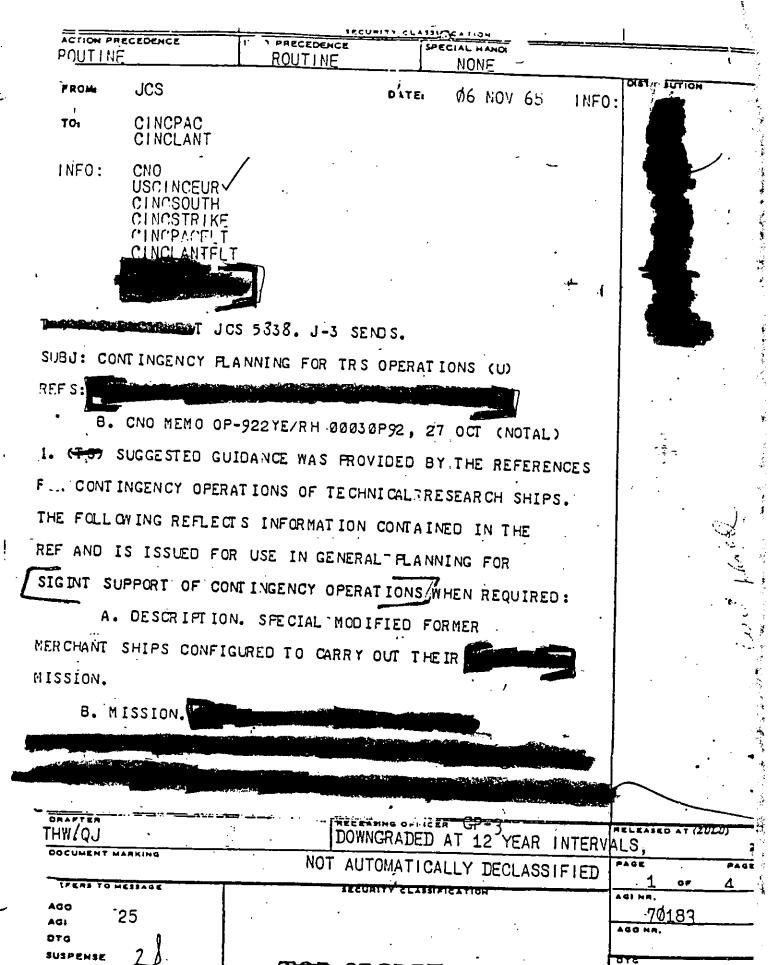
	DTG	ORIGIN	ADDEE/TEXT
27.	051850Z JUN	CINCUSNAVEUR	TO COMSIXTHFLT, AIR AND SURFACE OPS CPA 25 NM FROM CYPRUS IS AUTHORIZED.
28.	051934Z JUN	LIBERTY	TO ALCON - ADVISED OF 2400 POSITION OF 35-20N and 19-10E AND ADVISED SHE HAD ASSUMED CONDITION OF READINESS THREE.
29.	052015Z JUN	COMSIXTHFLT	TO CTF 60 - CPA OF 100 NM TO UAR AND OTHERS.
30.	061357Z JUN	CINCUSNAVEUR	TO COMSIXTHFLT, DIRECTING OP COM OF LIBERTY AT 070001Z.
31.	061410Z JUN	USCINCEUR	TO USNAVEUR, INFO LIBERTY ET AL, REQ SITREPS AND PIMS AS-OF 1800Z "O" PRECEDENCE.
32.	061844Z JUN	LIBERTY	TO ALCON - POSITION REPORT OF LIBERTY.
33•	062000Z JUN	LIBERTY	CHOP REPORT.
34.	062036Z JUN	LIBERTY .	ADVISED COMSIXTHFLT OF STATICS AND ACKNOWLEDGED OPCON CHANGE SCHEDULED FOR 070001Z.
35•	062050Z JUN	JCS (7206)	OUTLINES PROCEDURES FOR DEVEL- OPING SCHEDULE FOR LIBERTY WHILE IN USCINCEUR AREA.
36.	062349Z JUN	COMSIXTHFLT	TO LIBERTY OUTLINING OPCON GUIDANCE.
37 •	070259Z JUN	JCS (7239)	TO COMSIXTHFLT - CJCS REQUESTED VERIFICATION THAT THERE HAD BEEN NO COMM OR CONTACT BETWEEN COMSIXTHFLT AND ISRAEL.
38.	070626Z JUN	COMSIXTHFLT	CONFIRMED TO THE JCS AND OTHERS THAT VOICE CONTACT BETWEEN COMSIXTHFLT AND TEL AVIV HAD BEEN ESTABLISHED. ALSO STATED NO COMM WITH ISRAELI FORCE EXISTED.
39•	070908Z JUN	LIBERTY	TO COMSIXTHFLT GIVING POSITION REPORT AS OF 070800Z AND ETA AT 31-45N and 33-30E at 072300Z.
40.	071503Z JUN	COMSIXTHFLT	ADVISED JCS AND OTHERS OF AIR OPS OF 5-6 JUN AND ALSO ADVISED OF 100 NM CPA FOR AIR AND SURFACE OPS.

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	DTG -	ORIGIN	ADDEE/TEXT
42.	072230Z JUN	JCS (7337)	CHANGED CPA TO 20 NM AND GAVE OPTION TO MODIFY ORIG TASKING (011545Z) AS LOCAL CONDITIONS DICTATE. INFO LIBERTY.
43.	072350Z JUN	JCS(JRC)- TELECON	TO USNAVEUR, ADVISING THAT CPA OF LIBERTY WAS BEING CHANGED TO 100 NM. MSG TO FOLLOW.
44.	080030Z JUN	JCS(JRC)- TELECON	TO USCINCEUR ADVISING OF CALL TO USNAVEUR AND SAME INFO AS GIVEN TO USNAVEUR.
• 45.	080110Z JUN	JCS (7347)	CONFIRMED 100 NM CPA AS RELAYED BY TELECON. INFO_LIBERTY.
46.	080325Z JUN	USNAVEUR - TELECON	TO USCINCEUR REQUESTING DTG OF JCS MSG. USCINCEUR OBTAINED AND RELAYED TO USNAVEUR.
47 .	080410Z JUN	USNAVEUR - TELECON	TO COMSIXTHFLT, AUTHORIZED TEXT OF JCS 080110Z AND REQUESTING TAKE FORAC. OFFI-CIAL MSG TO FOLLOW. (TRANS-ACTION COMPLETED AT 080455Z).
48.	080455Z JUI	CINCUSNAVEUR	TO COMSIXTHFLT CONFIRM TELECON BY WIRENOTE.
49.	- 080625Z JUI	N USCINCEUR	TO USNAVEUR, OFFICIALLY CON- FIRMING 080410Z ACTION COM- PLETED BY TELECON. INFO LIBERTY.
·50.	080634Z JU	N LIBERTY	TO COMSIXTHFLT GIVING POSITION AS 31-45N and 33-30E WITHIN 30 NM FOR NEXT 24 HOURS.
51.	080742Z JU	N LIBERTY	TO ALCON - ADVISED OF BEING ORBITED BY TWO JET AIRCRAFT.
52.	° 080856Z JU	N LIBERTY	DESTROYING SUPERSEDED MATERIAL DUE TO CURRENT SITUATION AND SHALLOW WATER.
53.	080917Z JU	N COMSIXTHFLT	TO LIBERTY - DIRECTED NEW CPA OF 100 NM. REQUESTED ACKNOW- LEDGEMENT. (NOT RECEIVED PRIOR TO ATTACK).
54.	081235Z JU	IN LIBERTY	RELAYED BY USS SARATOGA. ADVISED OF ATTACK.
55.	081237Z JU	JN SARATOGA	LIBERTY'S REPORT OF THREE MTBS APPROACHING.

			ADDEE/TEXT
	DTG	ORIGIN	
56.	081250Z JUN	COMSIXTHFLT	DIRECTS AMERICA TO LAUNCH A/C TO ASSIST LIBERTY.
57.	081254Z JUN	LIBERTY	RELAYED BY SARATOGA, ADVISING OF TORPEDO ATTACK.
58 .	081301Z JUN	NAVCOMSTA GREECE	TO USNAVEUR - RELAYED INFO RECEIVED FROM LIBERTY VIA VOICE HICOM THAT TORPEDO HIT ON STARBOARD. OCCURRED AT 081253Z.
• 59•	081316Z JUN	CTF 60	DIRECTS BOTH AMERICA AND SARATOGA TO LAUNCH FOUR A/C IN DEFENSE OF LIBERTY. REMAIN OVER INTERNATIONAL WATERS: 5-
60.	081320Z JUN	COMSIXTHFLT	USCINCEUR AND AIG 998 - CON- FIRMED LIBERTY ATTACK. INDI- CATED A/C BEING DEPLOYED.
61.	081339Z JUN	COMSIXTHFLT	CNO INFORMED OF ACTIONS BEING TAKEN. FACT THAT LIBERTY POSIT ON EDGE OF UAR CLAIMED TERRITORIAL WATERS, AND PILOTS ARE TO DEFEND LIBERTY, NOT TO PENETRATE CLAIMED LIMIT. DESTRUCTIVE FORCE BY A/C AUTHORIZED.
62.	081340Z JUN	CINCUSNAVEUR	TO LIBERTY - REQUEST CONFIR-MATION AND ADVISED TO ESTAB-LISH COMM WITH ANY STATION.
63.	081410Z JUN	CTF 63	RECOMMENDS PAPAGO BE DIRECTED TO ASSIST.
64.	081412Z JUN	NAVCOMSTA MOROCCO	LIBERTY REPORTED UNABLE TO IDENTIFY ATTACKERS, HELOS CIRCLE SHIP AFTER ATTACK, POSSIBLY ISRAELI.
65.	081414Z JUN	USDAO TEL AVIV	REPORTED TO WHITE HOUSE AND OTHERS INCLUDING COMSIXTHFLT THAT ATTACK WAS A MISTAKE.
	•		
66.	081416Z JUN	JCS (7354)	AUTHORIZATION TO USE FORCE TO DEFEND LIBERTY AGAINST FURTHER ATTACK.
67.	081417Z JUN	COMSIXTHFLT	RELAY THE 081339Z (081349Z) MSG TO USCINCEUR AND OTHERS.
68.	081425Z JUN	COMSIXTHFLT	USCINCEUR INFORMED OF RULES OF ENGAGEMENT ISSUED TO PILOTS.
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	DTG	ORIGIN	ADDEE/TEXT
69.	081430Z JUN	COMSIXTHFLT	INSTRUCTS VP A/C TO REMAIN 100 NM FROM COAST AND BORDER OF ISRAEL AND EGYPT.
70.	081439Z JUN	COMSIXTHFLT	FIRST SITREP FOUR DEAD EXCESS . OF 50 WOUNDED ON LIBERTY.
71.	081455Z JUN	COMSIXTHFLT	LIBERTY UNDERWAY AT 8 KTS COURSE 340°M.
72. •	081514Z JUN	COMSIXTHFLT	INFORMS ALL HIGHER AUTHORITY ONLY COMM WITH LIBERTY VIA HICOM NET.
73.	081517Z JUN	CINCUSNAVEUR	INFORMS COMSIXTHFLT THAT ONLY NEWS RELEASES WILL BET - AT THE WASHINGTON LEVEL.
74.	081521Z JUN	COMSIXTHFLT	INFORMED USCINCEUR AND OTHERS THAT TEL AVIV HAS RECEIVED REPORT THAT ISRAEL A/C AND MTBS HAD ERRONEOUSLY ATTACKED THE LIBERTY AT 081200Z.
75.	081529Z JUN	jcs (7369)	USE OF FORCE WITHDRAWN.
76.	081609Z JUN	COMSIXTHFLT	USE OF FORCE NO LONGER AUTHORIZED.
77.	081649Z JUN	COMSIXTHFLT	ALL A/C RECALLED AND ACCOUNTED FOR.
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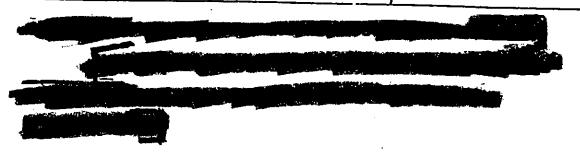


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ENTIRE MSG

IFO PRECEDENCE

HOITU, ITEKS



(2) CLASSIFICATION OF DETAILS OF SPECIFIC NATURE OF MISSION: REQUIRES HANDLING THROUGH SPECIAL CHANNELS AND WILL BE CONTAINED IN THE APPLICABLE

(3) DIVERSION FROM MISSION. THE TRS IS TO BE

EMPLOYED FOR PURPOSE ONLY. EXCEPTIONS TO THIS POLICY

WILG BE MADE ONLY DURING AN EMERGENCY. IN WHICH THE PRO
VISIONS OF JCS PUB 2 (UNIFIED ACTION ARMED FORCES), PARA
GRAPHS 30229 AND 30248 APPLY.

TECHNICAL RESEARCH OPERATIONS IN SUPPORT OF US NAVY
ELECTRONIC RESEARCH PROJECTS WHICH INCLUDE ELECTRO-MAGNETIC
PROPAGATION STUDIES AND ADVANCED COMMUNICATIONS SYSTEMS,
SUCH AS MOON RELAY AND SATELLITE COMMUNICATIONS.

D. CONTROL OF TRS.

MSTS

OPERATIONAL CONTROL OF SHIP. MILITARY

OPERATIONAL CONTROL OF THESE SHIPS WILL BE EFFECTED BY

THE COGNIZANT UNIFED OR SPECIFIED COMMANDER THROUGH THE

(NAVAL COMPONENT COMMANDER TO A SPECIFIC FLEET OF FORCE

COMMANDER .

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CUSASALUR BT.

UNCLASE TO ECJCO 02056. USAFE FOR OTR,
USNAVEUR FOR N-32, USAREUR FOR AEAGC-A, USASAEUR FOR
OPN-E. SUBJ: MESSAGE ADDRESSEES.

1. REQUEST THAT ADDRESSEES ON YOUR MESSAGE TRAFFIC PERTAINING TO
OPERATIONS IN THIS THEATERE AND REQUIRING AN
OPERATIONAL DECISION BY THIS HEADQUARTERS BE LIMITED TO THIS HEADQUARTERS AND THOSE IN-THEATER AGENCIES ON A NEED-TO-KNOW BASIS. ALL PLANS AND PROGRAMS REQUIRED BY CURRENT DIRECTIVES TO BE SUBMITTED FOR APPROVAL ARE EXAMPLES OF MESSAGE TRAFFIC REQUIRING AN OPERATIONAL DECISION BY THIS HEADQUARTERS.

PAGE 2 RUFPBK 095 UNCLAS 2. AS APPROPRIATE, THIS HEADQUARTERS WILL REQUEST APPROVAL, COORDINATE WITH, OR INFO HIGHER HEADQUARTERS AND/OR OTHER MAJOR COMMANDS ON THEATER PLANS AND PROGRAMS H

D

NAYEUR NCU LON 2100/1 (REV 10-65)

(PAGE TOR 55X SGH

USCINCEUR LYIZIZZ

CONTIDENTIAL

PPNG 83
O 2AMM20Z M6Y 67
FM COMSERVRON ELGHT
TO RUTPP/USS LIMERTY
INFO RUEDNKA/COMSERVLANT
FUEDNKA/CINCLANTFLT
RUENAAA/CNO
RUEPJS/JCS/JRC
RUEDNKA/CINCLANT/JRC

RUDL KUMCINGUSNAVEUR RUTKOMOMSTATHENT

AUT KC/ NAV STA ROTA

1. HY 281503Z APR CT

MOVEORD CHANGE

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1. CANCIEL FORAS 1 AND 2 REFERENCE A.

2. HAKE IMPEDIATE PREPARATIONS TO GET UNDERWAY. WHEN RES ASAP DEPART

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ABIDJAH AND PROCEED BEST POSS SOA TO ROTA SPAIN TO LOAD TECH SUPPORT

ABIDJAH AND PROCEED BEST POSS SOA TO OP AREA OFF PORT SAID. SPECIFIC

MREAS - ELL FOLLING. 5. REMGINDER REF & UNCHARGED. 59-1

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FLAG ACTOROGO

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CONFIDENTIAL

CONFIDENTIAL

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FM USS LIBERTY

TO RUEDSPA/COMSERVRON EIGHT
INFO RUEDNKA/COMSERVLANT
RUEDNKA/CINCLANTFLT
RUENAAA/CNO
RUEPJS/JCS/JRC

RUEDNKA/CINCLANT/JRC

And the state of t

RUDL KD/CINCUSNAVEUR RUTPRC/COMSIXTHFLT

RUTKC/COM NAVACTS ROTA RUTKC/NAV STA ROTA

B. C. Markette Barrier Markette Britania

A. YOUR 2400207 MAY 67

1. DEPARTED ABIDJAN, IVORY COAST 2405307 MAY. SOA 15 KTS. ETA ROTA
3120007 MAY. ANTICIPATE APPROXIMATELY FIVE HOURS WILL BE NECESSARY
TO LOAD TECH SUPPORT MATERIAL/PERS AND REFUEL. THREE HUNDRED
EIGHTY THOUSANDS GALLONS NSFO WILL BE REQUIRED. ETA OPAREA OFF
PORT SAID 10614707 JUN 67. REF A PERTAINS
2. DO NOT HOLD ANY COMSIXTHELT INSTRUCTIONS/OPLANS/OPORDERS/TAPV
NOTES/ETC. IF ANY WILL BE REQUIRED REQUEST ARRANGEMENTS BE MADE TO
HAVE THEM DELIVERED ON ARRIVAL ROTA.
3. UNODIR WILL INCLUDE FOLLOWING COMMANDS AS INFO ADDEES ON DAILY PIM
REPORT AFTER ENTRY INTO MEDITERRANGAN: CINCUSNAVEUR/COMSIXTHFLT/
DIRNAV SECGRUEUR.

GP-4

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TOR 2503357 MAY 67

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SECURITY CLASSIFICATION

ACTION PRECEDENCE

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SPECIAL HANDLING NONE

INFO:

IMMEDIATE

PRIORITY

DATE: 29 MAY 67

TO:

JCS-

CINCLANT USCINCEUR

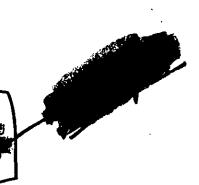
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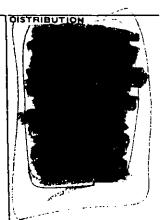
FROM:

CNO

CINCLANTFLT CINCUSNAVEUR COMSERVLANT COMSIXTHFLT

COMSERVRON 8 JSS_LIBERTY







JCS 6499 J3 SENDS.

SUBJECT: USS LIBERTY (U)

1. FOR CINCLANT: UPON PASSING SEA BUOY INBOUND ROTA O/A 31 MAY REQUEST CHOP LIBERTY OPCON USCINCEUR.

2. FOR USCINCEUR: UOPN ASSUMING OPCON REQUEST MAKE PREPARATIONS FOR EXTENDED DEPLOYMENT EASTERN MED. WILL PASS SKED ASAP. GP-4

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A. JOS 291662Z MAY 57
E. COMBERVRO'S DIGHT 945220Z
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ACTA FOR GPS PER REF E.
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NAVEUR NCU LON 2100/2 (REV 10-65)

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PAGE THO RUEDSPANDIG &

A. MY 281502Z APR 67 NOTAL

B. CINCLANTELT 309040Z MAY 67 NOTAL

1. FOR COMSERVLANT: ORIGITAKES REF B FORAC. 2. FOR LIBERTY: CANCEL THE UNEXECUTED PORTION OF REF A.

CHOP TO USCINCEUR ON ARRIVAL ROTA.

3. KEFF CINCLAMIZERC AND CINCLAMIFLE INFORMED YOUR MOVEMENTS.

CP-4 ВŢ

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ORIGINATOR SECTION 0 0 0 1 4 0 0 0 0 0 0 0 1 2 3 3 1 D

(PAGE I OF TOR SSN

NAVEUR NCU LQN,2100/2 (REV 10-65)





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DE RUFPBK Ø31 150115Ø ZNY CCCCC P 300932Z MAY 67 FM USCINCEUR TO RUDERD / CINCUSNAVEUR € 1NFO RUFRF/COMFAIRMED

RUE NAAA / CNO RUED NKA/CINCLANTFLT RUED NKA/COMSERVLANT RUTPRC/COMSIXTHFLT RUEDNKA/COMSERVRON 8 RUCIJUA/USS LIBERTY

USNAVEUR FOR N-32, SUBJ: USNAVEUR FOR N-32, SUBJ: USS LIBERTY (U) REF JCS 6499 29/1602Z MAY 67 (NOTAL).
IN ACCORDANCE WITH REF, REQUEST YOU ASSUME OPCON OF USS LIBERTY WHEN

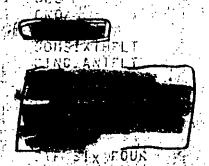
PAGE 2 RUFPBK 031 STATE OF THE SHIP PASSES SEA BUOY INBOUND TO ROTA O/A 31 MAR 67 AND PREPARE FOR EXTENDED OPERATIONS IN EASTERN MED. GP-4

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FOR URC

H. COMSERVRON EIGHT 240020Z MAY 67 NOTAL

C. CINCUSNAVEUR 3113517 MAY 67 NOTAL

D. CINCUSNAVEUR DPORD 50-66 NOTAL

E; CINCUSNAVEURINST 4235, 2D NOTAL

CINCUSNAVEUR/USCOMEASTLANTINST 02000 - B COOMMOREANY NOTALL

S. NAVEUROPREP HANUAL OF I JUNAGO NOTAL H. CINCUSNAVEURINST PO3120,58 NOTAL

1. UPDN: CHOP TO CINCUSNAVEUR THE ACCORDANCE WITH REF A. ENTER ROTA FOR FUEL AND LOADING TECHNICAL/LOGISTICAL SUPPORT MATERIAL SPECIFIED REF. 6

2. JUPON COMPLETION OF FUELING AND LOADING; AFTER RECEIPT OF HAVEURASIXTHFLT MED PUBS BEING DELIVERED

33(5) ...004/ 92(14) 94(25) (P(7) FP(1) BER(1) +

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PATE BREAKER.

PARTOURNER, THEF G). AND THEN BED ADOUT 1 JUNE: DEPART ATTA AND PROCEED TO ENGINER HEDITERRANDAN FOR EXTENDED OPERATIONS TO BE CONDUCTED IAW TECH STECK ISSUED SEPARATELY.

- 3. REMAIN IN INTERNATIONAL MATERS DURING TRANSIT AND CORERATIONS, YOUR ATTENTION DIRECTED ARPENDIX VIII. ANNEX TO MEET DEFORE CLAIMED MED TERRITORIAL SEAS.
- 5. COMMUNICATIONS IAN REF FA /

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	PAGE OF	PAGE	TIME OF RECEIPT	DATE TIME GROUP
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TVB004 KXCØ27ZCDKAØØ9VV OO RUDLKD DE RUFPBK 002 1520115 ZNY SCOOL O Ø1ØØ35Z JUN 67 FM USCINCEUR TO RUEPJ\$/JCS RUDLKD/CINCUSNAVEUR

JCS FOR JRC, USNAVEUR FOR N-32 AND RECUC/URC 08685.

SUBU: USS LIBERTY (U)

INFO RUDACZUSS LIBERTY

REF A: USS LIBERTY 300608Z MAY 67 (NOTAL)

B: CINCUSNAVEUR 311750Z MAY 67

1. (3) FOR JCS. REF A STATES THAT USS LIBERTY EXPECTS TO BE RFS 0114 0Z JUN 67 FROM ROTAL INTEND EAN WHEN READY AS OUTLINED REF B. INTEND SHIP PROCEED TO EASTERN MEDITERRAN AWAITING YOU GULDANCE WITH ESPECT TO SCHEDULE, OPERATING AREA AND ANY SPECIAL REQUIREMENTS.

2. (7) FOR USNAVEUR. REQUEST YOU PROVIDE LOGISTIC REQUIREMENTS AND ARRANGE FOR LIAISON OFFICER TO MEET USS LIBERTY WITH DOCUMENTS AS REQUESTED REF A. SCHEDULE AND OPERATING AREAS WILL BE PROVIDED ASAP. FURTHER REQUEST YOU ESTABLISH REPORTING PROCEDURE TO INSURE

PAGE TWO RUFPBK 002 5 E SITREPS AND PIM REPORTS FROM USS LIBERTY ARRIVE THIS HQ NLT 0430Z DAILY, AND THAT ANY INCIDENTS ARE REPORTED ASAP IAW CURRENT RECONNAISSANCE REPORTING INSTRUCTIONS GP-4. BT

ORIGINATOR SECTION 0

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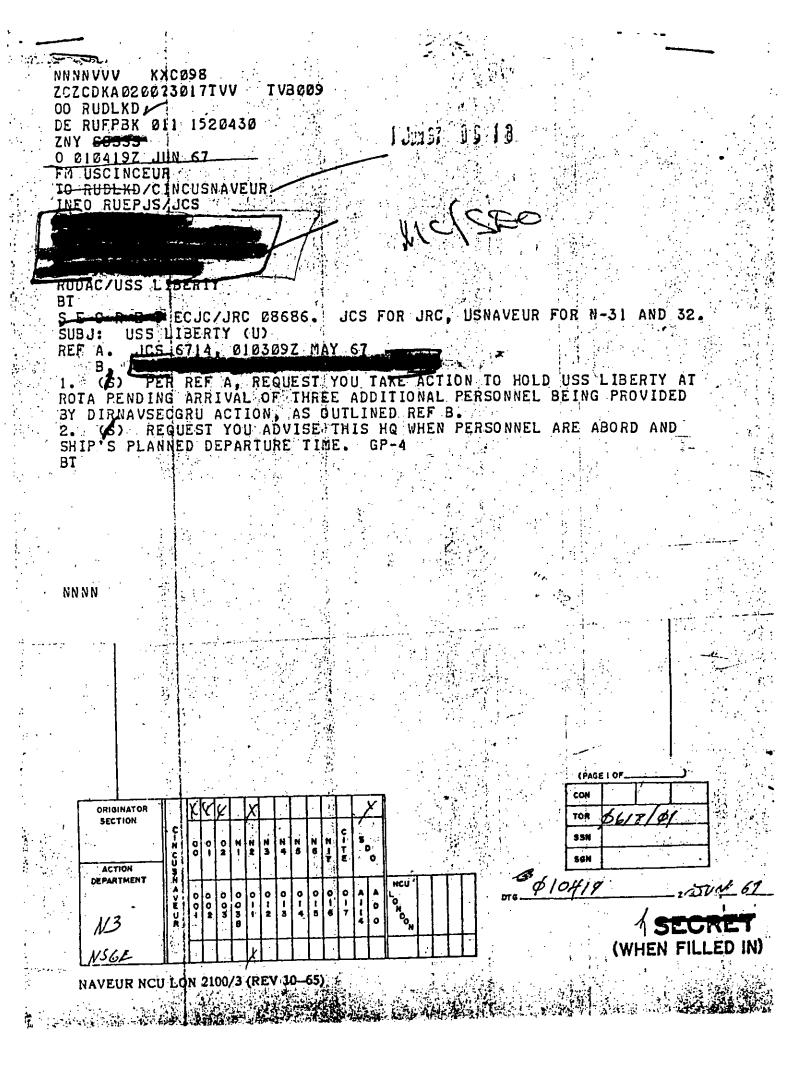
NAVEUR NCU LON 2100/3 (REV 10-65)

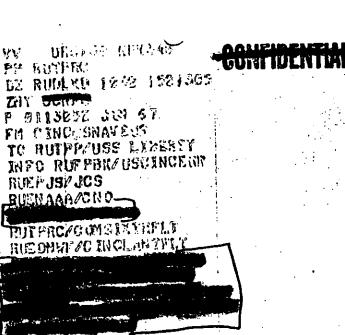
KXC1Ø8ZCDKAØ15 NNNNVV OO RUDLKD DE RUEPJS Ø7C 152Ø326

ZNY EEEEE SUN O Ø1Ø3Ø9Z MAY 67 ZFF3----LEDGEND ZFF3. INFORM ME WHEN THIS MESSAGE IS RECEIVED BY ALL ADDEES ANS BY 68 OO RUDLKD / INFO RUENAAA/CNO RUEDNKA/CINCLANT RUEDNKA/CINCLANIFLT RUDL KD/CINCUSNAVEUR-RUTPRC/COMSIXTIFLI RUCIJUA/USS LIBERTY BT UNCLAS 5 6714 J3 SENDS.
SUBJECT: USS LIBERTY (U)
REQUEST YOU TAKE ACTION TO HOLD THE USS LIBERTY AT ROTA, SPAIN UNTIL DIRECTED OTHERWISE. (PAGE I OF CON ORIGINATOR SECTION 0634 SSN SGN ACTION DEPARTMENT OTG \$1 \$359 A A D 14 O 0 0 0 0 1 1 1 1 3 4 5 6

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JES FOR JEG - TINCLANT FOR JEG CENCUSTAVEUR MOVERD 7-67 CHANGE ONE (U) A. CINCUSTAVEUR 311750Z MAY 67 PASEP 1 ADDITY REF 6 AS FOULD:

A. DELETE PARA TWO.

B. ENSERT NEW PARA TWO. DUOTE. UPON COMPLETION OF FUELING AND LUADINGS AFTER RECEIPT OF MAVEUR/SIXTHFLT MED PUBS BEING DELIVERED BY COUNTER KRET CAS AFTER PERSONNEL INDICATED

COTHER MEAN ML HAVE REPORTED AND WHEN RESE REPORT READENESS FOR OPER TIONS. WHEN DESECTED, DEPART ROTA AND PROCEED TO EASTERN MEDITLERANGE FOR FOR EXTENDED OPERATIONS, THESE OPERATIONS TO BE CONDUCTED IAW TECH SPECS ISSUED SEPARATELY. OPAREAS AND SCHEDULE WILL BE FROM IDED. UN GUOTE.

AND NEW PARAGRAPH SIX. QUOTE. 6. REPORTS.

A. CONCLAR REPORTS AND RULES OF ENGAGEMENT IAW REF H.

B. CUMPAT CLASSIFIED SITREP AND POSIT REPORT AS OF RAUGE DAILY. USE
PRIORIEY PRECEDENCE UNLESS CONTENT WARRANTS INCREMES SPEED. INCLUDE PEN FOR REXT 24 HOURS AND COMMENTS/STATUS AS APPROPRIATE.

ADDRESS ACTION CINCUSNAVEUR, INFO ADDRESS AME AS THIS MESSAGE.

UNC UOTE.

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CONFIDENTIAL

FORM N2288 REV SEP 65 upstardes N2288 REV AUG 65 be used until depleted)

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PECIAL HANDLING NONE

FROM:

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DATE: Ø2 JUN 67

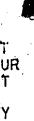
INFO:

TO:

USIC INCEUR

INFO:

CNO CINCLANTFLT CINCUSNAVEUR COMSIXTHFLT CTF 64



USS LIBERTY

NOTHIBUTION .

JCS 6724 J-3 SENDS

SUBJ: USS LIBERTY SKED (U)

WHEN RFS REQUEST SAIL LIBERTY IAW FOLLOWING

SKED:

A JUN DEPART ROTA.

B. 2-B JUN. ENTROUTE VIA GIBRALTAR STRAIT CPA AS SAFE NAV PERMITS. THAN VIA NORTHERN AFRICA COASTAL ROUTE TO POSIT 32-00N 33-00E. CPA MOROCCO MALTA 3 NM CLAIMED DIST 3 NM. CPA SPAIN TUNISTA SARDINTA SICILY CRETE 7 NM CLAIMED DIST 6 NM. CPA ALGERIA LIBYA UAR 13 NM CLAIMED DIST 12 NM.

C. 9-30 JUN. CONDUCT OPS SOUTH OF 32-00N AND BETWEEN 33-00E AND 34-00E. WHILE CONDUCTING OPS CPA UAR 12.5 NM CPA ISREAEL 6.5 NM

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PT 07°4a ENGLAS ECUC JRC 0816. NAVEUR FOR N-30. SUBJ. USS LIBERTY CULL REF. A. JOS 6124 0115457 JUN 67. REP. A. 100RS FORAC. BI (PAGE | OF ORIGINATOR SECTION CON TOR \$625/01 N N SSN ACTION DEPARTMENT SGN 0 1 7 \$12030 D O .assified NEWR NOU LON 2100/1 (REV 10-65)

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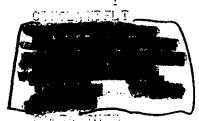
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FM COUCUSMAVEUR

TO USS LIBERTY

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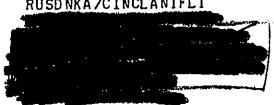
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RUENAAA/CNO.

RUEPJS/JCS

RUTPRC/COMSIXTHFLT RUSD NKA/CINCLANTFLT



RUED NKA/COMSERVLANT RUEDSPA/COMSERVRON EIGHT RUTKRE/CTF SIXTY RUFRD/CTF SIX FOUR RUCIKSA/NF010

PAGE TWO RUTKC 101A CON RUTPC/NAVCOMMSTA MOROCCO RUED NKA/CICCLANT BT

Harton Dan Grant Jan Lift Andrew

JCS FOR JRC - CINCLANT FOR JRC

RFS (U)

A. YOUR 011305Z JUN 67
1. TEMPORARY REPAIRS MADE TO TRSSCOMM HYDRAULIC SYSTEM. SYSTEM CURRENTLY OPERATIONAL.

2. RFS AT Ø2123ØZ. WILL DEPART ROTA AT THAT TIME AND PROCEED BEST SPEED IAW REF A. MOVREP SEPARATE.

GP - 4

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NAVEUR NCU LON 2100/2 (REV 10-65)

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JCS PASS TO JRC CINCLANT PASS TO JRC

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VIA 1 37-00N8 012-00E6 050330Z4 RH 015 OK6 05//
ETA 1 32-00N8 035-00E6 080300Z1 06// MOD IND 32 DONE 033-30ES 080300Z# 50 MILE RADIUS-SPECOPS. CINCUSNAVEUR dated 3117508

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PAGE TEO AUTPRO 046 C-0

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CTF SIX FOUR

MAY COMMOTA MORE CO.

JCS PASS TO JRC CLUCLANT PASS G JRC

PIN (U)

1. CURRUGES JUN 67 POSIT 36-10-2 108-29WA
PIN CONSTAL EASTERLY 15 KTS.

2. DEPARTED ROTA OR 2 628 JUN 37. ETA ON SATIN GEORGETI JUN ST.

3. ORRIGG TRANSIT STRAIT OF REFLANDER OVERTOON AND PASSED THOUR
COMINT CHIPS OF UNDITERMINED TYPE SARAHINS IN CLOUND OR
COURSE DUS SPEAD 113 KTS. THE SHIPS IDENTIFIED AS SAMEN
DE MAREY AND ANDREY VILASHASIT, THO SHIPS CALLED LIBERTY BY
FLASHING LIGHT. ONE ASK UNAT SHIP. REPLY SENT WAS QUOTE
U.S. NAVY SHIP UNQUOTE. ORE SLIP, ATEMPTED TO SEND SHIPS

PAGE THREE RUTPRO 646 C C & F I D E N T I A L
MARD DUT LIGHT WEREADABLE, BUT RUNGS IF SHIPS WERE ATTEMPTING
TO COMPUTE OF MOT. WISDIR TO ADDITIONAL REPORTS WELLDE
MANAGEMENT OF MOTE RESPECT TO A TOTAL OF STREEP AND POSITIONAL PARTY
JET GOVESTONALLY DEDAYED TO A TOTAL TRANSMITTING ATT

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XRAJ NR Ø65Ø
R Ø31Ø16Z JUN 67
FM CINCUSNAVEUR
TO RUTPRC/C CMSIXTHFLT
RUTPRE/C CMSERVF ORSIXTHFLT
INFO RUQFNA/USS LIBERTY
BT
C O N F I D E N T I A L
USS LIBERTY OPS (U)
A. MY 31145ØZ MAY 67 PASEP (M CV ORD)
B. MY Ø113;5Z JUN 67 PASEP (M CV ORD)
C. JCS Ø11545Z JUN 67 NOTAL (SKED)
D.

IN THE EASTERN MED IAW REFS A THRUC. ADDEES MAY BE REQUIRED TO PROVIDE LOGISTIC SUPPORT OR OTHER ASSISTANCE DURING THESE OPERATIONS. IT IS EXPECTED THAT LIBERTY WILL MAKE SHORT PORT MISITS IN THE EASTERNNMED AT 3 TO 4 WEEK INTERVALS WITHOUGH HER ENDURANCE EXTENDS WILL BEYOND THIS TIME.

2. LIBERTY HAS RECEIVED A MED PUBLICATION PACKAGE LESS THE FOLLOWING INSTRUCTIONS. REFERENCE OF 'HIS LIST SHOULD ASSIST IN REACHING A COMMON UNDERSTANDING SHOULD ADDRESS BE RECUIRED TO SUPPORT LIBERTY.

BE NECTIFED TO SUPPORT LIBERTY.

A COMSIXTHFLT INSTC 5370.1A, 5840.1,6000.1, 05510.2N

V. COMSERVFORSIXTHFLT INSTC 4000.1G, 03180.1A

3. REQUEST COMSIXTHFLT PROVIDE COPIES OF THE ABOVE
INSTRUCTIONS TO LIBERTY BY MAIL.

P-4

BT

FLAGS ACT.

TOR 031502Z JUNE 67

NR 582/03

CWO. CA

93 19 16: JUNE 67

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FROM	CINCUSNAVEUR	<u> </u>		\	1	.seeeeeee	1	FOR COMMUNI
то:	COMSIXTHFLT	-ZFF	3		Control of the Contro		!	TAPE CUTTER PROOF READER
INFO:	USCINCEUR/CO SECRET SIXTHFLT MOV	•	XTHFLT/CTF	60	Mark Colombia	O Para		CWO
	A. JCS 201910 B. CINCUSNA		ZZ MAY 67	•		B,		Þ
	1. REF A IS	THE ONLY	RESTRICTION	IMPOSE	D ON	SIX'	гн	
•	FLEET MOVEN	MENTS IN G	ENERAL ISSUI	ED BY H	IIGHE	R		//
	AUTHORITY.	REF B PRO	VIDED GEOGR	RAPHICA	r Ga	IDAN	CE	
,	FOR EMPLOYN	MENT OF TE	60. REF B	IS HER	EWIT:	Н		•
	CANCELLED.			•				
	2. THE THRE	AT IMPOSE	D BY THE MO	OVEMEN	T OF	SOM	E	
	20 RUSSIAN WA	ARSHIPS ANI	SUPPORT S	HIPS IN	ro ti	ΗE	•	
	EASTERN MED	, PLUS AN	ESTIMATE O	SOME	8-9 I	RUSS.	AN	
	SUBS PROBABI	LY CONCEN	TRATED IN SA	AME AR	EA, I	DICTA	ATES	4
	THAT THE INI	ERENT MOI	SILITY OF TH	IE FLEE	T SH	OUL		
•	NOW BE EXPL	OITED TO M	MAKE IT MOR	E DIFFI		FOF	ļ	_)

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SECRETYPE WITHIN MARSIN OUT

THE RUSSIANS TO OBTAIN INTELLIGENCE ON OUR

MOVEMENTS, PLACE A STRAIN ON THE TENUOUS RUSSIAN.

MAKE IT DIFFICULT FOR RUSSIANS TO CONCENTRATE IN A FLEET OF AREA
LOGISTIC BASE FOR THEIR FLEET AND (IN LIGHT OF

TODAY'S OUTBREAK OF HOSTILITIES) IMPROVE OUR POSTURE
FOR QUICKLY CARRYING OUT WHATEVER TASKS THAT MAY
BE LEVIED BY HIGHER AUTHORITY.

3. ACCORDINGLY, THE FOLLOWING GUIDELINES ARE PROVIDED FOR PRESENT DISPOSITION AND EMPLOYMENT OF TF 60:

A. OPERATE FAST CARRIER TASK GROUP SHIPS AND AIRCRAFT IN EASTERN MED/AEGEAN NO CLOSER THAN 100 MILES FROM COASTS OF LEBANON, SYRIA, ISRAEL, AND UAR:

Damen Market and the second			Transpo,
COMP	er a con provincia de la companya d Companya de la companya del companya de la companya de la companya del companya de la companya del la companya de la com		
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S	and the second s		T.A.
A. S. Carlotte	And the second s	The contraction of the contracti	

4. OTHER TASK FORCES TO BE ADDRESSED SEPARATELY.

PAGE 2 OF 2 PAGES

SECRET

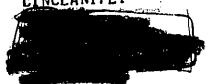
NAVEUR NCU LON 2100/22 (9-65)

GP-3

NAVAL MESSAGE (WHIN FILL PRIDRITY ROUTINE AIR MAIL XXX PHONE EXT. NO. INFO EXX 454 ับบห 67 CI IICUSHAVEUR KON COMMUNICATION USE ONLY TO: COMSIXTHPLT USCINCEUR//CTF 6P INFO: CYPRUS FLIGHT RESTRICTION NO CLOSER THAN

1. AIR AND SURFACE OFFRATIONS (25) FROM COAST OF MILES AT CYPRUS ARE AUTHORIZED. GP-4 CON ORIGINATOR SECTION POT CDO ACTION DEPARTMENT A

PPNG 632 P 05 1934Z FK USS LIBERTY TO CINCUS NAVEUR INFO JCS CNO CINCLANT CINCLANTFLT



COMSERVRON EIGHT **USCINCEUR**

NEOIO COMSIXTHELT

COMFAIRMED CTF 60 CTF 64 NAVCOMMSTA MOROCCO BT

C 0 N 1 JCS PASS TO JRC CINCLANT PASS TO JRC

1. 2400Z POSIT 35-20N9 019-10E1PIM 105/15 2. ASSUMED CONDITION OF READINESS THREE MODIFIED. 6P-4 BT

FLAG ACT ..

TOR 0/1429Z JUN 67

NR 554/06

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0 5 1 9 3 4 Z JUN 67

SECRET GEST

PRC891 KXC3Ø4VV NNNHIVV AGB213VV OO RUTPRQ DE RUTPRC 166 1562015 ZNY SCOR O P 052015Z JUN 67 FM COMSIXIHFLT TO RUTKRE/CTF SIX ZERO INFO RUTPRE/CTF SIX THREE RUFRD/CTF SIX FOUR RUTKRD/CTU SIX SEVEN PT TWO PT TWO RUTKRD/CTG SIX SEVEN PT TWO RUFRF/CTF SIX SEVEN RUTPRO/CINCUSTIAVEUR ΒŢ

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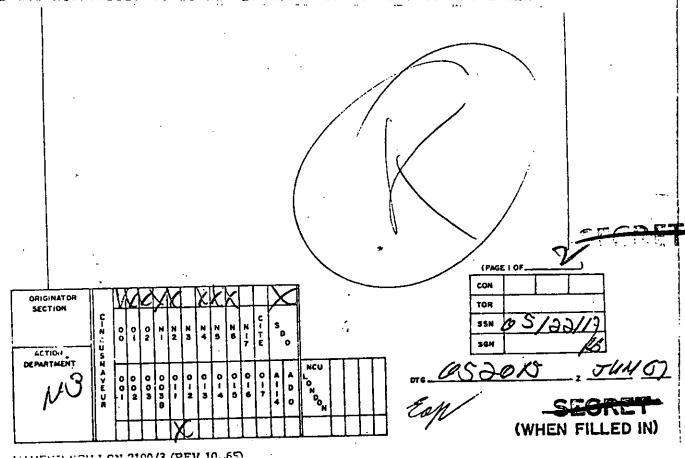
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TF 60 (MOVEMENTS

A. CONSIXTHFLT OPORD 155-67 (DTG 272239Z MAY 67)

1. GEOGRAPHICAL RESTRICTIONS TO TF 60 SHIP MOVEMENOQ AND FLIGHT OPERATIONS IMPOSED BY REF A AND OTHER DIRECTIVES OF HIGHER AUTHORITY HEREBY REVISED. OPERATE TF 60 IN THE AEGEAN SEA AND EASTERN MED (EAST OF 25-00E7) NO CLOSER THAN 100 MILES FROM COASTS OF LEBANON, SYRIA, ISRAEL AND UAR. 3 100 MILE RESTRICTION FOR FLIGHT OPS VICINITY CYPRUS HAS BEEN RESCINDED AND FLIGHTS ARE NOW AUTHORIZED TO WITHIN 25 MILES OF CYPRUS. DO NOT ENTER



SECKLI

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Augus

PAGE TWO RUTPRO 166 SECRET

TERRITORIAL WATERS OF DODECANSES ISLANDS UNLESS DIRECTED TO

CONDUCT TRANSIT BETWEEN CYPRUS AND GREECE.

2. THE THREAT IMPOSED BY THE PRESENCE OF SOVIET WARSHIPS AND THE
CURRENT ESTIMATE OF 8-9 SOVIET SUBMARINES DICTATES THAT THE
INHERENT MOBILITY OF THE CVA GROUP BE EXPLOITED TO MINIMIZE
INTELLIGENCE AVAILABLE TO SOVIETS, AGGRAVATE THE SOVIET
LOGISTICS PROBLEMS AND IMPROVE TF 60 POSTURE TO CARRY OUT
WHATEVER TASKS MAY BE LEVIED BY HIGHER AUTHORITY.

3. TO INCREASE READINESS POSTURE OF TIS60 DESIRE YOU DIRECT
CARRIER TASK GROUPS TO POSIT 34-30 TO 30-0025, EACH CVA GROUP
MOVING SEPARATELY TO THAT POINT WITH A RANDOM PIM. UPON ARRIVAL
PROCSED TO VICINITY 33-45 N5 32-0025. THEREAFTER OPERATE TF 60
WITHIN THE GEOGRAPHICAL LIMITS ESTABLISHED PARA ONE ABOVE
UTILIZING RANDOM PIMS AND UTILIZING PERIODS OF HIGH SPEED TO
DENY SOVIETS THE CAPABILITY TO CONCENTRATE THEIR FORCES IN A
PARTICULAR AREA FOR SURVEILLANCE. DISPOSITION/FORMATION AT YOUR
DISCRETION TO PLOVIDE BEST POSTURE FOR DEFENSE AND TASKING
AS REQUIRED.

4. AT THIS TIME IT IS NOT POSSIBLE TOFQOEDICT EXACTLY WHAT TASKS
WILL BE ASSIGNED. UNTIL SUCH TIME AS INTENTIONS OF HIGHER

PAGE THREE RUTPRC 166 S E C R E T
AUTHORITY BECOME MORE CLEAR, KEEP TF 60 ON THE MOVE WITHIN
LIMITATIONS OF LOGISTIC SUPPORT AND GEOGRAPHICAL RESTRICTIONS.
5. FOR CTF 63. WHEN NOT JOINED WITH TF 60 FOR LOGISTIC SUPPORT,
DESIRE LOGISTIC SUPPORT GROUP UTILIZE DIVERSIONARY COURSES WITHIN
LIMITATIONS IMPOSED BY REQUIRED RDVU.

GP-3
BT

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Supersedmi N2283 HEV Allia 65 to be used with depicted)

INFO PRECEDENCE ACTION PHECEDENCE TORITY_

<u>ROUT LEGAL</u>

SPECIAL HANDLING

NONE

DATE & JUNE 67

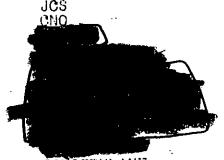
ACT:

INFO:

FROM: CINCUSNAVEUR

COMSIXTHFLT TU: USS LIBERTY **USCINCEUR**

JCS



COMSERVLANT COMSERVRON EIGHT OTF SIX ZERO OTF SIX FOUR NF010 NAV COMSTA MOROCCO CINCLANT COMSERCEORS IXTHELT

COMPANY

USS LIBERTY OPERATIONAL CONTROL (U)

USCINCEUR FOR JRC, JCS FOR JRC, CINCLANT FOR JRC

- A. MY 311750Z MAY 67 (LIBERTY MOVORD 7-67, WITH CH-1)
- B. MY 031016Z JUN 67
- C. USS LIBERTY 021330Z JUN 67 (MOVREP)
- D. JCS 011545Z JUN 67 (USS LIBERTY SKED)
- E. USS LIBERTY 0221087 JUN 67
- 1. FOR COMSIXTHELT. TO FACILITATE AREA COMMAND AND

CONTROL AND ANY POSSIBLE REQUIREMENT, FOR PROTECTION DURING

DRAFTER	RELEASING OFFICER	RELEASED AT (2020)			
TW/EJH BOCUMENT MARKING DOWNGPADET HOT AUTOMA	TATALEY DECLASSIFIED	PAGE			
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AG1	COMPANIE	016/6/6/3572			

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5 38M K228N REV SUB 15 (Superiodes N2288 REV AUG 65 to be used with depleted)

CONFIDENTIAL

SECURITY CLASSIFICATION

ACTION PRECEDENCE

ROUT INE

SPECIAL HANDLING

COSTABUTION

MIDEAST HOSTILITIES, USS LIBERTY WILL BE CHOPPED TO COMSTATHFLE AT 070001Z JUN 57. OPERATE LIBERTY IAW REF D TO DERIVE MAXIMUM BENEFIT FROM SPECIAL CAPABILITIES. REF D MAY BE MODIFIED FOR SAFETY REASONS AS DICTATED BY THE LOCAL SITUATION.

A. REQUEST CHANGE PIM REPORTS (REFS A AND B) TO AS OF 1800Z, CHANGE PRECEDENCE TO IMMEDIATE AND CHANGE ADDEE FOR LUSCINCEUR TO USCINCEUR FOR JRC.

2. FOR USS LIBERTY. CHOP TO COMSIXTHFLT AT 070001Z BY MESSAGE.

A. PIM REPORT NOT RECEIVED SINCE REF E. GP-3

NOTE: REF "C" IS AGI 41075

REF "D" - UNABLE TO LOCATE

REF "E" IS AGI 40957

TW/EJH	RELEASING OFFICER	RELEASED AT ZULU)
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O MCTATOT BUNVAT

FM USCINCEUR*

TO RUEE KDZCINCUSNAVEUR*

INFORADACZUSS LIBERTY (
RUEE CISZICS

AND USB2 JUN AFT

ECJSZIRC Ø8685, Ø12035Z

Mc 5500

AND NOSE JUN FOR JRC. SUBJ: USS LIBERTY (U). REF: A. MY ECJECTRO 08685, 012035Z JUN 67. B. CINCUSNAVEUR

C1133 Z JUN 67.

1. PEF A REQUESTS SITREPS AND PIM REPORTS FROM USS
LIBERTY ARRIVE THIS HQ NLT 0433Z DAILY. REF B DIRECTS THE USS
LIBERTY TO SUBMIT THE DAILY SITREP MESSAGE AS OF 2400Z HOURS
AT PRIORITY PRECEDENCE.

RECEIPT OF USS LIBERTY SITREPS AND PIM REPORTS AT THIS THO HAVE BEEN CONSIDERABLY BEYOND TIME REQUESTED IN REF A. REPORTS BE ASSIGN

RECOULS: THESE REPORTS BE ASSIGNED FOR THE STATE

AND BE SUBMITTED DAILY AS OD 1800Z. GP-4

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SGN - TUNG

CON

ONFIDENTIAL (WHEN FILLED IN)

NAVEUR NCU LON 2100/2 (REV 10-65)

TVV KXC331VV NSBM82Ø KCA894

OO RUCKRO RUCKRO
DE RUCKC 1666 1571915

ZNY BOOCE

O Ø61844Z JUN 67

FM USS LIBERTY

TO RUCKRO/CIECUSNAVEUR

INFO; RUEKDA/JCS

maloc

HEBNRASEINELANIFLT

RUEPSDN/COMSERVRON EIGHT RUFPBK/USCINCEUR RHCIHSA/NFOIO

RUIPRC/COMSIXIHFLI-RUFRF/COMFAIRMED RUIKRE/ETF SIX ZERO

OPERATIONS.

GP-4

PAGE TWO RUCKC 1666 RUFRD/CTF SIX FOUR RUTPC/NAVCOMMSTA MOROCCO

JCS PASS TO JRC
CINCLANT PASS TO JRC
USCINCEUR PASS TO JRC
SITREP/POSIT
A. YOUR Ø61357Z JUN 67
1 Ø61800Z5 POSIT 34-18N6 Ø24-Ø6E2. PIM 107/16
C. MY Ø32028Z5, Ø42050Z1, AND Ø51934Z9 ARE
DIG PRIOR PIM REPORTS. REF A PERTAINS. SUBSEQUENT
PIM REPORTS WILL BE SUBMITTED TO COMSIXTHFLI.
3. TEMPORARY REPAIRS HAVE RETURNED TRSSCOMM.
HYDRAULIC SYSTEM TO SATISFACTORY

061844 , Sun 60

CONFIDENTIAL (WHEN FILLED IN)

NAVEUR NCU LON 2100/2 (REV 10-65)

BBM934VIX NNNNVV KXCØ25VV GBS7Ø1 PP RUOKRQ 10,000 DE RUOKC 1978 1582052 ZNY P 0620002 JUN 67 FM USS LIBERTY USCOMEASTEANT TO AIG TWO FOUR ZERO--TO MRG INFO RUEKDA/JCS RUENAAA/CNO RUEDNKA/CINCLANT RUEDSPA/COMSERVRON EIGHT RUFPBK/USCINCEUR RUTPRC/COMSIXTHFLT RUFRF/COMFAIRMED PAGE TWO RUCKC 1978 8 RUTKRE/CTF SIX ZERO RUFRD/CTF SIX FOUR RUTPCR/NAVCOMMSTA MOROCCO ZEN/NAVCOMMSTA GREECE RUQPNA/NAVCOMMSTA ASMARA BT JCS PASS TO JRC CINCLANT PASS TO JRC USCINCEUR PASS TO JRC CONTIDENTIAL, PPP MOVREP 062000Z8 LIBERTY AGTR-5, REF 021330Z9 011 10/ ORE SO LIBERTY AFTR-5, 11// CHG CHP 070001Z8 COMSIXTHFLT, CFN 062000ZB, 070001ZB, 13//END **GP-4** RT. CON ORIGINATOR SECTION \ 5331 SEN ACTION DEPARTMENT 0 1 3 0-4 0 0 8 D

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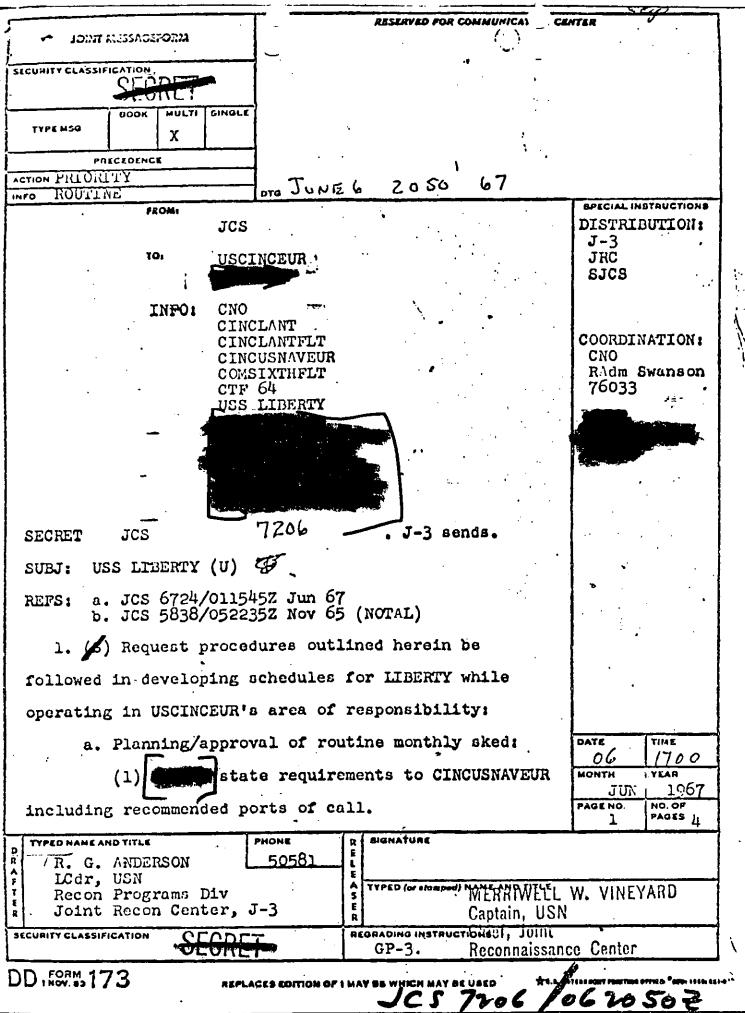
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TIME OF RECEIFT

08/01497

- 4. DRY/110
- B. FROZERZAD
- 0. 0415E775
- ARESUMED CONDITION OF READINESS TERES MODIFIES, SELF DEFENSE, CAPABILITY LIMITED TO FOUR .50 CALIBER MACHINGE GUNS AND SMALL ARMS.
- 5. CURRENT TERM PROMULGATING MESSAGE NOT HELD. PARA BB ANNEX DELTA
- 5. REPORT OF CRYPTOGRAPHIC REPAIRMEN ON BOARD WILL BE SUBMITTED SEPARATELY.
- 7. ELECTRONIC EQUIPMENT INSTALLATION REPORT WILL BE SUBMITTED WHEN CIRCUMSTANCES PERMIT:
 - 8. REQUEST ADVISE TASK ORGANIZATION ASSIGNED/OTHER NECESSARY DATA.

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ACTION PRICETTY			R.G.ANDERSON	
INFO ROUTINE			ICDR_ USN	

- (2) CINCUSNAVEUR prepare sked to fulfill requirements including dates/areas of ops, CPA's, ports of call for logistics and page plan to USCINCEUR.
- (3) USGINCEUR review and pass sked to JCS(JRC) for approval. Proposed skeds are required by JCS NLT 20th of the month preceding the month for which the sked is submitted.
- (4) JCS(JRC) obtain necessary coordination and notify USCINCEUR of approval or modifications.
 - (5-) USCINCEUR pass for action.
 - (6) CINCUSNAVEUR issue sailing orders.
- b. Modification of approved sked due to changes in technical tasking:
 - (1) state requirement to JCS(JRC).
- (2) JCS(JRC) obtain necessary coordination and notify USCINCEUR of modification.
 - (3) USCINCEUR pass for action.
 - (4) CINCUSNAVEUR issue sailing orders.
- c. Modification of approved sked involving a change of 48 hours or less for operational reasons:

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(1) CI	NCUSNAVEUR 1ssue sai	ling orders and		
inform JCS(JRC)	and USCINCEUR of re	ason for the ch	ange.	
d. Modifi	cation of approved s	ked involving a	change	•
of more than 48	hours for operation	al reasons:		• .*
(1) CI	NCUSNAVEUR pass prop	osed modification	on N	
to USCINCEUR.	•		•	
(2) US	CINCEUR review and p	ass to JCS(JRC)	for	
•	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \			
approval				
(3) JC	S(JRC) obtain necess	ary doordination	n.	 .
and notify USCI	NCEUR of approval.			
(4) - us	CINCEUR pass for act	ion.		
(5)_CI	NCUSNAVEUR issue sai	ling orders.		
2. (U) Ref a	is the existing app	roved sked for	d.	
June 1967.		•	•	
3. (£) The f	Collowing should be a	ddressees on al	1	
messages pertai	ning to skeds or ske	d changes:		
JCS (JRC)				
CNO				
USCINCEUR	•	•		
CINCUSNA	/EUR	•		•
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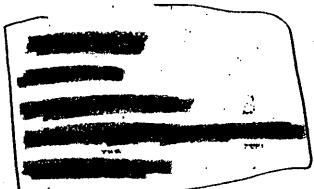
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DRAFTED BY

R.G. ANDERSON

ICDR. USN

50581



NOTE: USS LIBERTY is not an addee on these mags.

4. (U) Ref b provides guidance on contingency planning for TRS ops.

5. (U) For Request you provide CINCUSNAVEUR your recommended July sked ASAP. GP-3.

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SPECIAL HANDS MO

IMMED

FROM: COMSIXTHFLT

HFLT DATE: 46 JUN 67

INFO:

TO:

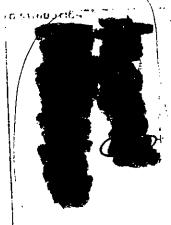
USS LIBERTY

INFO: CINCUSNAVEUR USCINCEUR

JCS :



COMSERVLANT
COMSERVRON EIGHT
CTF SIX ZERO
CTF SIX FOUR
NKOIO
NAVCOMMSTA MOROCCO
CINCLANT
CTF SIX THREE
CTF SIX SEVEN
NAVCOMMSTA GREECL
NAVCAMS MOROCCO
NAVCOMMSTA SPAIN



Andread But But Back Tonder Andrews

USS LIBERTY OPERATIONAL CONTROL

A. CINCUSNAVEUR Ø61357Z JUN 67 NOTAL ~

B JCS 011545Z JUN 67 NOTALB

C.SLINCUSNAVEUR 31175 0Z MAY 67 (MOVORD 7-67) NOTAL

D. CINCUSNAVEUR 011305Z JUN 67 NOTAL V

E. COMSIXTHFLT OPORD 1-66 NOTAL

F. CINCUSNAVEURINST PØ3120.5B NOTAL

. UPON CHOP TO COMSIXTHELT AT 070001Z, CONDUCT OPERATIONS IAW REF

B C AND D.

2. IN VIEW PRESENT ARAB/ISRAELI SITUATION AND UNPREDICTABILITY OF UAR ACTIONS. MAINTAIN A HIGH STATE OF VIGILANCE AGAINST ATTACK OR THREAT OF ATTACK. REPORT BY FLASH PRECEDENCE ANY THREATENING OR SUSPICIOUS ACTIONS DIRECTED AGAINST YOU OF ANY

DRAFTER	FD /1 111	RELEASING OFFICER	HELEASED AT (DINA)
•	ED/LJH		PAGE
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AGO			ASC 55
A (1)	11¢	CONFIDENTIAL	4623492

FORM M2288 REV SGP to (Supergedo, 1-2188 REV Alti; 65 to be Sed until depleted)

CONFIDENTIAL

SECURITY CLASSIFICATION

ACTION PRECEDENCE

INFO PRECEDENCE

SPECIAL HANDLING

IF LOCAL SITUATION DICTATES CHANGE IN AREA OF OPS ASSIGNED BY REF B.

3. KEEP COMSIXTHFLT AND CTF 63 INFORMED OF LOGISTIC NEEDS SUFFIC
IENTLY IN ADVANCE TO ENABLE ORDERLY LOGSUP PLANNING. MAIL DELIVERY

WILL BE ARRANGED IF FEASIBLE.

- 4. INCLUDE COMSIXTHFLT AS INFO ADDEE ON REPORTS REQUIRED BY PARA 2 REF B AS MODIFIED BY REF C AND D.
- 5. SUBMIT REPORTS OF CONTACT WITH SHIPS AIRCRAFT AND SUBMARINES WHICH ARE UNIDENT, HOSTILE, OF INTELL INTEREST OR ENGAGE IN HARASSMENT, IAW REF F. EMERGENCY PLAN CHARLIE NOW IN EFFECT IN EIXTHFLT
 - 6. COMSIXTHFLT OPERATIONAL DOCUMENTS ON ALERTS, EMERG ACTIONS AND NUCLEAR RELEASE WILL NOT BE PROVIDED. THEREFORE, ACTION IS NOT REQUIRED ON NATIONAL EXERCISE AND DRILL MSGS IDENTIFIED BY FLAG WORD WHITE OR BLUE DELTA. NO ACTION REQUIRED NATO EXERCISE MSGS.

 IN EVENT OF ACTUAL ALERT OR OTHER EMERGENCY, COMSIXTHFLT WILL SEPARATELY DIRECT LIBERTY BY CLASSIFIED MSG.
 - 7. COMMUNICATIONS IN ACCORDANCE WITH ANNEX CHARLIE REF E.
 - A. COPY KR BROADCAST. ADVISE IF CARDS AVAILABLE TO COPY KRA BCST.
 - B. IF PERMENANT TERMINATION REQUIRED WITH MED COMM STA SUBMIT
 REQUEST IAW APPENDIX XVI TO ANNEX CHARLIE TO REF E.
 - C. ALTHOUGH NOT ASSIGNED TO TF 60 UTILIZE TF 60 TACTICAL CIRCUITS AS REQUIRED

D. AUTHGRA TO ENTER SIXES ALFA AS REQUIRED.

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DOCUMENT MARKING		PAGE
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A00		AGO NR.
AGI	CONTENDENTEL	DTG
DTG	CONFIDENTIAL	06.004.07

DE RUEPJS 022C 1580324 ZNY SSSS ZFD: Z 0702597 JUN 67 ZFF3 FM JCS TO RUTPCR/COMSLXTHFLT INFO RUFPEK/USCINCEUR RUDLKD/CINCUS NAVEUR RUFPBW/CINCUSAFE ZE NO DIA

UCS 7239 /CJCS SENDS.

SUBJ: UAR ALLEGATIONS OF US SUPPORT TO ISRAEL (U)

1. (S) UAR AUTHORITIES HAVE IMPLIED THAT THEY HAVE
INFORMATION, PERHAPS THROUGH INTERCEPTS, THET US PERSONNEL
WERE TALKING WITH THE ISRAELIS, OR WERE OTHERWISE INVOLVED IN SOME TYPE OF COMMUNICATION WITH THE ISRAELIS, LEADING THE UAR TO BELIEVE THAT WE MAY HAVE BEEN PROVIDING

MILITARY ASSISTANCE TO ISRAEL.

2. (2) YOU ARE AWARE OF UAR ALLEGATIONS THAT US CARRIER AIRCRAFT WERE INVOLVED IN THE ISRAELI ATTACK AND ALSO OF OUR PROPMT AND VIGOROUS DENIAL. WE HAVE YOUR

PAGE TWO RUEPJS 002 5 1 1 1 1 1 ASSURANCE THAT SIXTH FLEET AIRCRAFT WERE NOT WITHIN 200

MILES OF EGYPT, SYRIA OR ISRAEL.
3. (8) REQUEST THAT YOU VERIFY ASAP THET
THERE HEVE BEEN NO COMMUNICATIONS OR OTHER CONTACT BETWEEN AIRCRAFT OR ANY OTHER ELEMENTS OF THE SIXTH FLEET

AND THE ISRAELIS. IF THERE WERE ANY TYPE COMMUNICATIONS OR OTHER CONTACT WITH THE ISRAELIS, PROVIDE COMPLETE

DETAILS ASAP.

4. (9) OF EQUAL INTEREST TO US WOULD BE ANY INFORMATION YOU CAN PROVIDE AS TO ISRAELI ATTEMPTS TO GET YOU TO INTERVENE IN THE WAR. FYI THERE HEVE BEEN ALLEGATIONS FROM UAR SOURCES TO THIS EFFECT.

5. (8) INFO ADDRESSEES ARE REQUESTED TO COMMENT IF, BUT ONLY IF, THEY HAVE INFORMATION BEADING THEY HAVE INFORMATION BEARING ON ALLEGATIONS

OF US PARTICIPATION IN, OR COLLUSION ZITH, ISRAELI MILITARY OPERATIONS. GP-3

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	ORIGINAT			X	X	X	X	\setminus		X	X	X										
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			C. M.	00-	000	0	0	0	0 1 2	0 1 3	014	015	0	017	A 1/1	A D	O _M					
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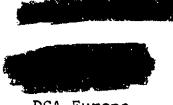
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USCINCEUR -

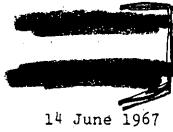
David A. BURCHINAL Deputy, CINCEUR 14 June 196 GENERAL, USAF	
·	
W. J. McCAFFREY Director Operation 14 June 190 M/GEN, USA Directorate (J-3)	5 7
David I. LIEBMEM Deputy Director 14 June 190 B/GEN, USAF for Command and Control	5.7
James FEELY, Jr. Deputy Director 14 June 19 B/GEN, USMC for Operations	67 -
W. G. KILLE Chief Operation 14 June 19 COL, USAF Center Division	67
R. L. ROYEM Chief, JRC (J-3) 14 June 19 COL, USAF	67
R. S. QUIGGINS Deputy Chief, JRC (J-3) 14 June 19 COL, USAF	67
G. G. LITTLE Staff Officer, JRS (J-3) 14 June 19 CDR, USN	67
C. K. RUSSELL JRC Watch Officer (J-3) 14 June 19 L/COL, USA	67
L. H. BERGMAN Staff Officer, Operations & 14 June 19 L/COL, USAF Readiness Divisions (J-6)	67



CAPT HERMES USA



DCA-Europe Operations



公司等的人 的复数教育的 医多种性病 医多种性病 人名英格兰人姓氏

INFO PRECEDENCE

FROM:

COMS IXTHFLT

DATE: 7 JUNE 67

INFQ:

DISTRIBUTION

TO: JUS

INFO: CNO

> USC INCEUR CINCUSAFE



JCS Ø7Ø259Z JUN 67

1. THERE HAS BEEN NO REPEAT NO DIRECT OR INDIRECT COMMUNICATIONS BETWEEN COMSIXTHFLT AND ANY ISRAEL I SOURCE EITHER MILITARY OR NON-MILITARY AND NONE REPORTED BY ANY COMSIXTHFLT SUBORDINATE COMMAND, CONFIRMATION OF LATTER HAS BEEN REQUESTED FROM SUBORDINATE COMMANDERS BY FLASH MESSAGE. WILL ADVISE ASAP,

2. AT AMEMB TEL AVIV REQUEST AS SET FORTH IN HIS 291040Z MAY 67 HAVE ACTIVATED RADIO VOICE CIRCUITS. TRANSMISSIONS LIMITED TO TEST COUNTS AND SIMPLE ACKNOWLEDGEMENTS. ABOVE REPORTED TO SECSTATE IN MY 010155Z JUN 67.

GP-3

NOTE: UNABLE TO LOCATE REF. JCG Ø7Ø259Z

TW/EJH	RELEASING OFFICER	RELEASED AT (ZULU)
NOT · AUT	ADED AT 12 YEAR INTERVALS: COMATICALLY 1000, ASSISTED	PAGE IP
AGO	SECURITY CLASSIFICATION	AGI NR. 1791
AGI 75 DTG SUSPICINSE	SECRET.	Ø7Ø6267

FORM N2288 REV SEP 65 (Supersedes N2288 REV AUG 45 to be used until depleted)

SECRET

SECURITY CLASSIFICATION

ACTION PRECEDENCE FLASH IMMEDIATE

SPECIAL HANDLING

NONE

MOITUBIRTAID

FROM:

COMSIXTHFLT

DATE:

7 JUNE 67

TO:

JCS

INFO: CNO

CINCUSNAVEUR USCINCEUR

CINCUSAFE

DIA

DIR

SFODET

A. COMSIXTHFLT Ø7Ø626Z JUN 67

1. THIS AMPLIFIES REF A.

2. PRIOR TO \$52\$15Z JUN 67 SIXTHFLT AIRCRAFT WERE ENGAGED IN NORMAL TRAINING OPERATIONS IN THE SEA OF CRETE AND SOUTH OF THE WESTERN END OF CRETE. NO AIR OPERATIONS WERE AUTHORIZED EAST OF LAT 3\$\overline{\pmathbb{O}} \text{ OR WITHIN 1}\overline{\pmathbb{O}} \text{ MILES OF THE EGYPTIAN COAST. THESE RESTRICTIONS PROVIDED A MINIMUM APPROACH DISTANCE FOR AIRCRAFT TO THE COASTS OF ISRAEL AND SYRIA OF NO LESS THAN 24\$\overline{\pmathbb{O}} \text{ MILES AND TO THE COAST OF EGYPT FROM ALEXANDRIA WEST OF NO LESS THAN 1\$\overline{\pmathbb{O}} \text{ MILES. AT \$\overline{\pmathbb{O}} \text{ OF THE OPERATING AREA FOR SIXTHFLT UNITS WAS EXPANDED TO INCLUDE ALL OF THE EASTERN MED EXCEPT THAT NO OPERATIONS, EITHER SURFACE OR AIR, WERE PERMITTED WITHIN 1; MILES OF ISRAEL, SYRIA, OR EGYPT OR WITHIN 25 MILES OF CYPRUS.

3. ON 5 MAY BOTH CARRIERS WERE OPERATING IN POSITIONS WHICH WERE IN EXCESS OF 400 MILES FROM ISRAEL OR SINAL FLIGHT OPERATIONS

DRAFIEN	RELEASING OFFICER	RELEASED AT (ZULU)		
DOWNGRADED AT 12	YR INTERVALS; NOT AUTO. DECLASSIFIED.	1 OF 3		
REFERE TO MESSAGE	SECURITY CLASSIFICATION	43119		
AGO		AGO NR.		
AGI P	SECRET	ø7 15ø3z		
RUSPENSE				

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FORM N2288 REV SEP 88 (Supersedes N2288 REV AUG 65 to be used until depleted)

SECURITY CLASSIFICATION

ACTION PRECEDENCE

INFO PRECEDENCE IMMEDIATE

SPECIAL HANDLING

DISTRIBUTION

NONE FLASH

ON AMERICA WERE CONDUCTED FROM \$915Z UNTIL 1235Z AND ON SARATOGA FROM Ø828Z UNTIL 1313Z. FLIGHT OPERATIONS WERE CONDUCTED FOR TRAINING PURPOSES AND WERE ROUTINE IN ALL ASPECTS. ON 6 JUN LIMITED UR OPERATIONS WERE CONDUCTED DURING THE DAY FOR ROUTINE PURPOSES. NO NIGHT OPERATIONS WERE CONDUCTED BY EITHER GARRIER. 4. ALL SIXTHFLT CVA PILOTS WHO PARTICIPATED IN AIR OPERATIONS ON 5 AND 6 JUN HAVE BEEN QUERIED CONCERNING THEIR TRACK LINES AND ANY VOICE COMMUNICATIONS EITHER TRANSMITTED OR RECE VED. AT NO REPEAT NO TIME WERE THE AIRSPACE RESTRICTIONS SET FORTH IN PARA 1. ABOVE VIOLATED, I.E., ON 5 JUN NO SIXTHFLT CVA AIRCRAFT APPROACHED THE ISRAEL OR SINAI COASTLINE CLOSER THAN 240 MILES AND ON 6 JUN NO SIXTHFLT CVA AIRCRAFT APPROACHED THE ISRAEL, SYRIA OR EGYPT COASTLINES CLOSER THAN 100 MILES. TRACKS FLOWN WERE ACTUALLY FARTHER FROM ISRAEL/SYRIA/EGYPT THAN THE ABOVE LIMITING FIGURES. DURING THESE FLIGHTS NO REPEAT NO SIXTHFLT PILOT EITHER TRANSMITTED OR RECEIVED ANY RADIO TRANSMISSIONS FROM STATIONS EITHER IN OR UNDER THE CONTROL OF ANY COUNTRY IN THE MIDEAST ENGAGED IN THE CURRENT CONFLICT, EITHER DIRECTLY OR INDIRECTLY BY RELAY. IN SHORT, ON 5 AND 6 JUN NO SIXTHFLT AIRCRAFT OVERFLEW ISRAEL, SYRIA, OR EGYPT AND NO COMMUNICATIONS WERE ESTABLISHED BY SIXTHFLT PILOTS WITH ANY RADIO STATIONS CONTROLLED OF UTILIZED BY ANY OF THESE COUNTRIES.

JUN EOR EITHER

DRAFTER	RELEASING OFFICER	RELEASED AT (ZULU)		
DOWNGRADED AT 12	YR INTERVALS; NOT AUTO. DECLASSIFIED.	2 of 3		
REFERS TO MESSAGE	SECURITY CLASSIFICATION	43119		
AGO		AGO NR.		
AGI	CECARDO.	DTG		
DTG	SECRET	67 15Ø3Z		

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FORM N2288 REV SEP 61 (Supercedes N2288 REV AUG 65 to be used until depleted) ACTION PRECEDENCE

FLASH IMMEDIATE PECIAL HANDLING NONE

DISTRIBUTION

SARATOGA OR AMERICA. THE LIMITATIONS SET FORTH IN PARA

ABOVE CONTINUE IN EFFECT.

GP-3

DRAFTER	RELEASING OFFICER	RELEASED AT (ZULU)			
DOWNGRADED AT 12	YR INTERVALS; NOT AUTO. DECLASSIFIED.	3 of 3			
REFERS TO MESSAGE	SECURITY CLASSIFICATION	43119			
AGO		AGO NR.			
AGI		DTG			
DTG	SECKET	Ø715Ø3Z			

INFO PRECEDENCE IMMEDIATE LMMED LATE

SPECIAL HANDLING HONE

FROM: USS LIBERTY "

DATE:

8 JUNE 67

INFO:

TO:

COMSIXTHFLT -

INFO:

Jes

CNO

CINCLANT

CINCLANELT

CLNCUSNAVEUR

NEO IO

COMSERVLANT COMSERVRON EIGHT USCINCEUR

COMFAIRMED

OTF SIX ZERO OTF SIX FOUR NAVCOMMSTA MOROCCO



JOS PASS TO JRC

USCINCEUR PASS TO JRC

CINCLANT PASS TO JRC

SITREP/POSIT

SUSPENSE

A. USCINGEUR Ø614-ØZ JUN 67 (NOTAL)

1. Ø7Ø8ØØZ5 POSIT 33-Ø6N2 28-54E9. PIM 1Ø9/16.5 UNTIL Ø723ØØZ. THENCE STATIONARY WITHIN 3ØNM OF 31-45N3 33-3ØE∳.

2. SUBSEQUENT PIM/SITREP WILL BE SUBMITTED AS OF Ø6ØØZ8

TOR CGF 0800367

IN REF A	<u>• GР4</u>					Į.			
TW/EJH				RELEASING OFFICER			RELEASED AT (ZULU)		
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,			5 E	CURITY CLASSIFICATION	42Ø85				
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DTG	MAIL			JINI IDENTINE	し	√ Ø7	'ø9ø8	Z	

FORM N2288 REV (Supersedes N2288 REV to be used ontil deceted)

ACTION PRECEDENCE PRIORITY

PRIORITY

SPECIAL HANDLING

NONE

FROM: JC3

9 JUN 67

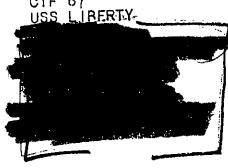
TO:

USCINCEUR

CNO INFO:

CINCLANT CINCLANTELT CINCUSNAVEUR COMS IXTHFLT

CTF 67



7337 JCS

J-3 SENDS

DISTRIBUTION

INFO

SUBJ: - USS LIBERTY (U)

JCS 6724/Ø11545Z JUN 67

IN VIEW PRESENT SITUATION EAST MED, OPERATING AREA SPECIFIED REF FOR GUIDANCE ONLY AND MAY BE VAIRED AS LOCAL CONDITIONS DICTATE.

CHANGE CPA UA TO 20 NM, ISRAEL 15 NM.

GP-4

RELEASED AT (26 DRAFTER ED/SS YEAR INTERVALS; DOCUMENT MARKING DOWNGRADED AT 95 AGO AGI

1722702

DTG

CALL TO NAVEUR 7 JUNE 2350 Z

This is Major Breedlove in JRC in Washington.

Yes, say again, who is this?

Major Breedlove in JRC. I would like to speak with your duty officer, please.

This Is Lt Thompson.

Are you familiar with LIBERTY operations?

No Sir, I have someone who can.

Yes, and who will that be, please?

Lt. Galapotti, Wait one.

Yes-sir, major?

Yes, Major Breedlove in JRC in Washington. Have some word for your reference USS LIBERTY. Do you have a pencil and ready to copy?

Yes sir.

O.K. I am making reference to a COMSIXTHFLT msg DTG 071503Z June which you were an info addee on.

Yes sir.

Now, we request the LIBERTY Comply.

Request LIBERTY to --

Comply.

I can't get that word -- spell please.

Comply - c o m

Right

Comply with new SIXTHFLT

Yes.

OP area defined last sentence.

You are coming in garbled Major - defined

Last sentence.

Last spell out, please, you are still coming in garbled.

Se<u>n</u>tence

Ah/ right. /

Maybe I'd better start over so you can get texture

No sir, I can read up to request the LIBERTY comply with,
op area defined.

Last sentence in para 2

Last sentence in para 2

of COMSIXTHFLT

of COMSIXTHFLT

Msg 071503Z June (Yes) until further notice (Yes) and that is NOT CLOSER THAN

Not closer than

100

100

Nautical miles

Nautical miles ---

to Israel (right), Syria (right), Egypt (right - that's UAR) and 25 NM - that is two five

25 NM

to Syprus (right) end of message. (right) Now read back please.

JRC msg - is this DTG or verbal?

This is verbal I am giving you right now, it will be followed by a written message in the morning.

Right - reference COMSIXTHFLT msg 071503Z Jun, request
LIBERTY comply to 6th Flt op area defined last sentence para
2 of SIXTHFLT msg 071503Z until further notice and not
closer than 100 NM to Israel, Syria, UAR and 25NM to Syprus is that affirmative?

That is affirmative.

And you are Major --

Major Breedlove.

Spell last name, please.

Breedlove

That's Major Breedlove in JRC EUCOM?

No JRC Washington and May I have a spelling on your name?
Galapotti. I'll send it down to
6th Flt and you say there will be a follow on?
Yes, there will be a follow on.
Yes sir.

Yes, I called because time is getting short to where she will be in those limits.

Looks to me like she's almost there.

Yeah, that's right so go mushy, mushy.

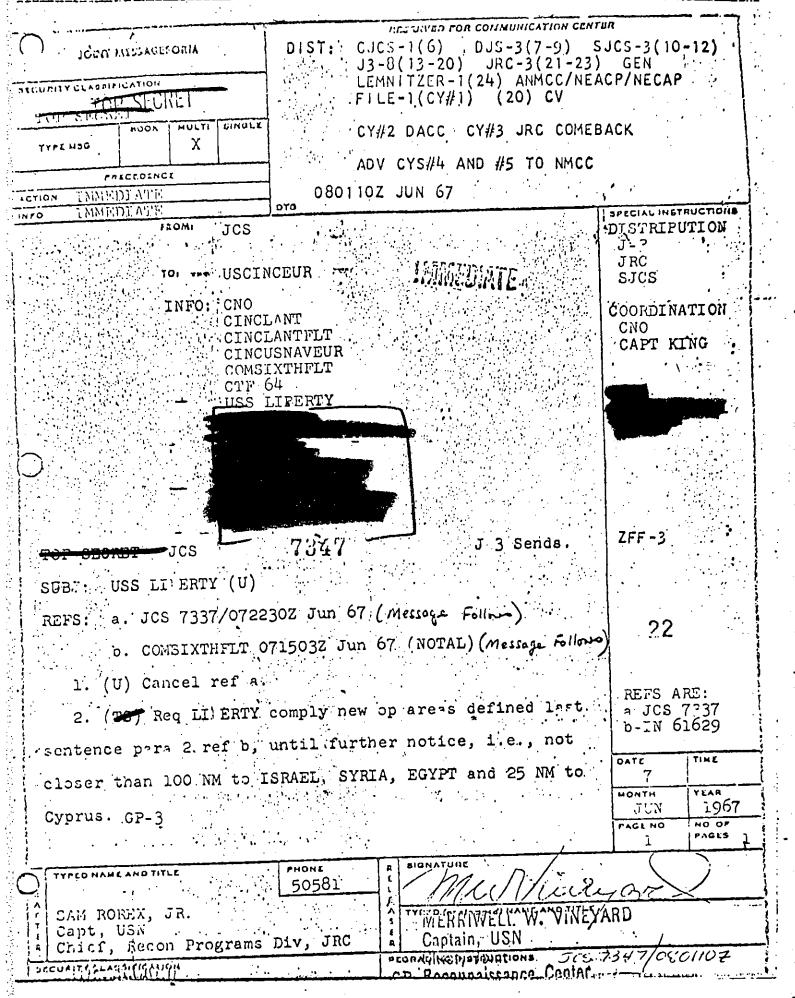
Yes sir, Roger, we will go to 6th Flt and info her and she will probably 11 11 or something and (this word is garbled) away.

ОК

OK, will get that out right now to 6th FLT on this. Thank you.

You're welcome.

4



, 40z VV KXC/08PRC010 RUTPRC 09 1591417 081417Z JUN 67 FM COMSIXTHFLT TO RUFPEK/USCINCEUR RUTPRQ/CINCUSNAVEUR RXFEC/USNMR SHAPE RUFPAG/CINCUSAFE RUFPBW/CINCUSAREUR RUTPRG/OCA SLANT AMCOGEN FRANKFURT RUFRF/COMFAIRMED RUEDNKA/CINCLANT RUEDNKA/CINCLANIFLI RUDLKD/CINCNORAD' RUEP NAAA/ COM IDEASTFOR RUTPCR/CINCSTRIKE RUEDPSA/USCINCMEAFSA RUTKRE/CTF SIX ZERO 0 9349Z JUN 67 FM COMSIXTHFLT --T 0 😝

CRITIC
SSS LIBERTY POSIT 31-23N 33-25E HIT BY TORPEDO STARBOARD AT 081230Z
TH EE UNIDENTIFIED GUNBOATS IN VICINITY. LIBERTY LISTING BADLY. MESSAGE FROM LIBERTY AUTHENTICATED.

C FT 159 3 8 DTG Ø81349Z CLASSIFICATION CONFIDENT BT

MMNN

FF1-3 N62 12 June 1967

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MEMORANDUM

From: Contingency Watch Team

TO: CINCUSNAVEUR

Via: Deputy Chief of Staff

Subj: USS LIBERTY Incident

1. The following is a reconstruction of the sequence of events prior to and after receipt of JCS 080110Z by the Contingency Watch Team composed by Captain R.D. STEELE (Duty Captain), Commander G.D. JORGENSEN (Command Center Duty Officer), and Lieutenant E.L. GALAVOTTI (N3 Duty Officer) for the period of 2230Z, 7 June to 0630Z, 8 June.

TIMES

EVENTS

072350Z

Major BREELOVE, JRC WASHDC, called the CINCUSNAVEUR Command Center on the VOCOM and asked to speak to the Operations Duty Officer. If GALAVOTTI, the N3 Duty Officer, took the call. Major BREELOVE gave him a verbal directive to have the USS LIBERTY comply with the latest COMSIXTHFIN operating area restrictions as delineated in the last sentence, paragraph 2, of COMSIXTHFIN message 071503Z until further notice; that is, not to operate closer than 100 nautical miles to Israel, Syria, UAR, or closer than 25 nautical miles to Cyprus. Major BREELOVE, when questioned, did not have a message date/time group, but said a message would follow later.

If GALAVOTTI then informed the Duty Captain, CAPT STEELE. The Command Center Duty Officer was aware of the message, and that If GALAVOTTI, under CAPT STEELE's direction, was originating a message to COMSIXTHFIF.

080001Z

IN GALAVOITI and CAPT STEELE were ready with their message to COMSIXTHFIN.

080010Z

CDR JORGENSEN and CAPT STEELE advised CAPT HANLEY of the call from Major EREELOVE, and of the message which had been drafted for release to COMSIXTHFIX.

CAPT HANLET directed us to hold up release of the message. He was concerned because JRC came direct to CINCUSNAVEUR with only a verbal directive and without a date/time group

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of a message and had by passed USCINCEUR. He wanted something more concrete than just a phone call since we had been burned in the past when a phone call directive was not backed up with a message. CAPT HANLEY directed the Command Center Duty Officer to call USCINCEUR, advise them of the phone call from Major BREELOVE, and that we were ready to comply, and requested that USCINCEUR confirm this directive with JRC and get us a date/time group. CAPT HANLEY further stated that we were to release our message to COMSIXTHFUT if we received the date/time group from USCINCEUR.

080030Z

The Command Center Duty Officer, as directed, called USCINCEUR and advised LCOL WAGRER of the call from Major EREKLOVE. The above information from CAPT HANLEY was passed. LCOL WAGRER said he would call back.

080325Z

The Command Duty Officer called USCINCEUR, LCOL RUSSELL, and asked what action had been taken on the USS LIBERTY.

LCOL RUSSELL asked what action CINCUSNAVEUR had taken and was advised that we were still waiting for a call back from LCOL WAGNER. The Command Duty Officer then suggested that LCOL RUSSELL call Major BREELOVE, get a date/time group, or give us a directive (date/time group) from USCINCEUR.

ICOL RUSSELL called back shortly with JCS date/time group 080110Z. As he was relaying this information the Duty Yeoman handed the JCS 080110Zmssssor, which had just been received, to CRN JORGENSER.

The Command Center Daty Officer then bed Commandations set up a Telegon to COMSINTATIO no then be could talk to COMSINTATIO's staff duty officer.

080355Z

Considerable delay was caused by atmospheric difficulties. After being unable to establish a Telecon miretia SIM JORGENSEN had the radio operator contest COMMINISTED by SED and request a Telecon with the Staff Duty Collect an soon as possible.

080410Z

Two way Telecon was established, with Committee at the having difficulty receiving CINCENAVER. CON SUBSER. CONSINTERIN Staff Naty Officer, informed CIN JORGANSIA they did not hold JOR 6801102. CDR JURGANIES presed it

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to him three times before receiving an acknowledgement at O440Z. He followed this immediately with a wirenote "FROM CINCUSNAVEUR COMMAND DUTY OFFICER TO COMSIXTHFUT DUTY OFFICER BE ADVISED TAKE JCS 080110Z FORAC. OFFICIAL MESSAGE FOLLOWS."

CDR SIJSSER advised CDR JORGENSEN didn't hold JCS 7337/072230Z (Reference A to JCS 080110Z) and requested a copy. Since CINCUSNAVEUR did not hold JCS 072230Z CDR SIJSSER was advised that we would call USCINCEUR for it.

080507Z CDR SIUSSER was advised that CINCUSNAVEUR FORAC message was 080455Z.

After talking to LCOL RUSSELL at USCINCEUR, CDR JORGENSEN sent the following message to CDR SLUSSER "RECEIVED FROM USCINCEUR FOR YOUR INFO JCS 012230Z WAS GENERAL CUIDE LINES CONCERNING "USS LIBERTY" OP AREA WITH DISTANCE RESTRICTIONS FROM MID EAST COUNTRIES. HAS SINCE BEEN OVERTAKEN BY EVENTS AND THUS CANCELLED. THE RESTRICTIONS IN JCS 080110Z ARE MORE STRINGENT."

080521Z Received receipt for above.

2. The times and events listed in paragraph 1 indicate every action the watch team took within its authority to insure that the UNS LIBERTY received the new operating restrictions as expeditiously as possible.

3. This statement is submitted after a careful review of all logs kept by each individual watch took member and constitutes the member as they took place.

CDR G.D.

CAPT R.D. STEELS, USH

JORGENSIEN, USE

LOW OLLIONE AND ONE

NAVEUR NOU LON 2000/1 TREV TO AST

CZCKDA ØØ6ZCNG X869 00 RUBLED | DE RUFPBK 011 1590628 ZNY CCOCO 0 080625Z JUN 67 FM USCINCEUR TO RUDLKD CINCUSNAVEUR INFO RUDAC/USS LABE ΤY RUIPRC/COMSIXIHFLT RUEEPJS/JCS JCS FOR JRC. SUBJ: USS LIBERTY (U). REF A. FONECON LTC RUSSELL,
THIS HQ, AND CDR JORGENSON, DUTY OFFICER, NAVEUR, 080425Z JUN 67.
REF B. JCS 7347, 080110Z JUN 67.
THIS CONFIRMS REF. A TO TAKE REF B FORAC. GP-3 (1). CON CRIGINATOR SECTION TOR SGN O

(WHEEL FILLED IN)

NAVEUR NCU LON 2100/2 (REV 10-65)

IRC 305 0 080634Z JUN GT FM USS LIBERTY TO COMSTRUHFLY INFO JCS **CHO** CINCLANT CINCLAND LI

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GF 59 GF 54 NAVCORMSTA MOROCCO CONFIDENTIAL
JOS PASS TO JAC
CINCLANT PASS TO JAC
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HR NR 25552 0 P 088742Z JUN 67 FM USS LIBERTY TO CIRCUSNAVEOR CONSIXTEDA COMFAIR經過 PATRON SIGNIELLA C2 50 ClG 68.2 CIU 68-8 CEU 68.215 USCINCELAFSA COMIDEASIFOR INFO SECNAY CNO CINCLANT FLT U SCINCE OR FICE CLYCUSAFE CINCONAD A) ((OSD (ISA) COMSERVE ART COMSERVION EIGHT INILAS E F 1 6 LOCATIMO TWO SOUDELTA WING SINDLE ENGINE MET FIGHTER A/C ORBITED USS LIBERTY THREE TIVES AT 31-87N, 34-88 AT TIME 08/0550Z. NO IDENT, VISIBLE D'E ALL. EST, 5,262 FT, DISTANCE EST. 2. MILES. NO AMPLIFYING HEFORT WILL BE SUBTRITED.

HAG ACTION OF THE

E

TOP 0520. 38 JUN 67

MEG NR 410/08

CVO

0 8 0 7 4 2 7 JUN 67

CONFIDENTIAL

"CA075 ... Bitt 75VV 150 1501 00

JUS 67

AAA/CEO

CI. TUSNAVEUR OWSINTHTLT

RUEDR'S RPIO NO VA

THE ACCT 18:37 (U)

1. DESTROYED THE MAY SUPERSEDED PUBS THIS DATE.
2. UMODI. INTENS PLISTARY TRANSCULARLY SUPERSEDED INTERIAL DAILY DUE CURRECT SITUATION AND SHALLOW MATER OPERATION AREA.

BT

ORIGINATOR SECTION ACTIC: CEFARTMENT 0 0 0 0 0 0 2 3 8 0 0 0 1 1 1 1 1 5

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(When filled in)

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EX CY: RF(3)(15)mjs/VP

ADD DIST: J6(1) (16):dim/W PER CAPT JOY

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ZNY SSSSS WEN CYS JRC(2)(18)jow/VP PER LTC RUSSELL g Jun 87 | 2 5 6 z

O P 8889172 JUN 67

FIL COMPERFET

TO RUTPP/USS LIBERTY

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RUFPBK/USCINCEUR

RUENAAL/CNO,

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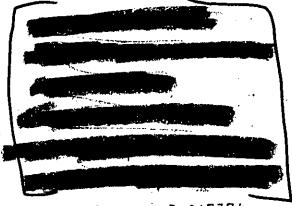
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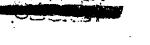


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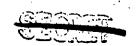


USS LIBERTY CPERATIONS

- A. JCS 979545Z JUN 67 (NOTAL)
- B. JOS DEBILBZ JUNN67 (NOTAL)
- C. COMSINTEFLT 362349Z JUN 67H
- 1. PARA 1 REF C IS MODIFIED BY REF B. PROCEED IMMED TO OPERATE WITHIN A 25 MILE RADIUS OF POSIT 33-40NØ/32-30E8 UNTIL FURTHER MOTICE. DO NOT APPROACH COAST OF UAR, ISRAEL, SYRIATOR LEBANON CLOSSR THAN ONE HUNDRED MILES, AND CYPRUS CLOSER. THAN TWENTY-FIVE MILES.
- 2. NO TASK ORGANIZATION ASSIGNED TO LIBERTY.
- 3. ACKNOWLEDGE.

GP-3

ET REF: 079545 and 080110 Cannot identify in SMD 62349 ECIN 47127



ZNO DTG OP/235

FM USS SARATOGA

TO RUCKPO/O INCUSNAVEUR
INFO RUPRO/O OF SIXTRFLT
RUTKRE/CTF ST/ ZCRO

BT

(NO CLASS RECE)
FOLLOWING RECE FROM USNS LIBERTY.

"T AM UNDER ATTACK, MT POSIT 33.25E 31.23N, I MAVE BEEN HIT.

REG IMMED (MISSED PORTION)
NOTE: NO AUTHEUTICATION RECEIVED. INTERCEPTED E84, 94 FROM
USS SARATOGA.

BT

FLAG ACT

TUR 0812437 JUN-57

NR 482/08

CWO

NO DIE BE JUN 167

YOUR DE ULLY

- Z - Ø81235Z -FM NURS

TO CINCURAVUR

-INFO B向QC

JI.CC / YQJQ

RECEIVED UPON ROCKSTAR IRW UNDER ATTACK MY POSIT

31.23N 33.25E . HOAVE BEEN HAT. REQUEST IMMED ASSISTANCE .

TOR 12202

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ZUY 60000
Z 051250Z JUN 67
FM COMSIXTHFLT
TO RUTPPZUES SARATOGA

COMM NOTE: NAVEUR NOT IN HEADING. THIS IS COURTESY COPY.

Z ØS125ØZ JUN 67
FM COMSIXTHFLT
TO RUTPP/USS SARATOGA
RUTPP/USS AMERICA
INFO RUTPP/CTF SIX ZERO
RUTPP/CTG SIX ZERO PT TWO
BT

1. AMERICA LAUNCH FOUR ARMED A4'S TO PRGZEED TO 31-23N 33-25E TO DEFEND USS LIBERTY WHO IS NOW UNDER ATTACK BY GUNBOATS. PROVIDE FIGHTER COVER AND TANKERS. RELIEVE ON STWKION. SARATOGA LAUNCH FOUR ARMED A-1'S ASAP SAME MISSION.

GP-4 BT

TOTAL TOP STATE OF THE PROPERTY OF THE PROPERT

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WHICH PILLED IN

HAVAUR NOV JON 2109/2 (NEV 10-65)

TUAS Z 081254Z JUN 67 FM USS SARATOGA

TO CINCUSHAVEUR

INFO CTG SIX ZERO PT ONE CTG SIX ZERO PT THO GOMSIXTHFLY



UNCLAS E F T O

THE FOLLOWING ECEIVED FROM HGS LIBERTY
HIT BY TORFEDO STARBOARD SIDE LISTING BADLY NEED ASSISTANCE
IMMEDIATLEY

M/R THIS MESSAGE WRITTEN UP FOR INFO ONLY

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0PA(1) + 34 94

CONTROL NQ.
CONTRO

USS SARATOGA 08/254 Z

H . 17

2 0813012 JUN 67 EM NAVCOMMSTA GREECE

TO COMSIXTHELT CIF SIX ZERO CINCUSNAVEUR

UNCLAS

FOLLOWING ROVD VIA VOICE HICOM FROM USS LIBERTY SUDIE AT 081253Z AT 081253Z WE HAVE BEEN HIT BY A TORPEDO STOB SIDE LISTING BADLY REQ ASSISTANCE IMMEDIATELY UNQUOTE

M/R WRITTEN UP FOR INFQ ONLY

C11671/3/58

03420C 33(8) ...COG SN(4) 00(2) 09(1) 09B(1) 09D(1) 09M(1); 090(1) 10(6) 03(1) 04(1) 05(7) 50(16) 51(1) 06(1) 60(3) 92(14) 96(2) 007(8) 008(1) IP(7) FP(10) BFR(1) CSA(1) CSAF(1) JCS(1) NATMAP(1) 3PA(1) + 34 94 61DATE TIME GROUP CONTROL NO. PAGE PAGE TIME OF RECEIPT OSISOIL JUN 67

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GREECE 081301 NAVCOMMSTA

18/15352

. Es la KXC2 43 VV DE RUTPRC 104 1591452 ZNY 99955 Z 081 452Z JUN 67 - EEADL FM COMSIXTHELT INFO RUDLKD/CINCUSNAVEUR Z Ø81316Z JUN 67_FILE FM CTF SIX ZERO TO USS AMERICAO USS SARATOGA INFO COMSIXTHFLT TASK FORCE SIX ZERO BT 5 क सम्भाग है DEFENSE USS LIBERTY DEFENSE USS LIBERTY

1. FOR AMERICA: LAUNCH: FOUR ARMED A4'S ASAP TO PROCEED TO:

31 23 N9/33-25E3 TO DEFEND USS LIBERTY WHO WIS NOW UNDER ATTACK

BY GUNBOATS. PROVIDE TANKERS AND FIGHTER COVER.

2. FOR SARATOGA: LAUNCH 4 ARMED A1'S RELIEVE ON STATION OVER LIBERTY. 3. FOR ALL: PLAN TO RELIEVE ALL ACFT ON STATION OVER USS LIBERTY AS REQUIRED. PAGE TWO RUTPRC 104 SEC 4. DEFENSE OF USS LIBERTY MEANS EXACTLY THAT, DESTROY OR DRIVE OFF ANY ATTACKERS WHO ARE CLEARLY MAKING ATTACKS ON LIBERTY. REMAIN OVER INTERNATIONAL WATERS. DEFEND FOURSELF IF ATTACKED. **GP-4** BT I PAGE I OF CON ORIGINATOR TOR SECTION SSN SGN DEPARTMENT D Q

NAVEUR NCU LON 2100/3 (REV 10-65) ...

1. AT Ø81252Z USS LIBERTY REPORTED UNDER ATTACK AT POSITION 33.25E, WAS HIT BY TORPEDO AND WAS LISTING BADLY.
ATTACK FORCES HEREBY DECLARED HOSTILE BY COMSIXTHFUT IAW
CINCUSNAVEURINST PØ312Ø.5B. LIBERTY MESSAGE AUTHENTICATED.
2. HAVE DIRECTED TF 6Ø TO PROCEED TOWARD SCENE. TASK FORCE
60 PRESENT POSIT 34.22N 24.280.

3. HAVE DIRECTED AMERICA TO LAUNCH FOUR ARMED A4'S AND SARATOGA TO LAUNCH FOUR ARMED A1'S WITH FIGHTER COVER TO DEFEND USS LIBERTY. PILOTS DIRECTED TO REMAIN CLEAR OF LAND. TANKERS ALSO WILL LAUNCH, WILL RELIEVED ON STATION.

4. ETA FIRST ACFT ON SCENE ONE HOUR AND 30 MINS AFTER LAUNCH. ESTIMATE LAUNCH AT 1345Z.

ORAFTER	RELEASING OFFICER	RELEASED AT (ZULU)
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DE RUTPRO GOG 1591349

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Z CE1349Z JUN 67 — RADD

FN COMSIXTHFLO

TO 473;---/CNO

RUTPRO/CINCUSNAVEUR

RUTKRE/CTF SIX ZERO

Z 081339Z JUN 67 — OPLO

EM COMSIXTHFLT

TO USS AMERICA

USS SARATOGA

USS LIEERTY INCIDENT

1. IAW CINCUSNAVEUR INST PØ3120.58 FORCES ATTACKING LIBERTY ARE

DECLARED HOSTILE

2TO YOU ARE AUTHORIZED TO USE FORCE INCLUDING DESTRUCTION ASHENECESSARY

DO NOT PURSUE ANY UNIT TOWARDS LAN

PHA

RREPRISAL PURPOSES. PURPOSE
OF COUNTERATTACK IS TO OMUECT LIBERTY ONLY.

3. DELEF ALL PILOTS CONTENTS THIS MSG. IN ADDITION BRIEF PILOTS THAT EGYPTIAN TERRITORIAL LIMIT ONLY 12 MILES AND LIBERTY RIGHT ON EDGE. DO NOT FLY BETWEEN LIBERTY AND SHORELINE EXCEPT AS REQUIRED TO CARRY OUT PROVISIONS PARA 2 ABOVE. BRIEF FIGHTER COVER THAT ANY ATTACKS ON WHIACFAAIRCR

ET, LIXHROQ, OR THEY THEMSELVES IS HOSTILE ACT AND PARA TWO ABOVE APPLIES.

GP-4
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CONTIDENTIAL (WHEN FILLED IN)

FLASH I CO1340I JUN 67 FM CINCUSNAVEUR

TO USS LIBERTY

reary, who resemble the

INFO NAVCOMMETA MOROCCO MAVCOMMETA GREECE MAVCOMMETA SPAIN

UNCLAS

- 1. ESTABLISH IMMEDIATE COMMUNICATIONS WITH ANY MED AREA COMMSTA.
- 2. NAVCOMMSTA CAMS: MOROCCO TAKE ALL AVAILABLE ACTIONS TO ESTABLISH COMM WITH USS LIBERTY REPORT WHEN ESTABLISHED.
- 3. FOR USS LIBERTYIREQUEST CONFIRM REPORT OF ATTACK.

MIR THIS MESSAGE WRITTEN UP FOR INFO ONLY

33(8) ... COG SN(4) 00(2) 09(1) 09B(1) 09D(1) 09M(1) 090(1) 10(6) 03(1) C4(1) 05(7) 50(16) 51(1) 06(1) 60(3) 92(14) 96(2) 007(8) COB(1) IP(7) FP(10) BFR(1) CSA(1) CSAF(1) JCS(1) NATMAP(1) CPA(1) + 34 94

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C11663/3/3

PAGE OF PAGE

TIME OF RECEIPT

DATE TIME GROUP

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CINCUSNAVEUR 08/340 Z

VUNDAA KXC273 JTQQ Z PVV AGB551 VV FRE 607 00 -RUBLKD DE RUTPRE 607 1591410 ZNY 00000 O 081410Z JUN 67 FM CIF SIX THREE TO RUTPRC/COMSIXTHFLT INFO RUTKRE/CTF SIX ZERO ٠.. PUDLKET CINCUSNAVEUR -RUTPP/USS PAPAGO ٠, 31 O THE BENT SALVAGE OPERATIONS A. YOUR 081320Z JUN 67 NOTAL 1. FOR CONSIXTHFLT: RECOMMEND PAPAGO BE DIVERTED AT MAXIMUM SPEED TO PROCEED VICINITY 31-23N9 33-25E3 TO ASSIST LIBERTY.

2. FOR PAPAGO, IF CONSIXTHFLT CONCURS DIVERT FROM PRESENT POSIT AND PROCEED TO VICINITY POSIT PARA ONE TO ASSIST LIBERTY. ADVISE ALCON ETA. UPON ARRIVAL BE PREPARED TO CONDUCT SALVAGE OPERATIONS OR ASSIST LIBERTY AS OTHERWISE DIRECTED. GP- 4 ΒŢ (PASE | OF. CON TOR SECTION 5 51: N S ACTION HCU ם [c j

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HAVEUR FOU LON 2100/2 (REV 10-65)

PRISER CCC: 150 VIC TG FRROM 080245Z9 UUNTIL YP IDENTIFIED VIC TG DENZS4277. SOVIET DDGS XXC232 5033 DIOBI-12Z JUN 67 DI RAVCCHMSTA MOROCCO TO PUDLKD/CINCUSNAVEUR LIBLATY UNABLE TO IDENTIFY ATTACKING BOATS
TEVED TO BE ISRALIE: CON CRISINATOR SECTION TOB SSH SGN ACTION DIPARTMENT

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RUFPS Y CINCUSAREUR
RUT MREZ CI G SIX ZERO

CONFINENTE 0825 JUN 67.

ALUSNA CALLED TO FLO TO RECEIVE REPORT. ISRAELI AIRCRAFT

AND MTB°S ERRONEOUSLY ATTACKED U.S. SHIP AT 08/1200Z,

POSITION 3125 N 33-33E. MAYBE NAVY SHIR. IDF HELICOPTERS

IN RESCUE OPERATIONS. NO OTHER INFO. ISRAELIS SEND ABJECT

APOLICIES AND REQUEST INFO OF OTHER US SHIPS NEAR

WAR ZONE COASTS. SP-3.

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TIAG ACT.

TOR: PEZ 1425Z JUN ST

NR 1 522/88 C

0 8 1 4 1 4Z JUN 67

CONFIDENTIAL

NNHNCZ CKDA 132Z CEGC 123 DE RUEPUS 0140,1591424 ZWY SESSE Z SEIATEZ UUND 67 INFORM ME WHEN THIS WEG RECE BY ALL ADDEES (ANS BY 5795) TO RUFPEK/USCINCEUR
INFO RUTPCR/COMSIXTHFLT
RUDLKD/CINCUSANAVEUR YOU ARE AUTHORIZED TO USE WHATEVER FORCE REQUIRED ET TO DEFEND USS LIBERTY FROM FURTHER ATTACKS: BT CON SECTION SSN SGH 0 - 4 0 1 3

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NAVEUR NCU LON 2100/3 (REV 10-65)

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WHEN ENCLOSED UV AGB536VV PRCD75

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CONSTRUCTOR

TO CHANGE JUN 67

CONSTRUCTOR

TO CHANGE JUN 67

CONSTRUCTOR

TO CHANGE JUN 67

TO

MODITY FLAGSHIP DEEDZ CONSIXTHFUT SSIMOUZ

MADIT TO COMMUNICATE WITH USS LIBERTY ON ANY CIRCUIT. 19

MADIT TO COMMUNICATE WITH USS LIBERTY ON ANY CIRCUIT. 19

MADIT TO USE FORCE INCLUDING DESTRUCTION AS NECESSARY TO

MADIT THE SITUATION. DO NOT SUE MORE FORCE THAN REQUIRED. DO NOT

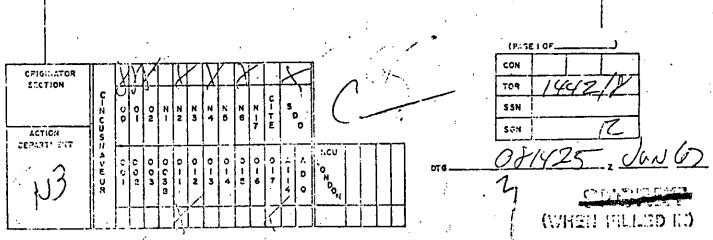
MADIT ANY UNIT TOWARD LAND FOR REPRISAL PURPOSES. PURPOSE OF CONTER
MADIT ON IS TO PROMITE LIBERTY ONLY. ADDITIONALLY, ALL PILOTS BRIEFED

MADIT ON IDDGE. DO NOT FLY BETWEEN LIBERTY AND SHORELINE

MADIT AS REQUIRED TO CARRY OUT PROVISIONS OF ABOVE. FIGHTER COVER

MADISTERED THAT ANY ATTACKS ON ATTACK AIRCRAFT, LIBERTY,

MADICIEVES IS HOSTILE ACT. AND ABOVE APPLIES. UNQUOTE.



NAVEUR MOU LOW 21B0/3 (REV 10_65)

5 0 Z z JUN 67 AGB540904 KXC221VV RINNNVV ZZ PUTPRQ-DE RUTPRC 097 1591 430 ZNY EEEEE Z OSZZZCAZ JUN 67 FM COMSIXTHFLT TO RUFRF/CTF SIX SEVEN RUTPP/CTF SIX SEVEN PT TWO RUFRS/PATRON SIGONELLA RUTKC/PATRON_ROTA INKO RUTPP/CTF SIX ZERO RUTHWQ/CINCUSNAVEUR -BT UNCLAS EFTO 11: VP REQUIREMENTS 1. INSTRUCT ANY VP ACFT AIRBORNE AT THIS TIME OR PREPARING TO LAUNCH TO REMAIN WEST OF TZUVUJLMDREES EAST LONGITUDE AND REMAIN AT LEAST ONE HUNDRED MILES FROM COAST AND BORDERS OF REMAIN AT LEAST ONE HUNDRED HILES FROM COREGYPT AND ISRAEL UNTIL FURTHER ADVISED.

2. BE PREPARED TO RESPOND INMEDIATELY TO CREQUIREMENTS.

BT CTF 60/CONSIXTHFLT A to the same ű 1-4 -1 CON ORIGINATOR 55N SGH ACTION CETARTMENT 0 0 0 0 3 3 8 0 I 5 % 0

NAVEUR NCU LON 2100/1 (REV 10-65)

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2. LINEARY SETS LIST CONTROLLED JOE STRUCTION OF STATELY STRUCTION OF STRUCTION OF STATELY STRUCTURES. $\frac{(i_1)^2-1}{2(1)}$ TOR SSN SGN NAVEUR NCU LON 2100/3 (REV 10-65)

(C2 41 DE · ZZ BÚDLAM ลบริกาลย์ 105 ∡∕591 455 zny ečece Z 881485Z JUN 67 FM COMSTXTHFLT TO RUFPBK/USCINCEUR INFO AIG NINE NINE EIGHT RUENAAAZCNO RUEPJS/JCS RUFRE/ CONFAIRMED RUTPP/CTF SIX ZERO RUTPP/CTG SIX ZERO PT TWO CONFFLASHSITREV 06005 COMSIXTHFLT 0817TEZ

1. FOLLOWING MSG REC FROM USDAO TEL AVIV.
GUOTE: ALUSNA CALLED TO FLO. TO RECEIVE REPORT. ISRAELI AIRCRAFT AND MTB'S ERRONEOUSLY ATTACKED U.S. SHIP AT COLORER POSITION 31-25N 33-33E. MAYBE NAVY SHIP. IDF MELICOPTERS IN RESCUE OPERATIONS. NO OTHER INFO. ISRAELIS SEND ABJECT APOLIGIES AND REQUEST INFO OF OTHER US SHIPS NEAR WAR COAST. UNQUOTE. COAST. UNQUETE.
2. AT 881438Z LIBERTY REPORTED UNDERNAY AT EIGHT(8) 340 DEGREES MAGNETIC. GP - 4 TOR รรห (when filled in)

NAVEUR NCU LON 2100/2 (REV 10-65)

00B56BV MYCPII KXC279VV (a) COOMSDE RUTPRC 114 159151: O 031514Z JUN 67 mcloc TO RUENAAA/CNO - 4 HUDLKD/CINCUSNAVEUR WOTH CRINAV COMMSTA MOROCCO BUNKCYMAY COMMSTA G WHOP HANAV COMMSTA' ASMARA PURCINAVCONMSTA SPAIN HUBLED/WAVCOMD LONDON-I, I The Property of the Party of th 14 USS LIBERTY APXISES SHE HAS CARRIED OUT EMERGENCY DESTRUCTION OF ALL CRYPTO PUBS AND KEY CARDS. ONLY COMM VIA CINCUSNAVEUR HICOM E04.04. 1.7(PAGE 1 OF CON SECTION 18 TOR SSN SON ACTION CEPARTMENT 1:00 A A 1 0 1 6 0 0 0 0 0 0 0 0 1 2 3 3 B

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NAVEUR NCU LON 2100/2 (REV 10-65)

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UTPROZCINCUSNAVEUR
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MC/5PD

AGE TWO RUTPRO 116 N A T O CONTIDENTIAL

A T O C O N F I D E N T I A E

FULLOWUP NR 1 AND FINAL TO COMSIXTHFLT CRITIC 1-67
1. USDAO TEL AVIV RECEIVED FROM FLO THAT ISRAELI AIRCRAFT
10 MTBS ERRONEOUSLY ATTACKED US SHIP AT #81200Z, POSIT 31-25N, 33-33E.
1978E NAVY SHIP. IDF HELOS IN RESCUE OPS. NO OTHER INFO ISRAELIS
1988 ABJECT APOLOGIES. SIXTHFLT SENDING ASSISTANCE.

NUNNCZ CKDA 165Z CEGA 660 ····ZZ RUDLKD DE RUEPJS 017C 1591538 ZNY SSSSS Z 081529Z JUNE 67 FM JCS TO RUFPBK / USCINCEUR INFO RUTPRC/COMS TXTHFLT RUDL KD / CINCUS NA VEUR BT T JCS7369 JCS SEND

REF: A. JCS 7354/081416Z

B. TENTICON ADM RIVERO TO GEN BURCHINAL 8 JUN

1. CONFIRMING REF TELECON DISCONTINUE USE OF

FORCE AUTHORIZED BY REF B GP-4

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NAVEUR NCU LON 2100/3 (REV 10-65)

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NNNNVV KACC25VV. AGB722VV: PRC144 OO RUDLKD ZNY CCCCC ZFD RUTPRC Ø51 166Ø724 *****ZZ RUFPBK RUFRF RUFPBWL RUDLKD RUDLAM RUENAAA RUEPJS RUTF RUDLHA RUFPAG: DE RUTPRC 128:1591649 ZNY CCCCC Z RC1649Z JUN 67 FN COMSIXTHFLT TO RUFPBK USCINCEUM THEO AIS MINE NINE EIGHT—TO CINCUSMAV FUR MIEDAAAACCC BUIPPACTS BIX ZERO BUIPPACTS BIX ZERO BUIPPACTS BIX ZERO BUIPPACTS BIX ZERO BUIPPACTS SIX ZERO PT TWO GLAND RUEDAAACCC ALL BUILD FLASHSITREP 26989 COMSIXTHFLT Ø81645 1. ALL ALEGAST FLOS AMERICA AND SARATOGA HAVE BEEN RECALLED	
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CON TOR 09//3	22
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ANNEX D

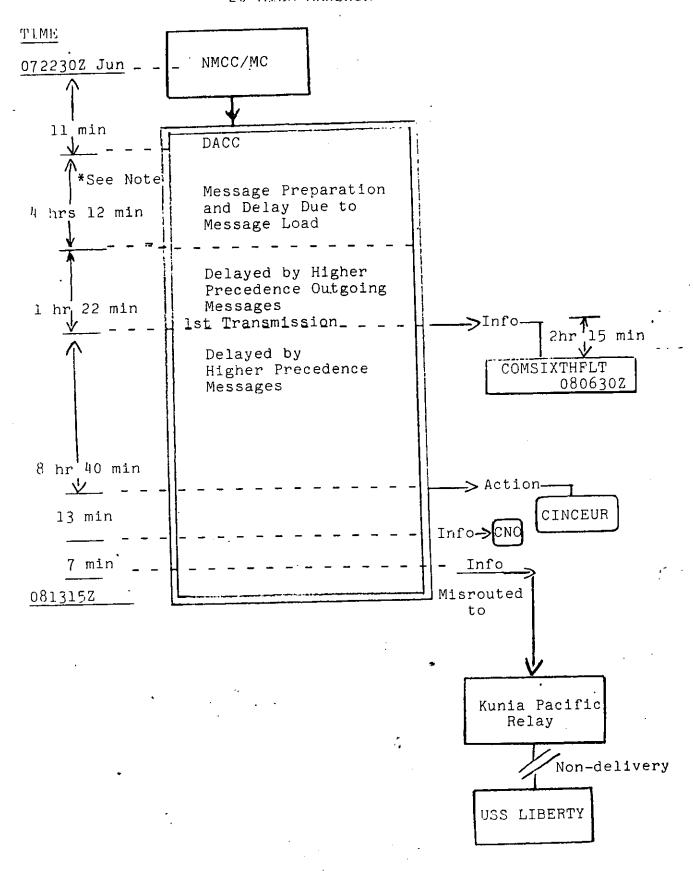
COMMUNICATIONS TABS

COMMUNICATIONS TABS

TAB 1.	Analysis of JCS message 7337/072230Z Jun 67
	(20 mile CPA message)
7MB 2	Analysis of JCS message 7347/080110Z Jun 67
	(100 mile CPA message)
TAB 3	Summary of Events for JCS message 7347/080110Z
	Jun 67
מאיד 4	USCINCEUR message 080625Z Jun 67 (action
	directive to CIHCUSNAVEUR)
TAB 5	COMSINTHELT message 080917Z Jun 67 (Instruction
	to USS LIBERTY on 100 mile limitation)
тав б	Traffic volume of HAVCOMMSTAs
ΤΛΒ γ	MATO Wide Awake Exercise Message
TAB 8	Analysis of COMSIXTHFLT message 071503Z Jun 67
	- (policy for SIXTHFLT operations)
TAB 9	Analysis of USS LIBERTY message 080742Z Jun 67
	(overflight of two jet aircraft)

PRIORITY JCS MESSAGE 7337/0722302

"20 MILE MESSAGE"



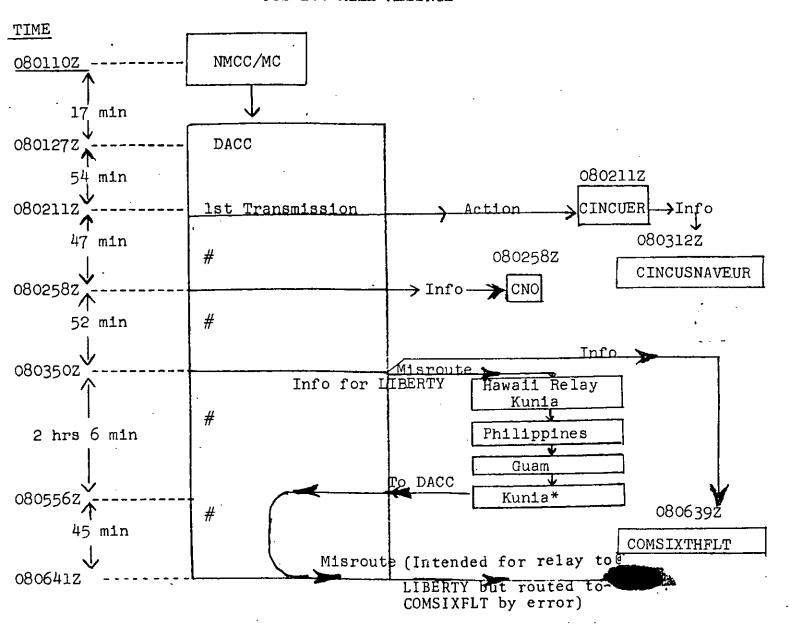
*NOTE: Cancelled by JCS 7347, DTG 080110Z (Elapsed time between events, 2 hrs 40 min).

TAB 1 to Annex D

COMPTDENT

OPERATIONAL IMMEDIATE JCS MESSAGE 7347/080110Z June 1967

"JCS 100 MILE MESSAGE"

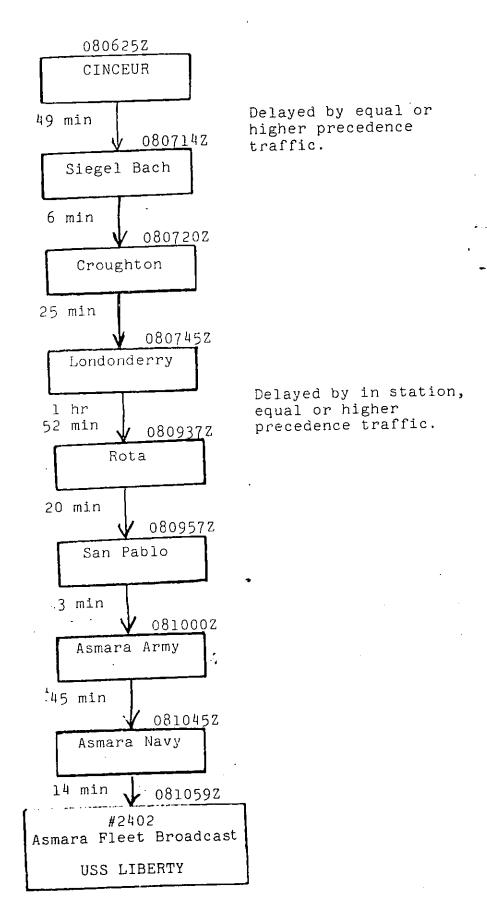


- * Guam sent message to Kunia with instructions to relay to Morocco. Kunia misrouted to DACC in error.
- # In all cases, delays in transmission from the DACC were caused by the unusually large amount of flash precedence traffic and other immediate precedence traffic which was also awaiting transmission. Messages are handled by precedence in the order received in DACC; first in first out by precedence. During period of such large volume of traffic, it is virtually impossible to determine if the subject matter of a message warrants its transmission before another message of the same precedence.
- @ NSA dead-end terminal. Could not relay over General Service Communications. Did not return to DACC. Filed without action.



OPERATIONAL IMMEDIATE USCINCEUR MESSAGE ECJC/JRC 09045/080625Z June 1967

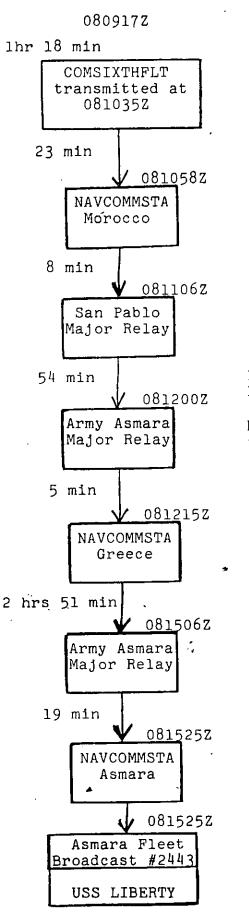
Confirms telecon to CINCUSNAVEUR to take JCS 080110Z for action.



No evidence this message was received by the USS LIBERTY, based upon information provided by US Navy Court of Inquiry.

OPERATIONAL IMMEDIATE MESSAGE COMSIXTHFLT, DTG 080917Z June 1967

"COMSIXTHFLT 100 MILE IMPLEMENTING MSG TO USS LIBERTY"



Delayed due to internal staffing and in station traffic of equal or higher precedence traffic.

Delayed by equal or higher precedence traffic.

Misrouted through personnel err to NAVCOMMSTA Greece.

Volume of in station traffic precluded giving attention to this missent message. CONTRACTAL

Payal Consumbertion Station Assuma

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Tab 6 to Annex D CONFIDENTIAL

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	7 Jun	133		
	8 Jun	258		-
	9 Jun	53	•	
	10 Jun	<u> </u>		
	Total	749		

NAVAL MESSAGE

10 June 1967

MESSAGE NUMBER DATE TIME GROUP (GCT)

FROM: COMSIXTHFLT

TO: - CINCUSNAVEUR

INFO: USDOCOSTRIKFORSOUTH

CPCDPP.

EXERCISE WIDE AWAKE 9-67

1. THE ATTACK ON USS LIBERTY AT Ø8123ØZ4 SET OFF A CHAIN OF EVENTS REQUIRING EXTENSIVE HIGH PRECEDENCE MESSAGE TRAFFIC TO BE INTRODUCED FOR MANY HOURS INTO A COMMUNICATIONS SYSTEM WHICH ALREADY HAD IMPOSED MINIMIZE TO REDUCE THE ABNORMAL VOLUME OF TRAFFIC CONCERNING THE MIDDLE EAST WAR.

2. EXERCISE WIDE AWAKE 9-67 WAS CONDUCTED Ø817ØØZ6. THE FIRST COPIES OF THE NATO MESSAGE LACKED ONE PHONETIC LETTER IN LINE BRAVO, THUS MAKING NATIONAL AUTHENTICATION OF NATO MSG INITIALLY IMPOSSIBLE. A CORRECTION MSG WAS SUBSEQUENTLY TRANSMITTED. NUMEROUS COPIES OF NATIONAL MSG CONTAINED QUOTE 5-67 UNQUOTE VICE 9-67. DUE TO THE ECHO EFFECTS OF USEUCOM/ACE COMMAND REACTION COMMUNICATIONS, NATIONAL AND NATO VERSIONS (INCLUDING DUPLICATIONS), WERE RECEIVED IN EXCESS OF 125 TIMES DURING A TWO HOUR PERIOD OVER ALL CIRCUITS AVAILABLE TO COMSIXTHFLT. THESE HIGH PERCEDENCE EXERCISE MESSAGES INTERFERED WITH ACTUAL HIGH PRECEDENCE TRAFFIC ASSOCIATED WITH THE ATTACK ON USS LIBERTY.

SECRET

- 3. SINCE WIDE AWAKES ARE SACEUR INITIATED EXERCISES, IT IS ASSUMED THAT WIDE AWAKE 9-67 WAS IMPLEMENTED BECAUSE SACEUR WAS NOT FULLY AWARE OF THE EXISTING SITUATION AT Ø817ØØZ6. HOWEVER IT IS SUBMITTED THAT PROCEDURES SHOULD EXIST WHEREBY HIGHER NATIONAL AUTHORITY CAN PREVENT EXERCISE INTERFERENCE WITH AN ACTUAL EMERGENCY.
- 4. IT IS URGED THAT IN THE FUTURE ALL COMM/ALERT EXERCISES BE SUSPENDED WHENEVER ACTUAL ALERTS OR DEFCONS HAVE BEEN DECLARED AND WHEN ACTUAL SIXTHFLT EMERGENCY ACTION PLANS OR MINIMIZE HAVE BEEN PUT INTO EFFECT.

 GP-4

SECKET

(States policy that SIXTHFLT will operate 100NM from UAR, Syria and Israel)

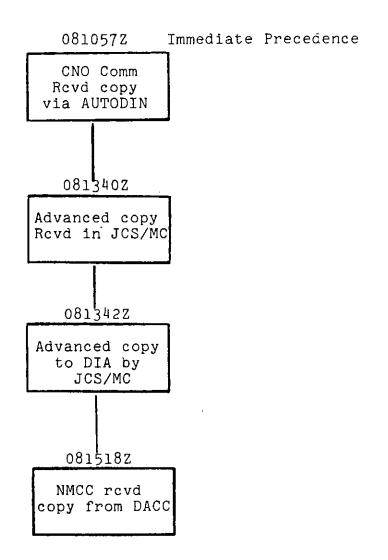
Navy JCS 071503Z (Date Time Group of Message) 071548Z 0715482 Received at Navy Comm Center via Cheltenham 071549Z Transmitted to Flag Plot 071630Z Received at DACC 071630Z Advance copies transmitted 071630Z NMCC Message Center 071633Z

Transmitted to NMCC

Tab 8 to Annex D

USS LIBERTY MESSAGE 080742Z

(Overflight by two jet aircraft)

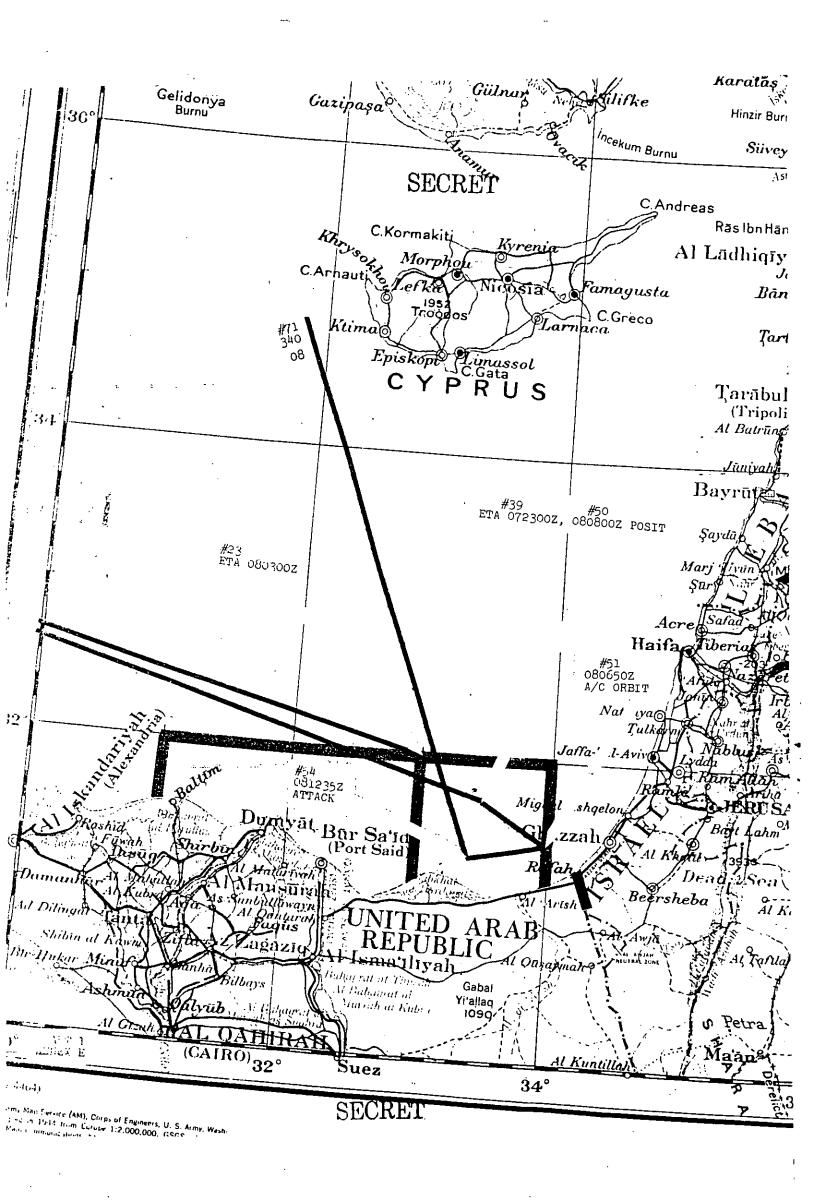


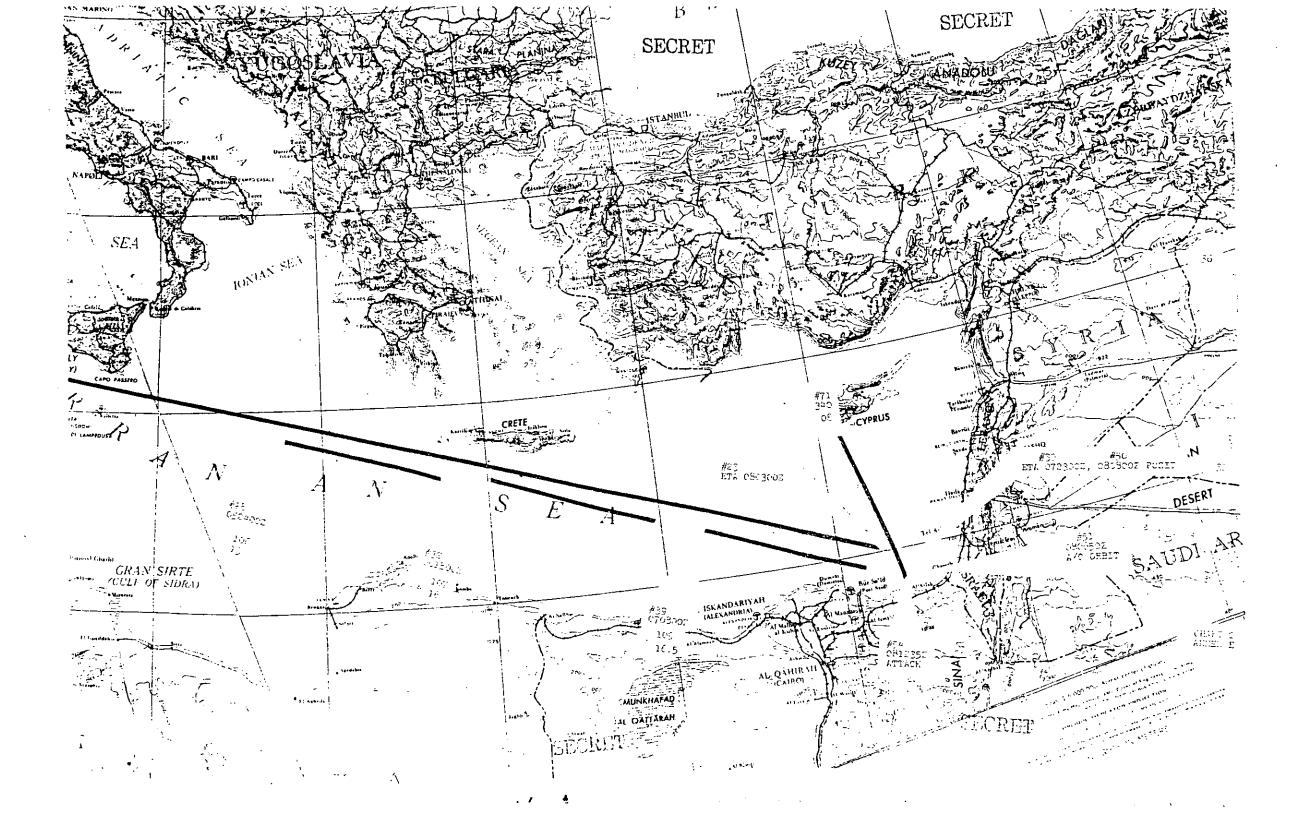
Delays attributed to equal or higher precedence traffic.

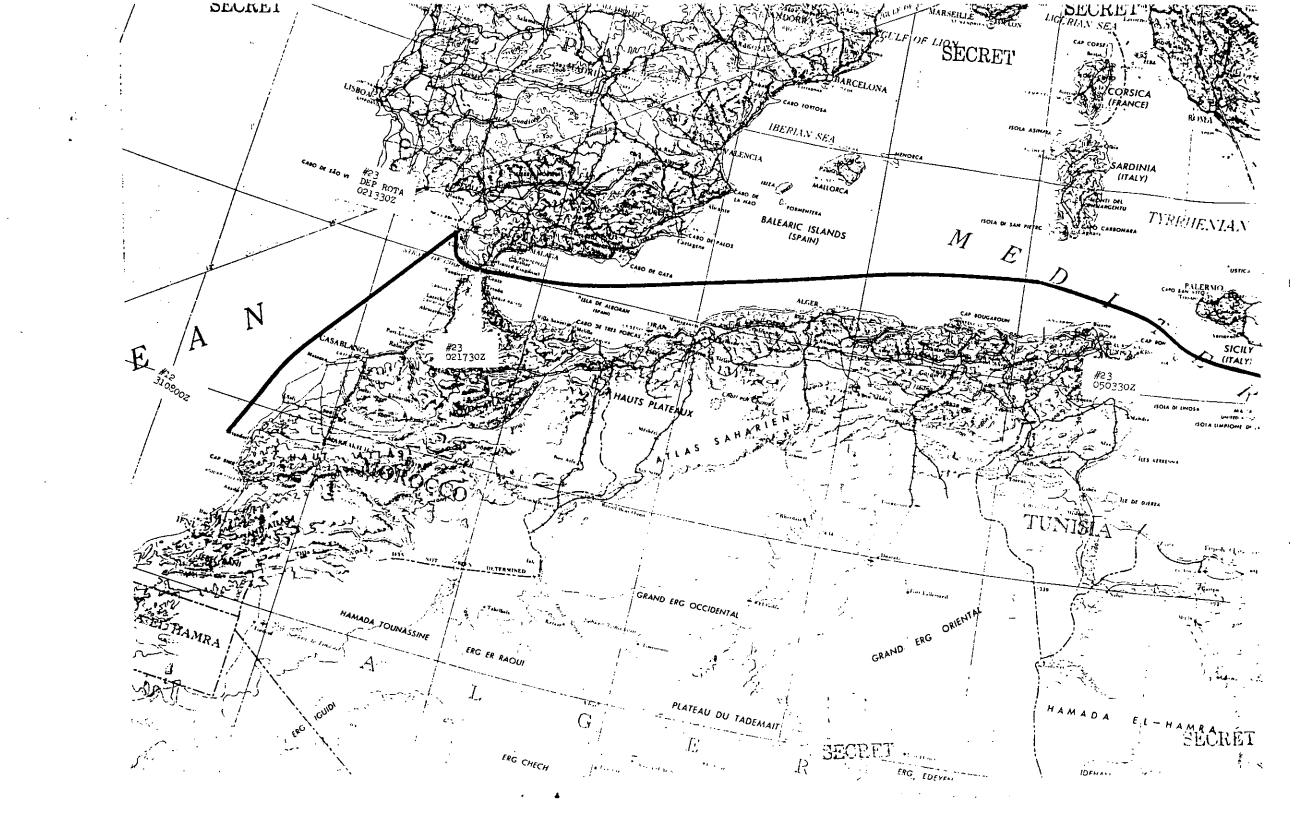
ANNEX E

CHARTS

Major Breedlove OFF: Watch Log PROM: 07/0730 MCO: Msgt McNulty-TO: 07/1930 June 67 TIME MSG/CALL LOCAL FROM/FO HOTTRICATION MESSAGE OR EVENT ACTION AGCY TIME HAFE 2000 TO NAVEUR Passed instructions to hold the USS LIBERTY outside 100 NM of Galaleott: Isreal, Syria, Egypt and 25 NM of Cyprus, per Capt Rorex-Capt Vineyard's instructions. (see classified tape 3 footage 192/210 2030-TO EUCOM" passed the above info. to wm . Russell EUCOM. Msg is being dispatched.







ANNEX F

MEMO FOR THE CHAIRMAN, JCS,

DATED 18 JUN 67



THE JOINT CHIEFS OF STAFF WASHINGTON, D. C. 20301

JOINT COMMAND AND CONTROL REQUIREMENTS GROUP

18 June 1967

MEMORANDUM FOR THE CHAIRMAN, JOINT CHIEFS OF STAFF

Subject: Fact-Finding Team (U)

- 1. (2) The Fact-Finding Team established in accordance with MJCS 271-67, dated 15 June 1967, has substantially completed gathering of all pertinent facts relating to the issuance and transmission of operations directives to the USS LIBERTY associated with events during the period I June to 8 June 1967, which culminated in the attack on the ship on or about 081210Z June 1967.
 - 2. (U) The final report of the Fact-Finding Team is being completed as a matter of priority and will include a complete compilation of record information, as well as an analysis of all related facts. Appropriate recommendations will be submitted.
 - 3. (2) Preliminary examination of the information available indicates the following:
 - a. There were four (4) messages disseminated during the period of 7-8 June 1967 from higher headquarters to subordinate echelons containing revisions to revious instructions regarding the assigned operating location of USS LIBERTY. Since each of these message transmissions contained instructions for substantially increasing the closest oint of approach (CPA) to the UAR and Itrael, the receipt of any one of these by the USS LIBERTY would undoubtedly have resulted in the ship's being a greater distance from the scene of action then underway between Israel and the UAR. Although the USS LIBERTY was either larged and the UAR. Although the USS LIBERTY was either an action or an information addressee on each of these directives, there is no evidence available to confirm that the ship's Captain received any one of them.

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An identification of these directives and a brief summary of each follows:

Identification

- (1) JCS message #7337 DTG 072230Z Jun 67 Action: USCINCEUR Info: CINCUSNAVEUR, COMSIXTHFLT, USS LIBERTY, and others
- (2) JCS message #7347 DTG 080110Z Jun 67 Action: USCINCEUR Info: CINCUSNAVEUR, COMSIXTHFLT, USS LIBERTY, and others
- (3) USCINCEUR message ECJB/JRC 09045, DTG 080625Z Jun 07 Action: CINCUSNAVEUR Info: COMSIXTHFLT, USS LIBERTY, JCS, and others
- (4) COMSIXTHFLT message DTG 080917Z Jun 07 Action: USS LIBERTY Info: JCS, USCINCEUR, CINCUSNAVEUR, and others

Remarks

Advised in view of situation in E. MED., operating area previously specified "for guidance only and may be varied as local conditions dictate." Designated CPA 20 NM from UAR and 15 NM from Israel.

Requested LIBERTY comply with geographical constraints imposed on 6th Fleet units, "i.e., not closer than 100 NM Israel, Syria, Egypt and 25 NM Cyprus."

Confirms verbal instructions to "take for action" JCS 7347 (a.(2) above)

Directs LIBERTY to "proceed immediately" to new operating location. "Do not a proach coast of UAR, Israel, Syria or Lebanon closer than 100 NM and Cyprus closer than 25 NM. Acknowledge."

b. A preliminary examination has been made of the circumstances relating to each of the above. The failure of the USS LIBERTY to receive any one of these time-critical revisions to operational directives can be attributed to a combination of (1) human error, (2) high volume of communications traffic, and (3) lack of appreciation of sense of urgency regarding the movement of the LIBERTY.



- approaching her initially assigned area (12.5 MM UAR and 0.5 Israel), action was initiated through the JCS/JRC Duty Officer direct to the CINCUSNAVEUR Command Center via secure voice, requesting that "LIBERTY be instructed to comply" with previous geographical constraints imposed by COMSIXTHFLT on air and sea units, i.e., no closer than 100 NM from UAR and Israel and 25 NM from Cyprus. NAVEUR advised JCS/JRC Duty Officer that prompt action would be initiated to inform COMSIXTHFLT. By separate action, both JCS/JRC Duty Officer and CINCUSNAVEUR Duty Officer informed the USCINCEUR Command Center. Some four hours and forty-five minutes elapsed before these instructions were relayed to COMSIXTHFLT for action. Based in preliminary analysis of available information, the following findings apparently contributed to this delay:
 - (1) JCS/JRC did not use normal command channels but, in the interest of expediency, issued operational instructions direct to a required commander (CINCUSNAVEUR). Proper follow-up action was taken to acvise USCINCEUR of the request for action passed to CINCUSNAVEUR Buty Officer and that "he had taken action." As it developed, this was an unwarranted statement and was misleading.
 - (a) While these actions in themselves resulted in some misunderstanding in the minds of duty officers in both the EUCOM and NAVEUCOM Command Centers as to who had the action responsibility, delay in dissemination of these operational directives cannot be solely attributed to the JCS/JRC action in initially bypassing CINCEUR, since verbal confirmation of the authenticity of these instructions (Date-Time-Group of JCS message) via secure voice communication was received by the CINCUSNAVEUR Duty Officer simultaneously with his being handed a hard copy of the message.
 - (b) It can be further deduced that the existence of a verbal CINCUSNAVEUR policy requiring verification, either in the form of a message Date-Time-Group or call from a General/Flag officer, before action can be taken on telephone instructions emanating from higher headquarters, effectively precluded exercise of judgment by the duty officer and the possibility of an earlier response on the part of the LIBERTY.

- (2) The JCS message directive regarding new geographical constraints for USS LIBERTY movements was transmitted to and received by USCINCEUR approximately two hours after verbal notification. CINCUSNAVEUR received the message directive a, proximately three hours from time of verbal notification. COMSIXTHFLT received the directive via CINCUSNAVEUR four hours and forty-five minutes from notification to USCINCEUR and CINCUSNAVEUR. COMSIXTHFLT instructions to LIBERTY were broadcast ten hours and thirty-five minutes from original initiation of the action to relocate LIBERTY.
- () The reasons for delays on the Flagship of COMMIXTHPLT were internal staffing, a delay in transmitting due to other traffic of the same and higher precedence, and the commander and his staff were deeply involved in high priority press activity directed by DOD and plans for evacuation of dependents.
- 4. (2) Notification of the additional task to incorporate official US public statements bearing on the findings was received on the afternoon of 15 June 1967. Although Public Affairs statements available in the European Command have been reviewed, those available in the Washington area have not as yet been fully analyzed. All those reviewed to date indicate no bearing on the findings.
- 5. (2) There appears to be no evidence to indicate the existence at any time of conflicting instructions pertaining to the operation of the USS LIBERTY.
- 6. (2) The team met with the senior member of the court of inquiry convened by CINCUSNAVEUR on 15 June 1967 in Malta. In order to preclude infringement upon the precatives of that group, information pertaining to receipt and reaction of the LIBERTY to operational directives was obtained by the team from facts previously collected by the court of inquiry. Subsequently, at has CINCUSNAVEUR, an exchange of facts was mutually beneficial to both efforts.

JOSEPH R. RUSS Major General, USA Chief, JCCRG

Copy to: Director, Joint Staff "

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